



AGENDA

Lincoln City Planning Commission Work Session
Tuesday, July 18, 2023, 7:00 PM
Council Chambers,
801 SW Highway 101 - 3rd Floor, Lincoln City, OR 97367

I. CALL TO ORDER, ROLL CALL

II. DISCUSSION ITEMS

2.1.4337 : Comp Plan Update - Community Resiliency

2.2.4338 : Comp Plan Update - Ec Dev and Urbanization

2.3.4336 : Comp Plan Update - Parks, Recreation, and Open Space

2.4.4339 : Comp Plan Update - Coastal Resources

III. ADJOURN

All information for this meeting is available on the City of Lincoln City website at www.lincolncity.org. The meeting location is accessible to persons with disabilities. A request for an interpreter for the hearing impaired, for a hearing impaired device, or for other accommodations for persons with disabilities, should be made at least 48 hours in advance of the meeting. To request information in an alternate format or other assistance, please contact the City's ADA Coordinator, Kevin Mattias, at 541-996-1013 or kmattias@lincolncity.org. Visit the [ADA Accessibility / City of Lincoln City, OR](#) webpage to view how the City continues to remain in compliance with Title II of the Americans with Disabilities Act regarding City programs, services, processes, and facilities.

*This meeting is a **work session only** and generally does not include public comment.*

Planning Commission Communication

Comp Plan Update - 1st Draft Community Resiliency

Meeting Date: July 18, 2023	Primary Staff Contact: AnneMarie Skinner
Department: Planning Commission	E-Mail: ASkinner@lincolncity.org
Secondary Dept:	Secondary Contacts:
Approval:	Estimated Time:

Attachments:

Discussion Packet Community Resiliency (DOCX)
 1st Draft Community Resiliency 07.18.2023 (PDF)
 06.20.2023 KBlackerby notes (PDF)
 07.18.2023 Mtg Blackerby Comments Community Resiliency (PDF)
 07.18.2023 Comment from McOmie (PDF)
 Comments Dunne 05_26_2022 Resiliency(PDF)
 Comments Knipe 08_11_2022 Climate (PDF)
 Comments Linda Perrine_Redacted Climate (PDF)
 Comments Sus Comm 01.2023 Resiliency (DOCX)
 Griffiths's comments on Community Resiliency 1st draft (PDF)
 07.18.2023 BBunnett Comments (PDF)
 07.18.2023 MBaker Comments (PDF)

Discussion Packet for April 18, 2023 Work Session

COMMUNITY RESILIENCY

Informational packet in preparation to develop Draft #1. Contents include relevant Statewide Planning Goals, Current Lincoln City Comprehensive Plan Goals and Objectives, Community Feedback as available, action items from the Lincoln County Multi-Jurisdictional Natural Hazard Mitigation Plan, and sample objectives from other Oregon community's comprehensive plans or other relevant resource documents.

Statewide Planning Goals Covered

Goal 7 – “Areas Subject to Natural Disasters and Hazards” “To protect people and property from natural hazards”

Current Lincoln City Comp Plan Goals/Objectives

Natural Hazard Goal *“The City shall control development in hazardous areas to protect life and property from natural disasters and hazards.”*

1. Developments of all types in identified hazard areas shall not occur until a review is completed by a qualified engineer or qualified engineering geologist.
2. The review shall be submitted to the City as a written report and shall consider as a minimum the following:
 - a. Definition of the degree the hazard affects the use in question.
 - b. Define the method(s) to be employed to minimize the potential losses associated with the hazard.
 - c. The environmental consequences the development will have on surrounding properties.
3. If structures to protect shorelands, beaches, and dunes or flood areas are proposed, Shoreland Policies 4, 22, and 23 shall apply.
4. The report shall be prepared at the developer's expense. All review costs incurred by the City will be borne by the developer.

Community Feedback

- [Consider] climate change resiliency planning in low elevation areas
- Climate change, including rising sea levels and erosion, and public safety in light of a tsunami should be a lens the city uses when addressing the priority areas.
- The city needs to think through the probable effects of climate change including the increase in sea levels which will endanger all oceanfront development and city infrastructure. The city should also make more serious preparation for the Cascadia earthquake, and the next forest fire.

Natural Hazard Mitigation Plan (Lincoln City Addendum)

Planning & Community Development Action Items	
#6	Continue compliance with the National Flood Insurance Program
#7	Explore steps needed to qualify Lincoln City for participation in the National Flood Insurance Program's Community Rating System (CRS)
#8	Work with owners of repetitive flood loss buildings in the city to identify cost effective mitigation strategies, including consideration of relocation, elevation, or buy-out
#11	Research steep slope/landslide ordinances; consider drafting a steep slope/landslide development ordinance for Lincoln City
#13	Integrate the NHMP into the comprehensive plan

SAMPLE OBJECTIVES: Natural Hazards

- 1 Make reasonable efforts to protect life and property from natural disasters and hazards. Measures employed by the City shall be the Plan, Zoning and Subdivision Ordinances, and other City Ordinances.
- 2 As reliable information on the location and nature of hazards becomes available, it shall be included in the Comprehensive Plan background data, and shall form the basis for City policies regulating development in these areas.
- 3 A "Master Map" delineating areas of natural hazards shall be kept on file in and shall be available to citizens. The map shall contain the most up-to-date information available on mass movement, ocean or stream flooding, weak foundations soils, or other hazards the City may designate.
- 4 Lincoln County, the Oregon Department of Forestry, and the City shall work to identify Wildfire Hazard Zones within the Urban Growth Boundary and implement appropriate development standards.
- 5 Development in the floodway fringe shall be controlled by local regulations in order to minimize potential damage (on-site, upstream, and downstream) to life and property; to allow for transport of flood waters; and to protect the economic, environmental, and open space qualities of the land and adjacent water bodies.
- 6 Restrict or prohibit development in known areas of natural hazard or disaster in order to minimize risk to citizens, reduce the hazard of loss of life and economic investments, the costs of expensive protection works, and public and private expenditures for disaster relief.
- 7 To protect life, minimize damage and facilitate rapid recovery from a local source Cascadia Subduction Zone earthquake and tsunami, the City shall: Support tsunami preparedness and related resilience efforts; Take reasonable measures to protect life and property to the fullest extent feasible, from the impact of a local source Cascadia tsunami; Use the Oregon Department of Geology and Mineral Industries (DOGAMI) Tsunami Inundation Maps applicable to City to develop tsunami hazard resiliency measures.
- 8 Adopt a Tsunami Hazard Overlay Zone for identified tsunami hazard areas to implement land use measures addressing tsunami risk.
- 9 Consider potential land subsidence projections to plan for post Cascadia event earthquake and tsunami redevelopment.
- 10 Require a tsunami hazard acknowledgement and disclosure statement for new development in tsunami hazard areas.
- 11 Identify and secure the use of appropriate land above a tsunami inundation zone for temporary housing, business and community functions post event
- 12 As part of a comprehensive pre-disaster land use planning effort, consistent with applicable statewide planning goals, identify appropriate locations above the tsunami inundation for relocation of housing, business and community functions post event.
- 13 Encourage and support tsunami education and outreach, training, and practice. Implement a comprehensive and ongoing tsunami preparedness community education and outreach program.
- 14 Collaborate with local, state and federal planners and emergency managers for the purpose of developing a culture of preparedness supporting evacuation route planning and other land use measures that minimize risk and maximize resilience from tsunami events.
- 15 To protect life and property, to reduce costs to the public, and to minimize damage to the natural resources of the coastal zone that might result from inappropriate development in environmentally hazardous areas.
- 16 Develop and adopt a Climate Action Plan.
- 17 Ensure the safety of residents and property by supporting plans, programs, and investments that minimize the impacts of future natural hazard events and aid in rapid response and recovery.
- 18 Prioritize restoration of critical services following a natural hazard event.
- 19 Ensure availability of information to build awareness about development and natural hazard measures to the public in a variety of formats, media, and languages, focusing especially on actionable items such as earthquake retrofitting and stocking emergency supplies.
- 20 Minimize impacts and risk to life and property from natural and human-caused hazards and disasters.

SAMPLE OBJECTIVES: Climate

GENERAL OBJECTIVES

- 1 Tailor stormwater management plans and practices for new development and redevelopment to the Oregon coastal environment in a manner that can adapt to changes in temperature and precipitation, and other notable climate change impacts.**
- 2 Increase resiliency to climate change, natural hazard events, and cyber intrusions in public utility infrastructure.
- 3 Support and promote emergency preparedness and climate change resiliency efforts and programs.
- 4 Coordinate infrastructure to support the equitable development of "Climate-Friendly Areas," as defined by DLCD2.
- 5 Develop and adopt a Climate Action Plan for Oregon City.
- 6 Collaborate with governmental and private agencies engaged in climate change and energy conservation efforts and seek ways to expand its role and influence in achieving more efficient use of energy resources by: Developing and implementing an Energy Conservation Plan; and Ensuring responsive development code and standards that reflect emerging trends for addressing energy and climate change challenges and opportunities.

INFRASTRUCTURE MANAGEMENT

- 7** Manage risks to infrastructure from flooding, wildfire, and changes in stream hydrology and ocean water levels to ensure safe, reliable services
- 8** Identify areas subject to flooding, sea-level rise, and wildfire
- 9** Assess risks to infrastructure assets in areas subject to flooding, sea-level rise, and wildfire under likely future climate conditions or scenarios
- 10** Protect, modify, replace, move, or abandon existing infrastructure at risk of damage from climate-related hazard events
- 11** Guide future infrastructure development away from areas of risk
- 12** Revise standards and practices for infrastructure planning, design, construction, and maintenance to reflect likely future climate conditions
- 13** Develop and implement watershed and water system management strategies and practices that can ensure sufficient year-round water supply
- 14** Ensure that water system management practices designed to mitigate the effects of changes in temperature and hydrology do not adversely impact natural systems
- 15** Collaborate across management regimes to identify and implement management objectives, practices, and projects for infrastructure that also support management objectives for health and safety, natural systems, and working lands
- 16** Reduce risks of illness, injury, death, and property damage from flooding, wildfire, and heat events
- 17** Identify infrastructure needed for access to food, water, and health care, and protect against climate-related conditions

PUBLIC HEALTH AND SAFETY

- 18** Reduce risk of illness, injury, death, and property damage from floods, wildfire, coastal erosion, and climate-related ocean inundation
- 19** Identify, support, and coordinate public health and emergency services necessary to respond to climate-related hazard events
- 20** Improve the efficiency and management of water supply systems to reduce demand and increase supplies in periods of low streamflows
- 21** Revise standards for stormwater infrastructure to reflect projected precipitation extremes through the end of the expected service life of facilities
- 22** Foster improved public understanding of climate-related health and safety risks
- 23** Ensure that natural hazards mitigation plans and public health and emergency services plans address the needs of underserved and disadvantaged community members
- 24** Identify adaptation objectives, practices, and projects for health and safety that also support objectives for infrastructure, natural systems, and working lands
- 25** Improve the capacity of local health offices to respond to climate-related health risks

Emergency Preparedness

1. Coordinate evacuation route and evacuation route alternatives as well as signage planning in conjunction with current and future transportation system planning efforts.
2. Locate new transportation facilities outside the tsunami inundation areas where feasible.
3. Where feasible, design and construct new transportation facilities to withstand earthquakes, tsunamis, fires, and other natural disasters.

1st DRAFT for July 18, 2023

(This includes Commissioner Blackerby's revisions.)

COMMUNITY RESILIENCY

Coastal communities throughout Oregon are vulnerable to a range of natural hazards, including, but not limited to, flooding, bluff and dune erosion, earthquakes, tsunamis, and wildfires. In addition, a number of priority climate risks have been identified for coastal communities including sea-level rise; increased coastal erosion; increased frequency and intensity of flooding; changes in hydrology; increased average temperatures; and a heightened risk of wildfires.

In 2020, Lincoln County developed the Multi-Jurisdictional Natural Hazards Mitigation Plan to prepare for the long-term effects resulting from such natural hazards. It is impossible to predict when these hazards will occur or the extent to which they will affect our community. However, with careful planning and collaboration among public agencies, the private sector, and citizens, the city aims to create a more resilient community that will benefit from long-term recovery planning efforts.

Statewide Planning Goals Covered

Goal 7 – “Areas Subject to Natural Disasters and Hazards” “To protect people and property from natural hazards”

GOAL

Ensure ongoing community resiliency; protect human life, minimize damage to the natural and built environment. Facilitate rapid recovery from natural disasters and hazards, including flooding, bluff and dune erosion, earthquakes, tsunamis, wildfires, and the impacts of climate change.

POLICIES/OBJECTIVES

General/Overall

1. Pre-plan emergency evacuation routes and evacuation route alternatives with specifications for varying conditions, as well as signage planning, in conjunction with current and future transportation system planning efforts.
2. Locate new transportation facilities outside the tsunami inundation areas where feasible.
3. To the greatest degree possible, design and construct new transportation facilities to withstand earthquakes, tsunamis, fires, and other natural disasters.
4. Implement strategies to mitigate the effects of natural hazards and natural disasters to increase the quality of life and resiliency in Lincoln City.
5. Document, evaluate, and communicate progress in achieving hazard mitigation strategies and action items.
6. Through the use of effective information and education, increase the interest and desire of the public, private sector, and government agencies to mitigate the effects of natural hazards.
7. Apply development standards and zoning boundaries that eliminate or mitigate the potential impacts of natural hazards and disasters.
8. Restrict or prohibit development in known areas of natural hazard or disaster to minimize risk to citizens, reduce the hazard of loss of life and economic investments, the costs of expensive protection works, and

public and private expenditures for disaster relief.

9. Prepare for natural disasters in high risk areas by developing area-specific “response plans” to include participation by all affected property owners and applicable agencies/jurisdictions.
10. Adopt the Lincoln County Natural Hazards Mitigation Plan as a supplement to the Lincoln City Comprehensive Plan.
11. Encourage and support the relocation and redevelopment of multiple-unit residential development and mobile home parks, including Taft Trailer Park (5142 SE Hwy 101), Taft Mobile Home Park (4800 SE Inlet Ave), to areas of the city that are outside of flood hazard, bluff erosion hazard, and tsunami inundation areas.

Flood Hazards

1. Continue compliance with (and implementation of) the National Flood Insurance Program.
2. Adopt and maintain floodplain management regulations designed to promote the public safety and general welfare of the citizenry.
3. Restrict or prohibit the new development or redevelopment of residential use in floodway or special flood hazard areas.

Bluff Erosion Hazards

1. Restrict or prohibit developments of all types in identified bluff erosion hazard areas until an assessment and review of the site is completed by a qualified and licensed engineer or qualified and licensed engineering geologist. The assessment and review shall be submitted to the planning and community development department as a written report and shall consider as a minimum the following: Definition of the degree the hazard affects the use in question; the method(s) to be employed to minimize the potential losses associated with the hazard; and the environmental consequences the development will have on the beach, bluff, dune, and surrounding properties. The report shall be prepared at the property owner’s expense.

Wildfires

1. Coordinate with Lincoln County and the Oregon Department of Forestry to identify wildfire hazard zones within the city and the city’s urban growth boundary and implement appropriate development standards.
2. Adopt the Lincoln County Community Wildfire Protection Plan as a supplement to the Lincoln County Natural Hazards Mitigation Plan and the Lincoln City Comprehensive Plan.
3. Adopt the wildfire hazard mitigation section from the Oregon Residential Specialty Code.
4. Once developed, adopt the applicable portions of the model wildfire mitigation code from the Oregon Department of Land Conservation and Development.

Earthquakes/Tsunamis

1. Take reasonable measures to protect life and property to the fullest extent feasible, from the impact of any Cascadia tsunami;
2. Use the Oregon Department of Geology and Mineral Industries (DOGAMI) Tsunami Inundation Maps to develop tsunami hazard resiliency measures.
3. Adopt a Tsunami Hazard Overlay Zone for identified tsunami hazard areas and implement land use measures to avoid
4. Consider potential land subsidence projections to plan for post Cascadia event earthquake and tsunami redevelopment.
5. Require a tsunami hazard acknowledgement and disclosure statement for new development in tsunami hazard areas. Require communication of the acknowledgement and disclosure to all current and future occupants.

6. As part of a comprehensive pre-disaster land use planning effort, consistent with applicable statewide planning goals, identify and secure above the tsunami inundation for relocation of housing, business and community functions post event.
7. Encourage and support tsunami education and outreach, training, and practice. Implement a comprehensive and ongoing tsunami preparedness community education and outreach program.
8. Collaborate with local, state and federal planners and emergency managers for the purpose of developing a culture of preparedness supporting evacuation route planning and other land use measures that minimize risk and maximize resilience from tsunami events.
9. Ensure availability of information to build awareness about development and natural hazard measures to the public in a variety of formats, media, and languages, focusing especially on actionable items such as earthquake retrofitting and stocking emergency supplies. Ensure that property owners of short-term rental units provide all this information to all tenants.
10. Adopt the Tsunami Evacuation Facilities Improvement Plan.

CLIMATE RESILIENCY

General

1. Develop, adopt, and begin implementation of a Climate Action Plan.
2. Support and promote emergency preparedness and climate change resiliency efforts and programs.

Infrastructure Management

1. Establish a long-term capital management plan for all city facilities to address improvement, replacement, and/or relocation needs.
2. Tailor stormwater management plans and practices for new development and redevelopment to the Oregon coastal environment in a manner that can adapt to changes in temperature and precipitation, and other notable climate change impacts.
3. Increase resiliency to climate change, natural hazard events, and cyber intrusions in public utility infrastructure.
4. Coordinate infrastructure to support equitable development of “Climate-Friendly Areas,” as defined by DLCD.
5. Manage risks to infrastructure from flooding, wildfire, and changes in stream hydrology and ocean water levels to ensure safe, reliable services.
6. Assess risks to infrastructure assets in areas subject to flooding, sea-level rise, and wildfire under likely future climate conditions or scenarios
7. Protect, modify, replace, move, or abandon existing infrastructure at risk of damage from climate-related hazard events.
8. Revise standards and practices for infrastructure planning, design, construction, and maintenance to reflect likely future climate conditions.
9. Develop and implement watershed and water system management strategies and practices that can ensure sufficient year-round water supply.
10. Ensure that water system management practices are designed to mitigate the effects of changes in temperature and hydrology without adversely impacting natural systems.

1st DRAFT for June 20, 2023 Work Session-**BLACKERBY**

COMMUNITY RESILIENCY

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GOAL

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POLICIES/OBJECTIVES

General/Overall

1. Pre-plan emergency evacuation routes and evacuation route alternatives with specifications for varying conditions, as well as signage planning, in conjunction with current and future transportation system planning efforts.
2. Locate new transportation facilities outside the tsunami inundation areas where feasible.
3. ~~Where feasible~~ To the greatest degree possible, design and construct new transportation facilities to withstand earthquakes, tsunamis, fires, and other natural disasters.
4. Implement strategies to mitigate the effects of natural hazards and natural disasters to increase the quality of life and resiliency in Lincoln City.
5. Document, ~~and~~ evaluate and communicate progress in achieving hazard mitigation strategies and action items.
6. ~~Motivate~~ Through the use of effective information and education, increase the interest and desire of the public, private sector, and government agencies to mitigate the effects of natural hazards. ~~through information and education.~~
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1. Restrict or prohibit developments of all types in identified bluff erosion hazard areas until an assessment and review of the site is completed by a qualified and licensed engineer or qualified and licensed engineering geologist. The assessment and review shall be submitted to the planning and community development department as a written report and shall consider as a minimum the following: Definition of the degree the hazard affects the use in question; the method(s) to be employed to minimize the potential losses associated with the hazard; and the environmental consequences the development will have on the beach, bluff, dune, and surrounding properties. The report shall be prepared at the property owner’s expense.

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2. Adopt the Lincoln County Community Wildfire Protection Plan as a supplement to the Lincoln County Natural Hazards Mitigation Plan and the Lincoln City Comprehensive Plan.
3. ~~Consider a~~ Adopting the wildfire hazard mitigation section from the Oregon Residential Specialty Code.
4. ~~Consider~~ Once developed, adopting the applicable portions of the model wildfire mitigation code from the Oregon Department of Land Conservation and Development. ~~once developed.~~

Earthquakes/Tsunamis

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3. Adopt a Tsunami Hazard Overlay Zone for identified tsunami hazard areas and implement land use measures to avoid
4. Consider potential land subsidence projections to plan for post Cascadia event earthquake and tsunami redevelopment.
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6. ~~Identify and secure the use of appropriate land above a tsunami inundation zone for temporary housing, business and community functions post event~~

7. As part of a comprehensive pre-disaster land use planning effort, consistent with applicable statewide planning goals, identify and secure appropriate locations-land above the tsunami inundation for relocation of housing, business and community functions post event.
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10. Ensure availability of information to build awareness about development and natural hazard measures to the public in a variety of formats, media, and languages, focusing especially on actionable items such as earthquake retrofitting and stocking emergency supplies. Require that all information regarding the provisions of this chapter be communicated by VRD owners to all tenants.
11. Adopt the Tsunami Evacuation Facilities Improvement Plan.

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CLIMATE RESILIENCY

General

1. Develop, adopt, and begin implementation of a Climate Action Plan.
2. Support and promote emergency preparedness and climate change resiliency efforts and programs.

Infrastructure Management

1. Establish a long-term capital management plan for all city facilities to address improvement, replacement, and/or relocation needs.
2. Tailor stormwater management plans and practices for new development and redevelopment to the Oregon coastal environment in a manner that can adapt to changes in temperature and precipitation, and other notable climate change impacts.
3. Increase resiliency to climate change, natural hazard events, and cyber intrusions in public utility infrastructure.
4. Coordinate infrastructure to support equitable development of “Climate-Friendly Areas,” as defined by DLCD.
5. Manage risks to infrastructure from flooding, wildfire, and changes in stream hydrology and ocean water levels to ensure safe, reliable services.
6. Assess risks to infrastructure assets in areas subject to flooding, sea-level rise, and wildfire under likely future climate conditions or scenarios
7. Protect, modify, replace, move, or abandon existing infrastructure at risk of damage from climate-related hazard events.
8. Revise standards and practices for infrastructure planning, design, construction, and maintenance to reflect likely future climate conditions.
9. Develop and implement watershed and water system management strategies and practices that can ensure sufficient year-round water supply.
10. Ensure that water system management practices are designed to mitigate the effects of changes in temperature and hydrology do not without adversely impact natural systems.

1st DRAFT for July 18, 2023

(This includes Commissioner Blackerby's revisions.)

COMMUNITY RESILIENCY

Coastal communities throughout Oregon are vulnerable to a range of natural hazards, including, but not limited to, flooding, bluff and dune erosion, earthquakes, tsunamis, and wildfires. In addition, a number of priority climate risks have been identified for coastal communities including sea-level rise; increased coastal erosion; increased frequency and intensity of flooding; changes in hydrology; increased average temperatures; and a heightened risk of wildfires.

In 2020, Lincoln County developed the Multi-Jurisdictional Natural Hazards Mitigation Plan to prepare for the long-term effects resulting from such natural hazards. It is impossible to predict when these hazards will occur or the extent to which they will affect our community. However, with careful planning and collaboration among public agencies, the private sector, and citizens, the city aims to create a more resilient community that will benefit from long-term recovery planning efforts.

Statewide Planning Goals Covered

Goal 7 – “Areas Subject to Natural Disasters and Hazards” “To protect people and property from natural hazards”

GOAL

Ensure ongoing community resiliency; protect human life, minimize damage to the natural and built environment. Facilitate rapid recovery from natural disasters and hazards, including flooding, bluff and dune erosion, earthquakes, tsunamis, wildfires, and the impacts of climate change.

POLICIES/OBJECTIVES

General/Overall

1. Pre-plan emergency evacuation routes and evacuation route alternatives with specifications for varying conditions, as well as signage planning, in conjunction with current and future transportation system planning efforts.
2. Locate new transportation facilities outside the tsunami inundation areas where feasible.
3. To the greatest degree possible, design and construct new transportation facilities to withstand earthquakes, tsunamis, fires, and other natural disasters.
4. Implement strategies to mitigate the effects of natural hazards and natural disasters to increase the quality of life and resiliency in Lincoln City.
5. Document, evaluate, and communicate progress in achieving hazard mitigation strategies and action items.
6. Through the use of effective information and education, increase the interest and desire of the public, private sector, and government agencies to mitigate the effects of natural hazards.
7. Apply development standards and zoning boundaries that eliminate or mitigate the potential impacts of natural hazards and disasters.
8. Restrict or prohibit development in known areas of natural hazard or disaster to minimize risk to citizens, reduce the hazard of loss of life and economic investments, the costs of expensive protection works, and

public and private expenditures for disaster relief.

9. Prepare for natural disasters in high risk areas by developing area-specific “response plans” to include participation by all affected property owners and applicable agencies/jurisdictions.
10. Adopt the Lincoln County Natural Hazards Mitigation Plan as a supplement to the Lincoln City Comprehensive Plan.
11. Encourage and support the relocation and redevelopment of multiple-unit residential development and mobile home parks, including Taft Trailer Park (5142 SE Hwy 101), Taft Mobile Home Park (4800 SE Inlet Ave), to areas of the city that are outside of flood hazard, bluff erosion hazard, and tsunami inundation areas.

Flood Hazards

1. Continue compliance with (and implementation of) the National Flood Insurance Program. ***Tory McOmie provides the following comment: If the city is sincere about this the visitor center on the D River should not be built.***
2. Adopt and maintain floodplain management regulations designed to promote the public safety and general welfare of the citizenry.
3. Restrict or prohibit the new development or redevelopment of residential use in floodway or special flood hazard areas.

Bluff Erosion Hazards

1. Restrict or prohibit developments of all types in identified bluff erosion hazard areas until an assessment and review of the site is completed by a qualified and licensed engineer or qualified and licensed engineering geologist. The assessment and review shall be submitted to the planning and community development department as a written report and shall consider as a minimum the following: Definition of the degree the hazard affects the use in question; the method(s) to be employed to minimize the potential losses associated with the hazard; and the environmental consequences the development will have on the beach, bluff, dune, and surrounding properties. The report shall be prepared at the property owner’s expense. ***Tory McOmie provides the following comment: I have called public works on this before. There are numerous drain pipes hanging off the cliffs draining onto the beach south of Roads End State Park. This should not be allowed as the bluffs there are eroding. Plus it’s draining onto a marine reserve. These homes need to tie into a city drainage system.”***

Wildfires

1. Coordinate with Lincoln County and the Oregon Department of Forestry to identify wildfire hazard zones within the city and the city’s urban growth boundary and implement appropriate development standards. ***Tory McOmie provides the following comment: We need a public radio station for emergencies.***
2. Adopt the Lincoln County Community Wildfire Protection Plan as a supplement to the Lincoln County Natural Hazards Mitigation Plan and the Lincoln City Comprehensive Plan.
3. Adopt the wildfire hazard mitigation section from the Oregon Residential Specialty Code.
4. Once developed, adopt the applicable portions of the model wildfire mitigation code from the Oregon Department of Land Conservation and Development.

Earthquakes/Tsunamis

Tory McOmie provides the following comment: Again, see my note about the D River and flooding. Also you should add our local CERT team for response to these disasters.

1. Take reasonable measures to protect life and property to the fullest extent feasible, from the impact of any Cascadia tsunami;

2. Use the Oregon Department of Geology and Mineral Industries (DOGAMI) Tsunami Inundation Maps to develop tsunami hazard resiliency measures.
3. Adopt a Tsunami Hazard Overlay Zone for identified tsunami hazard areas and implement land use measures to avoid
4. Consider potential land subsidence projections to plan for post Cascadia event earthquake and tsunami redevelopment.
5. Require a tsunami hazard acknowledgement and disclosure statement for new development in tsunami hazard areas. Require communication of the acknowledgement and disclosure to all current and future occupants.
6. As part of a comprehensive pre-disaster land use planning effort, consistent with applicable statewide planning goals, identify and secure above the tsunami inundation for relocation of housing, business and community functions post event.
7. Encourage and support tsunami education and outreach, training, and practice. Implement a comprehensive and ongoing tsunami preparedness community education and outreach program.
8. Collaborate with local, state and federal planners and emergency managers for the purpose of developing a culture of preparedness supporting evacuation route planning and other land use measures that minimize risk and maximize resilience from tsunami events.
9. Ensure availability of information to build awareness about development and natural hazard measures to the public in a variety of formats, media, and languages, focusing especially on actionable items such as earthquake retrofitting and stocking emergency supplies. Ensure that property owners of short-term rental units provide all this information to all tenants.
10. Adopt the Tsunami Evacuation Facilities Improvement Plan.

CLIMATE RESILIENCY

Tory McOmie provides the following comment: Emergency preparedness may already be covered in the earlier section? I would add "Coordinate with the LC Sustainability Committee for priorities for LC Climate Resiliency."

General

1. Develop, adopt, and begin implementation of a Climate Action Plan.
2. Support and promote emergency preparedness and climate change resiliency efforts and programs.

Infrastructure Management

1. Establish a long-term capital management plan for all city facilities to address improvement, replacement, and/or relocation needs.
2. Tailor stormwater management plans and practices for new development and redevelopment to the Oregon coastal environment in a manner that can adapt to changes in temperature and precipitation, and other notable climate change impacts.
3. Increase resiliency to climate change, natural hazard events, and cyber intrusions in public utility infrastructure.
4. Coordinate infrastructure to support equitable development of "Climate-Friendly Areas," as defined by DLCD.
5. Manage risks to infrastructure from flooding, wildfire, and changes in stream hydrology and ocean water levels to ensure safe, reliable services.
6. Assess risks to infrastructure assets in areas subject to flooding, sea-level rise, and wildfire under likely future climate conditions or scenarios
7. Protect, modify, replace, move, or abandon existing infrastructure at risk of damage from climate-related hazard events.
8. Revise standards and practices for infrastructure planning, design, construction, and maintenance to reflect likely future climate conditions.

9. Develop and implement watershed and water system management strategies and practices that can ensure sufficient year-round water supply.
10. Ensure that water system management practices are designed to mitigate the effects of changes in temperature and hydrology without adversely impacting natural systems.

From: [Patrick Dunne](#)
To: [Anne Marie Skinner](#)
Subject: Comprehensive Plan Update
Date: Thursday, May 26, 2022 6:29:40 PM

CAUTION: This email originated from outside your organization. Exercise caution when opening attachments or clicking links, especially from unknown senders.

Hi Anne Marie,

I hope this message finds you happy and healthy. We plan to return to Oregon June 19th, currently embroiled in sorting, packing, garage sale, to offer our Nebraska house for sale. Our oldest granddaughter graduated high school Tuesday evening (Facebook).

I have three major areas of concern that I feel current city code/plans need improvement.

Regarding neighborhood road exits to access Hwy 101:

1. A top priority should be targeted to replace Ken Murphy's efforts with a full-time, fully budgeted city position emergency planner/coordinator to develop in coordination with Lincoln County, State of Oregon, FEMA, and local fire and police agencies emergency response plans that form a single command center headed by a well trained, knowledgeable official identified by position title (such as "Chief of Police") or alternate if the primary is unavailable.

2. The north end of Lincoln City has only two HWY 101 access points from west of the highway: West Devils Lake Blvd and Logan Road. A funding priority for a third HWY 101 access is needed connecting Sal La Sea in Roads End and Voyage Ave in Lincoln Palisades to the vicinity of the school property (current school bus parking) and eastward to the area of Clancy Road to connect with HWY 101.

Regarding water runoff concentration from development: City Code needs to be revised to recognize water courses:

FEMA: A watercourse means only the channel and banks of an identifiable watercourse, and not the adjoining floodplain areas. The flood carrying capacity of a watercourse refers to the flood carrying capacity of the channel (except in the case of alluvial fans, where a channel is not typically defined

"watercourse" is a **river, creek or other stream**, including a stream in the form of an anabranch or a tributary, in which water flows permanently or intermittently, regardless of the frequency of flow events - Powered by Oxford Dictionaries

and to differentiate the impact to undeveloped terrain and its ability to absorb water as a sponge compared to development roofs, driveways, walkways, french drains, sidewalks and roads that concentrate water flow in storm sewers and set a limit to such flow to Devils Lake and its tributaries that impact lake and D River shore line. water levels adversely.

Regarding development planning notification criteria based on line of sight definition of 250 or 500 feet or any other distance:

Notification should be based on environmental criteria, not simply line of sight distance. Testimony should be allowed by and notification sent to any property owner environmentally impacted by a project to include property along routes between the development and main artery. All Devils Lake front owners should be notified of development along and downstream of any tributary to the lake.

Thank you.

Patrick M. Dunne

From: [Janet Knipe](#)
To: [Anne Marie Skinner](#)
Cc: [Kim Blackerby](#); sgriffiths@lincokncity.org; [Miles Schlesinger](#); [Robert I. Vincent](#); [Marcella Baker](#); [Mellissa Sumner](#); [Charlsy Affuso](#)
Subject: Planning Commission Meeting Agenda Item: Old Business 5.1
Date: Thursday, August 11, 2022 5:25:25 PM

CAUTION: This email originated from outside your organization. Exercise caution when opening attachments or clicking links, especially from unknown senders.

Anne Marie and Members of the Planning Commission, after watching your last meeting and hearing the discussion about how rising sea levels could impact the development of the Comp Plan, I happened to read this article. I thought it might be useful for your future discussions. Thank you.

Janet Knipe

NOAA says record-breaking coastal floods will only get worse

Reducing greenhouse gas emissions is essential to preventing "severe and transformative impacts" along U.S. coastlines in the next 30 years, a new report from NOAA says.

Read in CBS News: <https://apple.news/A1WBfiO0VR4Kclz7HOp5qjg>

Shared from [Apple News](#)

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Janet Knipe

Lincoln City OR 97367
United States

2043 Lincoln City Comprehensive Plan Update Feedback I

Given that this Comprehensive Plan is going to apply through 2043, it should have a section devoted to climate action steps and sustainability goals. Climate Change is already impacting the ocean and surrounding forests and the City should be factoring in resiliency steps, along with action steps to reduce its carbon emissions impact. This subject can no longer be considered "extra credit" but must be part of the city plan, goals and actions for the next 20 years.

2043 Lincoln City Comprehensive Plan Update Feedback II

Climate Action steps should include addressing housing resiliency, low/no carbon electric vehicle transportation, moving away from natural gas and towards buildings that run on 100% renewable electricity sources. Housing goals could include community solar development, local micro-grids powered by solar to provide redundancy in a climate challenged future.

2043 Lincoln City Comprehensive Plan Update Feedback III

Public facilities should be working to upgrade HVAC systems to all electric heat pumps, roof-top solar, and maximizing using State and Federal incentive funds to enable these building efficiency and renewable energy goals. Since Lincoln City lacks a Climate Action Plan (which needs addressing immediately as a high priority), it should at least consider this release of the Comprehensive Plan as a place to highlight what the goals of the next 20 years are to address Climate Change and carbon reduction.

Lincoln City, Oregon Sustainability Committee

version by Tory McOmie 1/25/2023

Changes made by Sustainability Committee during 01/26/2023 Meeting

To be included in the Lincoln City Comprehensive Plan Update:

Goal: Lincoln City City Council creates and adopts a Sustainability Plan that is an ongoing and updated addendum that is included in the City Comprehensive Plan

Objectives:

- Lincoln City has a plan for sustainability inline with the United Nations sustainability goals.
- The Sustainability Committee roles are defined and included in the Sustainability Plan
- The City records its achievements in sustainability in an annual report presented to the Sustainability Committee and City Council

Goal: Advocating for Sustainability Issues in Lincoln City Departments and the Broader Community.

Objectives:

- The Sustainability Committee cooperatively works with the City to identify programs that have the most potential for meeting sustainability goals stated in the Lincoln City Comprehensive Plan and the Lincoln City Sustainability Plan
- The City records its achievements in sustainability in an annual report presented to the Sustainability Committee and City Council

1st DRAFT for July 18, 2023

(This includes Commissioner Blackerby's revisions.)

COMMUNITY RESILIENCY

Coastal communities throughout Oregon are vulnerable to a range of natural hazards, including, but not limited to, flooding, bluff and dune erosion, earthquakes, tsunamis, and wildfires. In addition, a number of priority climate risks have been identified for coastal communities including sea-level rise; increased coastal erosion; increased frequency and intensity of flooding; changes in hydrology; increased average temperatures; and a heightened risk of wildfires.

In 2020, Lincoln County developed the Multi-Jurisdictional Natural Hazards Mitigation Plan to prepare for the long-term effects resulting from such natural hazards. It is impossible to predict when these hazards will occur or the extent to which they will affect our community. However, with careful planning and collaboration among public agencies, the private sector, and citizens, the city aims to create a more resilient community that will benefit from long-term recovery planning efforts.

Statewide Planning Goals Covered

Goal 7 – “Areas Subject to Natural Disasters and Hazards” – “To protect people and property from natural hazards”

GOAL

Ensure ongoing community resiliency; protect human life, minimize damage to the natural and built environment. Facilitate rapid recovery from natural disasters and hazards, including flooding, bluff and dune erosion, earthquakes, tsunamis, wildfires, and the impacts of climate change

POLICIES/OBJECTIVES

General/Overall

1. Pre-plan emergency evacuation routes and evacuation route alternatives with specifications for varying conditions, as well as signage planning, in conjunction with current and future transportation system planning efforts.
2. Locate new transportation facilities outside the tsunami inundation areas where feasible.
3. To the greatest degree possible, design and construct new transportation facilities to withstand earthquakes, tsunamis, fires, and other natural disasters.
4. Implement strategies to mitigate the effects of natural hazards and natural disasters to increase the quality of life and resiliency in Lincoln City.
5. Document, evaluate, and communicate progress in achieving hazard mitigation strategies and action items.
6. Through the use of effective information and education, increase the interest and desire of the public, private sector, and government agencies to mitigate the effects of natural hazards.
7. Apply development standards and zoning boundaries that eliminate or mitigate the potential impacts of natural hazards and disasters.
8. Restrict or prohibit development in known areas of natural hazard or disaster to minimize risk to citizens, reduce the hazard of loss of life and economic investments, the costs of expensive protection works, and

Commented [SG1]: What kind of transportation facilities?

Commented [SG2]: Again, what specifically are you referring to?

Commented [SG3]: Provide specific examples

Commented [SG4]: Provide specific examples?

Commented [SG5]: ?

public and private expenditures for disaster relief.

9. Prepare for natural disasters in high risk areas by developing area-specific “response plans” to include participation by all affected property owners and applicable agencies/jurisdictions.
10. Adopt the Lincoln County Natural Hazards Mitigation Plan as a supplement to the Lincoln City Comprehensive Plan.
11. Encourage and support the relocation and redevelopment of multiple-unit residential development and mobile home parks, including Taft Trailer Park (5142 SE Hwy 101), Taft Mobile Home Park (4800 SE Inlet Ave), to areas of the city that are outside of flood hazard, bluff erosion hazard, and tsunami inundation areas.

Commented [SG6]: This phrase doesn't follow the first part of the sentence.

Commented [SG7]: Such as? Some response may be ultimately inappropriate, such as increased rip-rap to address rising sea levels.

Commented [SG8]: Perhaps characterize this as a “managed retreat” strategy? Makes sense to move out of the way, likely less expensive in the long-run.

Flood Hazards

1. Continue compliance with (and implementation of) the National Flood Insurance Program.
2. Adopt and maintain floodplain management regulations designed to promote the public safety and general welfare of the citizenry.
3. Restrict or prohibit the new development or redevelopment of residential use in floodway or special flood hazard areas.

Commented [SG9]: How soon might these areas be identified and implemented?

Bluff Erosion Hazards

1. Restrict or prohibit developments of all types in identified bluff erosion hazard areas until an assessment and review of the site is completed by a qualified and licensed engineer or qualified and licensed engineering geologist. The assessment and review shall be submitted to the planning and community development department as a written report and shall consider as a minimum the following: Definition of the degree the hazard affects the use in question; the method(s) to be employed to minimize the potential losses associated with the hazard; and the environmental consequences the development will have on the beach, bluff, dune, and surrounding properties. The report shall be prepared at the property owner's expense.

Commented [SG10]: With rising sea levels inevitable, I wonder if you should just end this sentence after “areas.” In rapidly changing conditions what licensed engineering geologist might say is OK this year won't be OK in ten years.

Wildfires

1. Coordinate with Lincoln County and the Oregon Department of Forestry to identify wildfire hazard zones within the city and the city's urban growth boundary and implement appropriate development standards.
2. Adopt the Lincoln County Community Wildfire Protection Plan as a supplement to the Lincoln County Natural Hazards Mitigation Plan and the Lincoln City Comprehensive Plan.
3. Adopt the wildfire hazard mitigation section from the Oregon Residential Specialty Code.
4. Once developed, adopt the applicable portions of the model wildfire mitigation code from the Oregon Department of Land Conservation and Development.

Commented [SG11]: Should the problem of fireworks – an obvious risk – be addressed? For example, a complete ban of any fireworks use within two or three years?

Earthquakes/Tsunamis

1. Take reasonable measures to protect life and property to the fullest extent feasible, from the impact of any Cascadia tsunami;
2. Use the Oregon Department of Geology and Mineral Industries (DOGAMI) Tsunami Inundation Maps to develop tsunami hazard resiliency measures.
3. Adopt a Tsunami Hazard Overlay Zone for identified tsunami hazard areas and implement land use measures to avoid
4. Consider potential land subsidence projections to plan for post Cascadia event earthquake and tsunami redevelopment.
5. Require a tsunami hazard acknowledgement and disclosure statement for new development in tsunami hazard areas. Require communication of the acknowledgement and disclosure to all current and future occupants.

Commented [SG12]: Provide examples

Commented [SG13]: Provide examples

Commented [SG14]: To avoid what? Incomplete sentence. Provide examples of “land use measures”

Commented [SG15]: Do it. Don't “consider it.”

Commented [SG16]: Are there some developments that would be prohibited in these areas (or should be prohibited)? Such as schools, day care centers, health care facilities, etc.?

1st Draft Community Resiliency 6/27/2023 3 | Page

6. As part of a comprehensive pre-disaster land use planning effort, consistent with applicable statewide planning goals, identify and secure above the tsunami inundation for relocation of housing, business and community functions post event.
7. Encourage and support tsunami education and outreach, training, and practice. Implement a comprehensive and ongoing tsunami preparedness community education and outreach program.
8. Collaborate with local, state and federal planners and emergency managers for the purpose of developing a culture of preparedness supporting evacuation route planning and other land use measures that minimize risk and maximize resilience from tsunami events.
9. Ensure availability of information to build awareness about development and natural hazard measures to the public in a variety of formats, media, and languages, focusing especially on actionable items such as earthquake retrofitting and stocking emergency supplies. Ensure that property owners of short-term rental units provide all this information to all tenants.
10. Adopt the Tsunami Evacuation Facilities Improvement Plan.

Commented [SG17]: Identify and secure what? Re-write sentence.

Commented [SG18]: Hmm. I doubt tenants will bring extra food and water with them to last them two weeks should the disastrous earthquake occur while they are here. On the other hand, property owners likely would not want to provide these goods on site for their tenants. BUT if the event occurs at the height of summer when there are thousands and thousands of tourists here (and they are unprepared) we are all screwed. I think this issue needs to be addressed in more detail so we arrive at a greater commitment than just "providing information."

CLIMATE RESILIENCY

General

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10. Ensure that water system management practices are designed to mitigate the effects of changes in temperature and hydrology without adversely impacting natural systems.

Commented [SG19]: Provide an example of "how"?

Commented [SG20]: Spell out. If the definition is short, why not include it here?

Commented [SG21]: We are likely to get dryer and dryer summers. How secure is LC's water supply? Do we need to tap new sources, provide more water storage? Place a limit on population growth and visitor numbers so we don't exceed our water supplies?

Comments for July 18, 2023 Planning Committee Work Session

Submitted by BB

1. Parks, Recreation and Open Space (1st Draft)

I would like to suggest that we add a policy/objective that is similar to #6 but is directed more specifically at our open spaces. I hear repeatedly from neighbors and other acquaintances that the city's open spaces are not considered safe. This is where, in their view, drugs are consumed, where the homeless encamp, and where thoughtless pet owners do not clean up after their dogs. Such a view is not without a basis, I have, if nothing else, noticed evidence of camping, drug use, and littering/dumping in both Agnes Creek and Nesika open spaces. In the Agnes Creek Open Space, a Sitka Spruce was recently set afire, badly scorching the trunk.

If the city intends to tout its trails, parks, and open spaces with the intention of drawing more people to them then it is essential that visitors and residents alike feel safe while using them. I am afraid that our open spaces are getting a bad reputation that is somewhat deserved, it might not be a sound advertising tactic to draw people to them given their current status.

So I propose we add a policy/objective along these lines: Ensure that open spaces and parks are properly monitored, policed, and maintained to deter drug use, camping, littering/dumping, and other abuses of the space.

2. Economic Development and Urbanization (2nd Draft)

I have noticed an increased level of interest in developing trades education and apprenticeship programs in the county. Much of this interest is concentrated on Oregon Coast Community College's proposed Trades Education Center. A measure will appear on the May 2024 ballot asking voters to allocate over \$8,100,000 in matching funds to the OCCC for creation of the center and its programs. Trades education leads to good paying jobs for individuals disinclined to go to college. The Bureau of Labor Statistics' Occupational Outlook Handbook indicates that annual median pay for electricians in 2021 was \$60,040, \$59,880 for plumbers and pipefitters.

Perhaps we could add something like: Develop trades education and apprentice programs in conjunction with the Oregon Coast Community College.

3. Coastal Resources (3rd Draft)

This suggestion, if found acceptable, could easily be part of the Natural, Scenic, and Historic Resources goal if it does not belong here. However that may be, I encourage my colleagues on the Commission and on the staff to consider adding a policy/objective prohibiting beach parking, specifically at NW 15th Street. This suggestion is certain to have its detractors since by allowing vehicles on the beach at that location more parking is made available, parking that is often otherwise difficult to find. But there are safety, environmental, and aesthetic reasons that

outweigh the convenience of parking on the beach. The beach and Lincoln City are very closely joined, if we do harm to the beach we will ultimately harm the city too.

So I propose we add something like: Eliminate beach parking.

4. Natural, Scenic, and Historic Resources (4th Draft)

In the “Scenic Resources” section of the goal, policy/objective #2 states: “Take action to eliminate litter and encourage businesses and the community to help keep the city free from trash and debris.” The wording is too weak, especially “encourage”; “require” would be very much preferable in my view.

A public comment drew attention to our “treacherous” beach access locations. The commenter was referring to the daunting rock formations that have to be negotiated, somehow, before reaching the beach beyond. I have often heard this sentiment repeated by others. Could we add something like: Ensure that beach access locations are safe.

5. Citizen Involvement (4th Draft)

At the June 26, 2023 City Council meeting, Councilor Kasner moved that the Council ask staff to prepare feedback on a written Citizen Involvement Plan. The subsequent vote was passed unanimously. Given this new development, I propose that we put aside further work on this goal in order to allow staff time to prepare its remarks; I further propose that the Commission then use these remarks to revise the policies/objectives it has already created under this goal. This suggestion has the additional benefit of putting off until later a goal that has been somewhat contentious so as not to allow it to impede progress on the rest of the comprehensive plan.

From: [Marcella Baker](#)
To: [Anne Marie Skinner](#)
Subject: RE: Comments received for July 18th
Date: Friday, July 7, 2023 4:59:55 PM
Attachments: [image001.png](#)

To be included in the packet:

Commissioner Baker's Process Comments:

I prefer our work sessions be held before our regular meetings as originally agreed upon at the beginning of the year, as opposed to after - especially when we have six chapter components to cover. I work beginning at 5am now so I much prefer afternoons, or at least beginning the work session by 6pm, and not following a regular meeting agenda.

I am glad to see we are holding our next work session in the chambers, but wonder why they aren't being scheduled as "work sessions" any longer. I hope we are able to sit in a way that facilitates discussion (seated at a table) as opposed to being seated as we are for regular meetings, as used to be standard practice for our work sessions when held in the council chambers.

I'd like to clarify that I have not been providing edits to "1st Drafts" because, per staffs' instructions in February:

- "1. Similar to Housing, the first work session for each component will go through the current comprehensive plan, applicable feedback and current documents **to identify key bullet points to be addressed as objectives for that specific component.**
2. Staff will prepare **a rough draft based upon the Commission's identified bullet points for presentation at a second work session** for that component. The rough draft will be modified as approved by the Commission.
3. At the third work session for that component, Staff will bring back a final draft incorporating the Commission's approved changes."

We have skipped discussions to "identify key bullet points" and are jumping straight to editing a draft in the first work session on a new component.

Continuity and clarity in the process have been lacking and this makes it time consuming and difficult to contribute in a meaningful way. It is also confusing and incredibly time consuming to have no tracked changes through the drafts and having the same title on drafts that are different (ie "3rd Draft Coastal Resources" when it is the 5th version that has been presented to us). These issues also have impacts on transparency, and the ability for the public to understand our process and contribute.

Lastly I hope to see detailed minutes in our packet from the 7/22 work session of the conversation that continues following the abrupt ending of the audio recording, where our Planning Director, Anne Marie Skinner, clearly states her intention to not post, and delete the recording. I would like to know when the meeting was adjourned? Also, I do not appreciate the speculation on record that I did not want to attend the work session, or that it was "too much for me" considering I clearly stated exactly why I was leaving and have been most available and willing to schedule and attend work sessions – I even cancelled a team meeting that day because I feel this process is so important.

Citizen Involvement

For the record, I feel there is no harm in, and feel strongly in favor of including the cataloged notes for the CIP so they are here for citizens, present & future commissioners, staff and elected officials to reference. Many other chapters include policies/objectives from existing related plans and I see no reason to exclude additional detail on the vision we discussed around the creation and content of this program.

Natural, Scenic and Historic Resources

Intro 3rd Paragraph - addition regarding the Sustainability Committee... I thought the 2007 Plan created the committee to oversee its implementation, not the other way around.

Natural resources:

- #1 - Identify and implement methods to effectively protect Devils Lake, the Pacific Ocean, and all other bodies of water from pollutants carried from stormwater systems and runoff.
- #5 - Only “new development”?

Scenic Resources:

Suggested in my previous notes as #6 -

Encourage & incentivise community-wide action towards waste reduction and stewardship through partnerships with businesses, volunteers, and the community

Coastal Resources

- Is our single greatest resource the Pacific Ocean?
- Is our intent to prioritize the ocean over all other bodies of water, and if so do our policies/objectives reflect that?
- Would a policy or objective addressing weighing the impacts of drive-on beach access on our coastal resources vs recreational value vs community sentiments be appropriate in this chapter?

#10 - Work closely with government agencies at all levels, as well as private entities, to anticipate, monitor and address any elements of climate change potentially or actually affecting the resources described in this chapter.

#12 & 13 - would like to discuss with Commission

Note: I was able to tune into the webinar about the updating of the Yaquina Bay Estuary Plan, which is being worked on collaboratively with the County, surrounding municipalities, DLCD, a consulting company, and Oregon Shores (nonprofit) to hopefully set a model for other small communities to address their plans in an affordable, but effective way - since most, like ours, are far outdated.

LINK: Check out **OregonShores.org** as they work with groups like us doing projects like this.

Economic Development and Urbanization

I feel it would be best to see what the rest of the commission thinks of #13-23 as they solely came from suggestions from Chat GPT, which is why they were listed separately from the draft and my suggestions in my previous notes.

Parks, Recreation & Open Space

Ecotourism Related Policies/Objectives for consideration:

- Collaborate with local businesses and organizations to create sustainable ecotourism practices, encouraging responsible visitor behavior, minimizing environmental impact, and supporting local conservation efforts.
- Promote sustainable transportation options, such as bike-sharing programs, public transit access to ecotourism sites, and electric vehicle charging infrastructure, to reduce the environmental impact of visitor transportation.
- Develop policies that encourage the development of low-impact accommodations, such as eco-lodges, glamping sites, and sustainable campgrounds, that blend with the natural environment and minimize resource consumption.
- Establish specific zoning districts or overlay zones that encourage and support ecotourism activities, such as nature-based recreation, wildlife viewing, and sustainable lodging.
- Encourage the development of eco-friendly accommodations, such as eco-lodges, eco-campsites, or environmentally conscious hotels, that prioritize sustainable practices and minimize their ecological footprint.
- Develop guidelines and standards for ecotourism infrastructure, including visitor centers, trails, and viewing platforms, to ensure they are designed and located in a way that minimizes environmental impacts and enhances visitor experiences.
- Establish buffer zones and wildlife corridors around ecologically significant areas to protect habitats, facilitate wildlife movement, and minimize the impact of development on sensitive species.
- Implement land use policies that minimize light pollution and protect dark skies, allowing for stargazing and astronomical tourism opportunities.
- Develop ecotourism-specific marketing campaigns and materials to attract visitors who are interested in experiencing and learning about the area's natural beauty, biodiversity, and conservation efforts.
- Collaborate with regional and state tourism boards and organizations to promote Lincoln City as an ecotourism destination within a broader sustainable tourism framework, encouraging visitors to explore the natural wonders of the region.
- Regularly review and update ecotourism-related policies and objectives to ensure they align with best practices and emerging trends in sustainable tourism, taking into account feedback from local stakeholders and the tourism industry.
- Implement adaptive management strategies for ecotourism-related land use, incorporating regular monitoring, evaluation, and feedback loops to continuously assess the effectiveness of policies and adapt them as needed for long-term success.

Community Resiliency

Earthquakes/Tsunamis:

#1 No need to specify “Cascadia” tsunami

#6 As part of a comprehensive pre-disaster land use planning effort, consistent with applicable statewide planning goals, identify and secure appropriate land above the tsunami inundation for relocation of housing, business and community functions post event.

Looking forward to discussing with the Commission, and saving further edits for “2nd Draft”.

That is all
Marci

From: Anne Marie Skinner
Sent: Friday, July 7, 2023 12:19 PM
To: Anne Marie Skinner <askinner@lincolncity.org>
Cc: Andrea Riner <ariner@lincolncity.org>
Subject: Comments received for July 18th

In advance of the packet being published, I am forwarding to you the comments I’ve received from the commissioners for the July 18th meeting. Those received thus far are attached and will be included in the packet.



Anne Marie Skinner
DIRECTOR

City of Lincoln City | Planning & Community Development
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P: 541.996.1228
E: askinner@LincolnCity.org | W: LincolnCity.org

Please be advised: Pursuant to case law, Lincoln City Planners are not your planners and owe you no special or heightened duty. It is recommended that you hire your own land use professional to advise you. Ultimately, the burden is on you and your consultant to ascertain from the municipal code what is required. Reliance on erroneous information from a local government employee does not relieve a party from complying with statutory or local code requirements.

Planning Commission Communication

Comp Plan Update - 2nd Draft Ec Dev

Meeting Date: July 18, 2023 Primary Staff Contact: AnneMarie Skinner
Department: Planning Commission E-Mail: ASkinner@lincolncity.org
Secondary Dept: Secondary Contacts:
Approval: Estimated Time:

Attachments:

04.18.2023 BBunnett notes Ec Dev(PDF)
06.20.2023 MBaker Comments (PDF)
Comments Ec Dev Director_Retirees 04_19_2023 (PDF)
Griffiths comments on Economic Development Draft (PDF)
McOmie comments Econ Dev (PDF)
2nd Draft Economic Dev and Urbanization 07.18.2023 (PDF)

April 18 Planning Commission Work Session

Possible Revisions to Economic Development and Urbanization; Coastal Resources; and Natural, Scenic, and Historic Resources Goals

Economic Development and Urbanization

1. The overall goal is rather weak, since it suggests we only consider community values, not seek to support or buttress them.
2. Do we add a policy regarding improving the appearance of shops/businesses along Highway 101, including improving their facades?

Coastal Resources

1. Of the two possible goals, the first is less desirable since it states that we only “consider” our coastal resources; the second of the two possible goals is preferable since it calls for their protection, conservation, and development.
2. Must the goal begin with “to”? Can we skip that and begin with a strong, action oriented verb?
3. Policies #4 and #10 begin with “to.” Remove “to” and begin each policy with an action verb, like in the other eight policies.

Natural, Scenic, and Historic Resources

1. The first sentence of the second paragraph of the introduction should be modified to read something like this: “Forested areas are interspersed throughout Lincoln City, including 350 acres of parks, open spaces, beach access areas, and pathways.”
2. Paragraph six uses the phrase “permanent residents” in an amusing but confusing way – here it refers to the deceased buried in the Taft Pioneer Cemetery, elsewhere in the plan we use it to refer to residents who live in the community all year, as opposed to part-time residents.
3. The overall goal is weak since it states that we only consider our significant resources. Can we replace “considers” with “is based on”?
4. Begin the goal with a strong, action verb, as we have done with the policies.
5. Under the “Energy” heading, policy #1, replace “consider” with “investigate.”
6. Under “Energy”, policy #2, remove “actively” and begin the goal with “explore.” Possibly revise to read as follows: Explore, with greater effort/purpose, funding sources
7. Do we want to add something about litter to the Scenic category? It’s distressing that there is so much litter along Highway 101 when coming into the city from the north, for example. It creates a negative first impression.

Parks & Rec: Commissioner Baker's Notes (Marci's)

Policies and objectives that could support the direction of ecotourism in the comprehensive plan:

- Develop and promote ecotourism initiatives that showcase Lincoln City's natural resources, including guided nature walks, wildlife observation programs, and educational tours emphasizing the area's ecological significance.
- Collaborate with local businesses and organizations to create sustainable ecotourism practices, encouraging responsible visitor behavior, minimizing environmental impact, and supporting local conservation efforts.
- Enhance and expand the existing network of nature trails and interpretive signage to provide visitors with opportunities to explore and learn about the area's unique ecosystems, wildlife habitats, and natural landmarks.
- Encourage the development of eco-friendly accommodations, such as eco-lodges, eco-campsites, or environmentally conscious hotels, that prioritize sustainable practices and minimize their ecological footprint.
- Foster partnerships with local educational institutions, research organizations, and conservation groups to facilitate scientific research, monitoring, and conservation efforts focused on the area's natural resources.
- Promote community engagement in ecotourism by organizing volunteer programs, citizen science initiatives, and environmental education campaigns that raise awareness about the importance of preserving the local environment.
- Support the establishment of local markets and businesses that promote sustainable, locally sourced products, including organic produce, artisan crafts, and eco-friendly souvenirs, to encourage responsible consumption and support the local economy.
- Develop ecotourism-specific marketing campaigns and materials to attract visitors who are interested in experiencing and learning about the area's natural beauty, biodiversity, and conservation efforts.
- Collaborate with regional and state tourism boards and organizations to promote Lincoln City as an ecotourism destination within a broader sustainable tourism framework, encouraging visitors to explore the natural wonders of the region.
- Regularly review and update ecotourism-related policies and objectives to ensure they align with best practices and emerging trends in sustainable tourism, taking into account feedback from local stakeholders and the tourism industry.

Specifically related to land use:

- **Zoning for Ecotourism:** Establish specific zoning districts or overlay zones that encourage and support ecotourism activities, such as nature-based recreation, wildlife viewing, and sustainable lodging.
- **Protection of Ecologically Sensitive Areas:** Identify and designate ecologically sensitive areas within the community and develop land use policies that prioritize their conservation and protection.

- **Conservation Easements:** Encourage the establishment of conservation easements on privately owned lands with high ecological value to ensure their long-term preservation and allow for compatible ecotourism activities.
- **Ecotourism Infrastructure Guidelines:** Develop guidelines and standards for ecotourism infrastructure, including visitor centers, trails, and viewing platforms, to ensure they are designed and located in a way that minimizes environmental impacts and enhances visitor experiences.
- **Sustainable Development Criteria:** Integrate sustainability criteria into land use codes and development regulations to guide the design and construction of ecotourism-related developments, ensuring they are environmentally responsible and resource-efficient.
- **Community Education and Outreach:** Implement educational programs that raise awareness among residents and visitors about the importance of ecotourism, conservation practices, and responsible land use.
- **Interpretive Signage and Trail Systems:** Develop interpretive signage and trail systems that provide information about the local ecology, wildlife, and natural features, enhancing the visitor experience and promoting environmental education.
- **Citizen Science Initiatives:** Encourage citizen involvement in scientific research and monitoring programs related to ecotourism, such as tracking wildlife populations or monitoring environmental indicators, to foster community engagement and contribute to data collection efforts.
- **Buffer Zones and Wildlife Corridors:** Establish buffer zones and wildlife corridors around ecologically significant areas to protect habitats, facilitate wildlife movement, and minimize the impact of development on sensitive species.
- **Dark Sky Preservation:** Implement land use policies that minimize light pollution and protect dark skies, allowing for stargazing and astronomical tourism opportunities.
- **Ecotourism Certification Programs:** Support the development and promotion of ecotourism certification programs that recognize and incentivize businesses and accommodations that adhere to sustainable practices and principles.
- **Multi-Use Trails and Greenways:** Plan and develop multi-use trails and greenways that provide opportunities for ecotourism activities such as hiking, biking, and wildlife observation while also connecting communities and preserving natural corridors.
- **Ecological Restoration Initiatives:** Encourage and support ecological restoration projects on public and private lands, enhancing biodiversity, restoring native habitats, and creating additional ecotourism opportunities.
- **Stakeholder Engagement:** Foster collaboration and engagement with local stakeholders, including landowners, businesses, nonprofits, and community organizations, to identify and address ecotourism-related land use issues and opportunities.
- **Sustainable Transportation Options:** Promote sustainable transportation options, such as bike-sharing programs, public transit access to ecotourism sites, and electric vehicle charging infrastructure, to reduce the environmental impact of visitor transportation.
- **Low-Impact Accommodations:** Develop policies that encourage the development of low-impact accommodations, such as eco-lodges, glamping sites, and sustainable

campgrounds, that blend with the natural environment and minimize resource consumption.

- **Land Conservation Funding:** Advocate for the allocation of funds and incentives for land conservation and acquisition of key parcels to protect ecotourism assets and ensure long-term sustainability.
- **Design Guidelines for Ecotourism Development:** Create design guidelines specific to ecotourism-related developments to ensure that new construction and renovations align with the natural landscape, local character, and environmental goals.
- **Ecotourism Marketing and Promotion:** Develop marketing and promotional campaigns that highlight the community's ecotourism offerings, emphasizing the unique natural features, wildlife, and outdoor recreation opportunities available to visitors.
- **Adaptive Management Strategies:** Implement adaptive management strategies for ecotourism-related land use, incorporating regular monitoring, evaluation, and feedback loops to continuously assess the effectiveness of policies and adapt them as needed for long-term success.

4th Draft: Commissioner Baker's Notes (Marcia's)

CHAPTER 1: CITIZEN INVOLVEMENT

The effectiveness of government can **only** be measured by the extent to which it truly meets the needs of all citizens. Good decision-making is predicated on engaging a complete cross section of the community and encouraging all to participate in the decisions that will affect them. Community engagement is foundational to successful and effective land use planning and further, it is a required part of land use planning in Oregon. Citizen involvement is the first of the planning goals in the statewide land use planning system and is the first chapter in Lincoln City's comprehensive plan.

The statewide planning goal requires a **Committee for Citizen Involvement (CCI)** to monitor and encourage public participation in planning. City council officially designated the Lincoln City Planning Commission as the CCI for Lincoln City to act in accordance with Oregon revised statutes and Oregon administrative rules.

Community engagement is foundational to successful public plans and projects. Engaging the public in a meaningful way as land-use decisions are made is key, rather than simply conducting participation activities that are required. A great citizen involvement program gives participants assurance that they will be heard, and gives elected leaders and citizens confidence that land-use decisions will be balanced and positioned for the public good.

GOAL

Provide opportunities for all Lincoln City residents to learn about and be engaged in all phases of the land use planning process; ensure learning and engagement activities are **easily** accessible, equitable, and inclusive.

POLICIES/OBJECTIVES

1. Ensure that the Committee for Citizen Involvement (CCI) guides public participation in land use planning applications and the land use planning process, by emphasizing the need to inform, consult, engage, and collaborate with the community.
2. Prioritize the creation of an inclusive and transparent citizen involvement program that develops consistent procedures and outlines how staff will plan, implement, and evaluate public involvement activities, above and beyond required notifications, within the context of land use planning applications and land use planning projects in Lincoln City. ~~by ensuring~~
Ensure the following are effectively implemented and evaluated on an annual basis:
 - 1) Create opportunities for widespread public involvement;
 - 2) Ensure effective two-way communication with the public;
 - 3) Enhance methods ~~the ability~~ for the public to be engaged in all phases of the planning process;
 - 4) Ensure ~~making~~ technical information associated with land use planning is easy to understand;

- 5) Create feedback mechanisms for policy-makers to respond to public input; and
- 6) Budget adequate financial support for public involvement efforts.
3. Provide information regarding land use planning applications and land use planning projects in a variety of accessible and easy to understand formats, including other languages where appropriate. ~~appropriate.~~
4. Uphold effective traditional methods of involvement while embracing emerging technologies to extend accessibility, participation and engagement in the land use planning process through a variety of media, outlets, and formats.
5. Continue to improve the city's website interface and platform for better ease of access to information, services, news, records, and maps pertinent to land use planning applications and projects.
6. Harness current and emerging technologies and availability of open source data for interactive participation in all phases of the land use planning process, including ongoing data collection on current community sentiments and values. (the reference in my previous notes on "a process for quantifying and synthesizing citizens' attitudes" came directly from the Statewide Planning Goal Guidelines on pg 8)
7. Identify options to increase participation with the community's underrepresented groups in the land use planning process.
8. Develop partnerships with community groups, such as neighborhood organizations, faith groups, business interests, schools, and other interest area representatives to take advantage of existing communication networks for disseminating information pertaining to land use planning applications and projects.
9. Ensure adequate resources are available to meet the community's need for public information and public involvement.
10. Foster a culture of collaboration and partnership between residents, community groups, businesses, service providers and government.

(Changes in NEW 4th Draft June 20th:

9. Ensure adequate resources are available to meet the community's need for public information and public involvement **pertaining to land use planning applications and land use planning projects.**
10. Foster a culture of collaboration and partnership between residents, community groups, businesses, service providers, and government **when considering land use planning applications and land use planning projects.)**
11. Create and utilize clear measures to assess the success of our program. (Maybe under #2)
12. Identify and make known all existing opportunities for effective two-way communication between the public and the City. OR "Citizens shall receive responses to their comments to decision-makers, either directly at meetings, in the minutes of the meeting, or by written correspondence."

For the record, I feel there is no harm in, and feel strongly in favor of including the cataloged notes for the CIP so they are here for citizens, present & future commissioners, staff and elected officials to reference. Many other chapters include policies/objectives from existing related plans and I see no reason to exclude additional detail on the vision we discussed around the creation and content of this program.

4th Draft: Commissioner Baker's Notes (Marcia's)

NATURAL, SCENIC, AND HISTORIC RESOURCES

Lincoln City is located in an area of phenomenal natural beauty and possesses an abundance of natural resources, not the least of which is the magnificent vista of the Pacific Ocean. Other bodies of water include Devils Lake, Schooner Creek, Drift Creek, Logan Creek, D River, and Siletz Bay, along with accompanying tributaries. Riparian corridors, marshes, wetlands, and fish and wildlife habitat are present in and around the bodies of water.

Lincoln City has the unique and distinct feature of being part of the Cascade Head Biosphere Region, Oregon's only UNESCO Biosphere Reserve. The Biosphere Region is a 102,110-acre site designated originally in 1976 on the central Oregon Coast by the United Nations Man and Biosphere Program and reauthorized to the current footprint in 2017. The rare and diverse ecosystem includes the Salmon River and its estuary, a sandy littoral spit, densely forested uplands, a two-mile basalt headland covered in native coastal prairie, and a marine reserve stretching west into the waters of the Pacific. The city is also fortunate to be adjacent to the Cascade Head Marine Reserve, one of five Oregon marine reserves. The Cascade Head Marine Reserve stretches between the Cascade Head headland and Lincoln City. The site includes a marine reserve surrounded by three marine protected areas that support scientific research of this unique marine habitat.

Forested areas are interspersed throughout Lincoln City, as well as over 450 acres ~~350 acres~~ of parks, open spaces, trails, beach access, and pathways. Designated open spaces include Agnes Creek, The Knoll, Spyglass Ridge, Friends of Wildwood, and Spring Lake.

The city's appearance needs to complement its abundance of natural resources, rather than detracting from them. Community feedback from public outreach sessions and surveys indicates that improvements to the city's appearance are warranted to accomplish the desire of the citizenry to exemplify the beauty of Lincoln City's natural setting.

Lincoln City has one building on the National Historic Register – the Dorchester House. The Dorchester House is located at 2701 NW Hwy 101 and was registered in 1980. The "colonial-style" Dorchester House was constructed for use as a hotel and business building, housing visitors and providing space on the first floor for an automobile service station and restaurant. The second story was used for hotel rooms. During the early years of the building's existence, and for many years thereafter, the Dorchester House was the only hotel on the coast in the Lincoln City area. Construction commenced in 1929 and the building opened for business on July 4, 1935. The building has seen many owners over the years, but is in good condition and in active use as retirement apartments. ~~There are no historic districts in Lincoln City, or any designated historic areas, sites, structures, or buildings, other than the Dorchester House.~~ Move to beginning of paragraph.

Although not officially designated as historic, since 1929 the historic DeLake School was ~~has been~~ a center for education for the children of Lincoln City until it closed due to budget cuts in 2000. Today, the former school building houses Lincoln City's cultural center and continues offering education for all ages in the form of classes in art, dance, music, literature, and theater. Lincoln City Cultural Center was first known as The Lincoln City Arts Forum when established on August 10, 1992. It was renamed the "4C's" (Coastal Communities Cultural Center); and received its Articles of Incorporation on December 20, 1996.

The organization obtained non-profit status on October 14, 1997. In September 2006, the 4C's leased DeLake School from Lincoln City and adopted its new business name of Lincoln City Cultural Center in February 2007.

Another site that does not have the official historic designation is the Taft Pioneer Cemetery. The pioneers and settlers from the early days of the area are at rest in the Taft Pioneer Cemetery. The cemetery is on top of a large hill in the Taft Village Core, with a gorgeous panoramic view of the Pacific Ocean.

In the summer of 2019, a Main Street Survey was performed by Oregon Heritage. The survey comprised commercial buildings bordering Hwy 101 and an assessment of the city's historic resources. Recommendations for the next steps in historic preservation were given as well for future planning purposes. Of the buildings surveyed, one was deemed eligible/significant, 34 were deemed eligible/contributing, 94 were deemed not eligible/non-contributing, and two were deemed not eligible/out of period. Overall recommendations were to use historic resources in one of five ways: 1) engender an ethic of heritage conservation; 2) utilize the Oregon Main Street Network; 3) apply for the Diamonds in the Rough grants; 4) leverage resources for heritage tourism; and 5) embrace placemaking initiatives. The full survey is incorporated herein as part of this comprehensive plan as Appendix XXX.

Statewide Planning Goals Covered

Goal 5 – “Open Spaces, Scenic and Historic Areas and Natural Resources” “To protect natural resources and conserve scenic and historic areas and open spaces.” Note that open spaces are covered in another chapter.

Goal 6 – “Air, Water and Land Resources Quality” “To maintain and improve the quality of the air, water and land resources of the state.”

Goal 13 – “Energy Conservation” “To conserve energy.”

GOAL

Proactively ensure land use planning protects, conserves, and preserves the community's significant natural, scenic, and historic resources in building for the future, addressing the elements of air, water, land, wildlife, and energy.

POLICIES/OBJECTIVES

Natural Resources

1. Identify and implement methods to effectively protect Devils Lake, the Pacific Ocean, and all other bodies of water from pollutants carried from stormwater systems and runoff.
2. Adopt and implement the city's drinking water protection plan and the city's water management and conservation plan.

2. Take action to eliminate litter and encourage businesses and the community to help keep the city free from trash and debris.
3. Identify funding mechanisms to replace existing overhead power lines with underground lines.
4. Proactively enforce property maintenance codes, as opposed to complaint-based enforcement
5. Identify scenic resources within Lincoln City, including critical viewpoints.
6. Encourage & incentivise community-wide action towards waste reduction and stewardship through partnerships with businesses, volunteers, and the community

Historic Resources

1. Promote and encourage the preservation and restoration of sites, buildings, structures, and appurtenances that are indicative of the city's historical heritage.
2. Encourage property owners to preserve historic resources in a state as close to their original construction as possible while allowing the resource to be used in an economically and environmentally viable manner.
3. Establish an historic preservation chapter in the zoning ordinance to encourage and facilitate the protection, restoration, rehabilitation, and then maintenance, of designated historic buildings or structures.
4. Provide appropriate visible recognition of the historical significance of sites, structures, or elements within the city; maintain and update as necessary.
5. Identify and protect important natural and cultural historic resources through programs, designation, interpretive display, signage, and other means to increase awareness and increase appreciation of the city's history.
6. Investigate community interest and support for expanding historic preservation activities and establishing historic districts.

3. **Develop, adopt, and implement a climate action plan.** Should we include any reference or history in the introduction regarding the Sustainability committee and the 2007 Sustainability plan that was accomplished, and the need for this updated climate action plan?
4. **Ensure current erosion and sedimentation control measures for new development adequately protect water quality, fish and wildlife habitat, native vegetation and trees, and the stormwater drainage system. Update erosion control measures as needed.**
5. **Prevent impacts on natural resources and degradation or loss of wetlands, natural vegetation, and wildlife habitat.**
6. **Utilize a variety of measures to protect native trees and forestlands.**
7. **Update existing natural resource inventories as needed.** Should the existing inventories be referenced and incorporated? Prefer #1 under Natural Resources from the 3/2 draft :
 "Update/maintain existing inventories, and create new inventories as necessary of the following resources: riparian corridors, wetlands, federal wild and scenic rivers, state scenic waterways, groundwater resources, approved Oregon Recreation Trails, mineral and aggregate resources, energy sources and cultural areas."

Also from 3/2 draft:

3. Identify natural resources and required sites for the generation of energy (i.e., natural gas, hydro, geothermal, wind, and solar) and establish methods for conservation and protection.
4. Reservoir sites, if any, should be identified and protected against irreversible loss.
5. Periodically review current restrictions surrounding development in significant wetland, significant riparian, and/or significant fish and wildlife areas and habitats to ensure continued protection and management in accordance with the Oregon Wildlife Commission's fish and wildlife management plans and the Oregon Department of State Lands regulations for such preservation.

Additional idea from reviewing State goal Guidelines: Assess opportunities to utilize fee acquisition to fund implementation of this goal

Should there be something in this chapter that addresses the element of "air", as our goal states?

Energy

1. Implement methods for energy conservation in all city-owned buildings, structures, facilities, and equipment.
2. Explore, with greater effort and purpose, funding sources, such as federal and state grants, for the use of alternative energy options for city-owned buildings, structures, and facilities. Vehicles, chemicals, vendors, all other purchases? ...for #1 & 2
3. Encourage property owners to utilize federal, state, regional, and private energy conservation programs and rebates.
4. Ensure that the municipal code does not restrict or penalize the use of or access to alternative energy sources.

Scenic Resources

1. Improve and enhance the natural visual beauty and scenic quality of the community by removing weeds and invasive, noxious vegetation and replacing with site-appropriate vegetation.

Changes in the new 4th draft June 20th:**1. Natural Resources:**

- The May 16th draft includes a point about updating erosion control measures "as needed," while the June 20th draft specifies updating erosion control measures "as needed" to protect water quality, fish and wildlife habitat, native vegetation and trees, and the stormwater drainage system.
- The May 16th draft suggests periodically reviewing current restrictions surrounding development in significant wetland, riparian, and/or significant fish and wildlife areas and habitats, whereas the June 20th draft simply mentions preventing new development from negatively impacting these areas.
- In the May 16th draft, there is a specific mention of protecting water resources, including Devils Lake, the Pacific Ocean, and all other bodies of water from pollutants carried from stormwater systems and runoff. This detail is not present in the June 20th draft.
- The May 16th draft includes a reference to updating existing natural resource inventories, including riparian corridors, wetlands, federal wild and scenic rivers, state scenic waterways, groundwater resources, approved Oregon Recreation Trails, mineral and aggregate resources, energy sources, and cultural areas. This reference is not included in the June 20th draft.

2. Energy:

- The May 16th draft suggests encouraging property owners to utilize federal, state, regional, and private energy conservation programs and rebates, while the June 20th draft specifies encouraging property owners to utilize federal, state, regional, and private energy conservation programs and rebates.
- The May 16th draft includes a point about exploring funding sources, such as federal and state grants, for the use of alternative energy options not only for city-owned buildings, structures, and facilities but also for vehicles, chemicals, vendors, and all other purchases. This additional detail is not present in the June 20th draft.

3. Scenic Resources:

- In the May 16th draft, there is a point about proactively enforcing property maintenance codes, which is not present in the June 20th draft.
- The June 20th draft expands on the concept of updating property maintenance codes to eliminate dilapidated, blighted, unsightly, weather-worn, and deteriorating facades, structures, buildings, parking areas, and landscaping.
- In the May 16th draft, there is a focus on proactively enforcing property maintenance codes, whereas the June 20th draft does not mention this specific action.

3rd Draft Commissioner Baker's Notes (Marcia's)

COASTAL RESOURCES 3rd Draft

Lincoln City's single greatest coastal resource is the Pacific Ocean. The scenic vista of the Pacific Ocean and its wide expanse of beaches is the element that draws tourists and provides the inspiration for the community's vigor. The shores and beaches of Siletz Bay and the Siletz Bay Estuary, Devils Lake, Schooner Creek, ~~and~~ Drift Creek, ~~and~~ D River are other important resources that enhance the experience of visiting and living in Lincoln City. (is there intent behind the first sentence prioritizing the ocean over all other bodies of water, and if so - do our policies & objectives reflect this?)

Lincoln City has the unique and distinct feature of being part of the Cascade Head Biosphere Region, Oregon's only UNESCO Biosphere Reserve. The Biosphere Region is a 102,110-acre site designated originally in 1976 on the central Oregon Coast by the United Nations Man and Biosphere Program and reauthorized to the current footprint in 2017. The rare and diverse ecosystem includes the Salmon River and its estuary, a sandy littoral spit, densely forested uplands, a two-mile basalt headland covered in native coastal prairie, and a marine reserve stretching west into the waters of the Pacific. The city is also fortunate to be adjacent to the Cascade Head Marine Reserve, one of five Oregon marine reserves. The Cascade Head Marine Reserve stretches between the Cascade Head headland and Lincoln City. The site includes a marine reserve surrounded by three marine protected areas that support scientific research of this unique marine habitat.

These areas contain fish and wildlife habitat, exceptional aesthetic quality, or have historical or archaeological value. Protecting our shorelands ~~also help~~ serves to protect our water quality, and the fish and wildlife habitat. Because ~~they~~ coastal shorelands have such a strong nexus with the coastal waters beyond, and the estuarine resources in and among the coastal shorelands, Lincoln City seeks to conserve and protect them, ~~while~~ by directing development to the places that are most appropriate and present the lowest risk to human life or property.

A classification of dune forms on which Lincoln City is built is contained in inventory material from Beaches and Dunes of the Oregon Coast, O.L.C. & D.L., 1975 and Environmental Hazard Inventory, Coastal Lincoln County, RNKR Associates, 1977. Lincoln City is predominantly developed on older stabilized dune formations. Development has additionally occurred on older foredunes. **Some** (All?) beach and dune forms are identified as hazard erosion areas and are submitted to provisions of the Natural Hazards goals and policies.

In the Cutler City area, development has occurred on stabilized foredunes. The Cutler City area is protected by the Salishan Spit, ~~and~~ an active foredune. It is unlikely, given the extensive residential development and shoreline protection undertaken along the Salishan Spit that breaching of the foredune would be allowed to occur. In addition, extensive development occurring along the stabilized foredune in the Cutler City area will prevent the breaching of this area.

Lincoln City recognizes that protecting **any** (all?) existing dune forms from degradation is vital to the subsistence of the community on, along, and in proximity to any dune forms.

Statewide Planning Goals Covered

Goal 16 – Estuarine Resources “To recognize and protect the unique environmental, economic, and social values of each estuary and associated wetlands; and to protect, maintain, where appropriate develop, and where appropriate restore the long-term environmental, economic, and social values, diversity and benefits of Oregon’s estuaries.”

Goal 17 – Coastal Shorelands “To conserve, protect, where appropriate, develop and where appropriate restore the resources and benefits of all coastal shorelands, recognizing their value for protection and maintenance of water quality, fish and wildlife habitat, water-dependent uses, economic resources and recreation and aesthetics. The management of these shoreland areas shall be compatible with the characteristics of the adjacent coastal waters; and to reduce the hazard to human life and property, and the adverse effects upon water quality and fish and wildlife habitat, resulting from the use and enjoyment of Oregon’s coastal shorelands.”

Goal 18 – Beaches and Dunes “To conserve, protect, where appropriate develop, and where appropriate restore the resources and benefits of coastal beach and dune areas; and to reduce the hazard to human life and property from natural or man-induced actions associated with these areas.”

Goal 19 – Ocean Resources “To conserve marine resources and ecological functions for the purpose of providing long-term ecological, economic, and social value and benefits to future generations.”

Maybe the intro can be broken into the four headings under the goals. Was looking for a good place to add the intro from the draft on Estuarine Resources and it felt thrown in regardless of where I tried it.

GOALS

Preserve, cConserve, protect, and where appropriate restore, the significant coastal resources of our community including our shorelands, beaches, dunes, and ocean and estuarine resources, including our shorelands, beaches, dunes, estuaries, and ocean resources, recognizing their value for protection and maintenance of water quality, fish and wildlife habitat, water-dependent uses, economic resources, recreation, and aesthetics.

POLICIES/OBJECTIVES

1. Using methodology from Oregon Administrative Rules, periodically review designated water-dependent shorelands (marine waterway) boundaries in Lincoln City for accuracy; re-define marine waterway area boundaries as determined by the outcome of the review to ensure continued protection of water-dependent uses.
2. Continue the designation of Devils Lake as a marine waterway area and review its boundary to ensure maximum protection of Devils Lake for water-dependent uses.
3. Review the portions of Siletz Bay, Schooner Creek, ~~D River~~, and Drift Creek, and ~~D River~~ within city limits to identify the establishment of new or additional marine waterway areas for protection of water-dependent uses.
4. Maximize the preservation, protection, and enhancement of marine waterway areas, review periodically and update if needed the rules and regulations surrounding allowed development, development restrictions, and prohibitions in marine waterway areas.
5. Update and adopt the estuary management plan for the Siletz Bay Estuary.
 - #1 From Estuarine Resources Draft -
 - “Develop and implement a current estuary management plan to designate appropriate uses for different areas within the estuary based on biological and physical characteristics and features, and

to provide for review of proposed estuarine alterations to assure they are consistent with overall management objectives and that adverse impacts are minimized.”

6. Partner and cooperate with Oregon Department of Fish and Wildlife to protect fish and wildlife habitat in shorelands, beaches, dunes, and the Siletz Bay Estuary.
7. Continue to rely on Lincoln County and the State of Oregon to ensure that the Salishan Spit protects the Siletz Bay, including the Taft and Cutler City areas of Lincoln City.
8. Review and update rules and regulations for ocean erosion control structures, such as jetties, bulkheads, seawalls, rip-rap, and similar to minimize impacts on water currents and erosion and accretion patterns, for consistency with Oregon Revised Statutes and Oregon Administrative Rules.
9. Prevent further erosion of bluffs and dunes to the extent possible, periodically review the requirements for development in erosion hazard areas to ensure bluff and dune protection are maintained and the least amount of erosion possible occurs.
10. Work closely with government agencies at all levels, as well as private entities, to anticipate, monitor and address any elements of climate change potentially or actually affecting the resources described in this chapter.
11. Foster community awareness of the unique environmental, economic, and social values of the Siletz Bay Estuary and associated wetlands, and ~~As appropriate and applicable, protect, preserve, and maintain, and restore/maintain~~ these areas.
12. Consider the benefits of our coastal shorelands, recognizing their value for protection and maintenance of water quality, fish and wildlife habitat, water-dependent uses, economic resources and recreation and aesthetics.
13. As appropriate and applicable, conserve, protect, and restore the resources and benefits of coastal beach and dune areas.
14. Protect, preserve, and conserve marine resources and ecological functions for the purpose of providing long-term ecological, economic, and social value and benefits.
15. Provide opportunities for residents and visitors to learn how to reduce the hazards to human life and property from natural or human-induced actions associated with use and enjoyment of our beaches, dunes, and coastal shorelands through well placed signage and engaging community events.

Would a policy or objective addressing weighing the impacts of drive-on beach access on our coastal resources vs recreational value vs community sentiments be appropriate in this chapter?

Should DLWD be mentioned anywhere?

Other potential Policies & Objectives:

1. Develop and implement an Estuarine Resources Management Plan to protect and enhance the unique environmental, economic, and social values of the estuaries and associated wetlands in Lincoln City.
2. Establish and enforce regulations to minimize adverse impacts and ensure the long-term preservation of Oregon's estuaries and their diverse ecosystems.
3. Identify and designate protected areas within the estuaries and wetlands that are of high ecological significance, focusing on habitat conservation and restoration efforts.
4. Promote sustainable development practices in estuarine areas, considering the compatibility of land use activities with the adjacent coastal waters.
5. Encourage public participation and stakeholder engagement in the management and decision-making processes related to estuarine resources.
6. Implement monitoring programs to assess the health and ecological condition of Lincoln City's estuaries and wetlands on a regular basis.
7. Foster partnerships with local organizations, academic institutions, and government agencies to conduct research and implement estuarine restoration projects.
8. Develop educational programs and materials to raise community awareness about the importance of estuarine resources and the need for their protection and restoration.
9. Implement zoning regulations and development guidelines that prioritize water quality protection, fish and wildlife habitat conservation, and water-dependent uses in coastal shorelands.
10. Ensure that development activities in coastal shorelands are conducted in a manner that is compatible with the natural characteristics and ecological functions of the adjacent coastal waters.
11. Promote sustainable tourism practices that minimize the impact on coastal shorelands, while still providing economic benefits to the community.
12. Encourage the restoration and enhancement of degraded coastal shoreland areas through the implementation of appropriate management practices and restoration projects.
13. Establish setbacks and buffer zones along the shoreline to protect coastal shorelands from erosion and other hazards, while allowing for natural processes to occur.
14. Implement measures to reduce pollution and runoff from land-based activities that could negatively affect water quality and fish and wildlife habitat in coastal shorelands.
15. Support community initiatives and programs that promote public access to and enjoyment of coastal shorelands while ensuring the protection of natural resources.
16. Develop and implement a comprehensive Beach and Dune Management Plan that addresses erosion control, dune restoration, and public safety in coastal beach and dune areas.
17. Implement measures to reduce the risk of erosion and protect coastal properties by promoting the use of natural erosion control methods and avoiding hard shoreline stabilization structures.
18. Conduct regular monitoring and assessments of beach and dune areas to identify changes, establish restoration priorities, and guide management actions.
19. Encourage the use of native vegetation in dune restoration projects to stabilize sand dunes, enhance biodiversity, and provide habitat for coastal wildlife.

20. Collaborate with relevant stakeholders to establish sustainable fishing and aquaculture practices that conserve ocean resources, protect marine ecosystems, and support the long-term viability of coastal communities.

These policies aim to exceed the Oregon Statewide planning goals by emphasizing the protection, conservation, restoration, and sustainable management of estuarine resources, coastal shorelands, beaches, dunes, and ocean resources in Lincoln City.

Do these our draft policies comprehensively address...

Goal 16 - Estuarine Resources:

- The need to develop and implement an Estuarine Resources Management Plan to designate appropriate uses for different areas within the estuary based on biological and physical characteristics and features.
- The requirement to review proposed estuarine alterations to assure they are consistent with overall management objectives and minimize adverse impacts.

Goal 17 - Coastal Shorelands:

- The emphasis on reducing the hazard to human life and property resulting from the use and enjoyment of coastal shorelands.
- The consideration of compatibility between management of shoreland areas and the characteristics of adjacent coastal waters.

Goal 18 - Beaches and Dunes:

- The specific mention of reducing hazards to human life and property from natural or human-induced actions associated with beach and dune areas.

Goal 19 - Ocean Resources:

- The explicit focus on conserving marine resources and ecological functions for the purpose of providing long-term ecological, economic, and social value and benefits to future generations.

Potential Goal Specific Policies:

Goal 16 - Estuarine Resources:

1. Update and subsequently adopt the updated estuary management plan for the Siletz Bay Estuary.

Goal 17 - Coastal Shorelands: 2. Maximize the preservation, protection, and enhancement of marine waterway areas, periodically reviewing and updating the rules and regulations surrounding allowed development, development restrictions, and prohibitions in marine waterway areas.

3. Review and update rules and regulations for ocean erosion control structures, such as jetties, bulkheads, seawalls, rip-rap, and similar, to minimize impacts on water currents and erosion and accretion patterns, for consistency with Oregon Revised Statutes and Oregon Administrative Rules.
4. Prevent further erosion of bluffs and dunes to the extent possible, periodically reviewing the requirements for development in erosion hazard areas to ensure bluff and dune protection and the least amount of erosion possible.
5. Consider the benefits of our coastal shorelands, recognizing their value for protection and maintenance of water quality, fish and wildlife habitat, water-dependent uses, economic resources, and recreation and aesthetics.
6. As appropriate and applicable, conserve, protect, and restore the resources and benefits of coastal beach and dune areas.

Goal 18 - Beaches and Dunes: 7. Prevent further erosion of bluffs and dunes to the extent possible, periodically reviewing the requirements for development in erosion hazard areas to ensure bluff and dune protection and the least amount of erosion possible.

8. Consider the benefits of our coastal shorelands, recognizing their value for protection and maintenance of water quality, fish and wildlife habitat, water-dependent uses, economic resources, and recreation and aesthetics.
9. As appropriate and applicable, conserve, protect, and restore the resources and benefits of coastal beach and dune areas.
10. Provide opportunities for residents and visitors to learn how to reduce the hazards to human life and property from natural or human-induced actions associated with use and enjoyment of our beaches, dunes, and coastal shorelands.

Goal 19 - Ocean Resources: 11. Review and update rules and regulations for ocean erosion control structures, such as jetties, bulkheads, seawalls, rip-rap, and similar, to minimize impacts on water currents and erosion and accretion patterns, for consistency with Oregon Revised Statutes and Oregon Administrative Rules.

12. Work closely with government agencies at all levels, as well as private entities, to address any elements of climate change potentially or actually affecting the resources described in this chapter.
13. Foster community awareness of the unique environmental, economic, and social values of the Siletz Bay Estuary and associated wetlands and protect, preserve, and restore/maintain these areas.
14. Protect, preserve, and conserve marine resources and ecological functions for the purpose of providing long-term ecological, economic, and social value and benefits.

2nd Draft Commissioner Baker's Notes (Marc's)

ECONOMIC DEVELOPMENT AND URBANIZATION

Lincoln City's treasured location for residents, retirees, and tourists serves as the foundation of the local economy. People from all over choose to enjoy their vacations here, making tourism our largest industry and business is thriving. Thanks to community events, attractions, and proximity to key markets, Lincoln City generates \$330 million annually in aggregate tourism revenue and has witnessed consistent year over year growth for almost a decade. The majority of employers are locally-owned small businesses, many of which are family owned and operated. Larger employers include city government, Lincoln County School District, Samaritan North Lincoln Hospital, and the Confederated Tribes of Siletz Indians, who own and operate the Chinook Winds Casino, the Chinook Winds Golf Resort, and the Chinook Winds Resort Hotel.

The Lincoln County 10-year report published in 2014 notes that transfer payments to local retirees constitute about 50 percent of Lincoln County's total personal income and was steadily growing. It is important our local economy provides options to serve this population to ensure this income stays in our local economy.

High-speed internet infrastructure is also a driving force of the economy. In response to the 2020 global pandemic, the world saw an immediate shift in many industries from commuting to work-from-home positions. Being a beautiful place to live, Lincoln City has seen an increase in work-from-home employees and entrepreneurs who rely on high-speed internet infrastructure in the same way they used to rely on roads to get to work.

Lincoln City focuses on investments to support the business community. These investments include: workforce/affordable housing, infrastructure and utility enhancements, public parking facilities, transit and charging stations, placemaking, public art, and safety investments. They also have a variety of programs to provide funding to leverage private investment, including façade improvement loans, energy efficiency loans, business expansion loans, and a local economic development program support grant for partnering organizations. The city serves to connect businesses with a variety of local, state, and federal resources to assist with business development, expansion, relocation, exporting, financing, and more.

The way in which the city grows is a vital economic concern, since our economic health depends on the area's natural resources. By establishing and maintaining an urban growth boundary, the city provides for an efficient and cost effective transition of lands from rural to urban uses, while still preserving and conserving our vital natural resources.

Statewide Planning Goals Covered

Goal 9 – “Economic Development” “To provide adequate opportunities throughout the state for a variety of economic activities vital to the health, welfare, and prosperity of Oregon’s citizens

Goal 14 – “Urbanization” “To provide for an orderly and efficient transition from rural to urban land use, to accommodate urban population and urban employment inside urban growth boundaries, to ensure efficient use of land, and to provide for livable communities.”

GOAL

Support a balanced, diverse, and resilient local economy that reflects the social and environmental values of the Lincoln City community for the long term as the city grows to accommodate urban population.

Sample Goal from last work session packet:

"Provide adequate opportunities in the city for a wide variety of economic activities vital to a high quality of life and the health, welfare, prosperity, and well-being of the citizens of Lincoln City."

POLICIES/OBJECTIVES

1. Foster living wage job growth.
2. Support retention and expansion of local businesses, as well as recruitment of new businesses across a variety of sizes and types, especially those that foster entrepreneurship opportunities for local youth.
3. Develop partnerships to foster a culture of creativity and entrepreneurship to encourage the establishment and growth of commerce and industry.
4. Ensure a suitable amount of land is provided for diverse economic development, including office, retail commercial, service commercial, entertainment and leisure activities, hospitality, and industrial.
5. Coordinate capital improvement investments with city and urban renewal agency for economic benefit, including transportation, parks and open space, and public facility expansion.
6. Support the unique characteristics of the Lincoln City workforce by providing adequate housing.
7. Preserve and enhance the key attributes of Lincoln City's physical location and natural amenities as part of an overall economic development strategy.
8. Promote the valuing of arts, history, and culture to enhance the health of the local economy.
9. Provide for the orderly and efficient transition of land within the urban growth boundary from rural to urban uses, and from lower density to higher density development.
10. Foster a culture of economic diversity and sustainability by working with partners to support and assist the community's citizens in obtaining vocational, technical, and employability skills.
11. Promote community events and social activities that inspire, incentivize, and encourage the upkeep, beautification, and overall appearance of commercial sites in the city.
12. Restrict the development of lodging facilities and higher-density residential housing in tsunami inundation zones or require the implementation of protective measures.
13. Policy speaking to tech infrastructure?

More potential Policies & Objectives

Goal 9 - Economic Development:

1. **Promote Economic Diversity:** Implement policies and initiatives to encourage a diverse range of economic activities in Lincoln City. This can include supporting sectors beyond tourism, such as technology, manufacturing, healthcare, or sustainable industries, to provide a wide range of job opportunities for the community.
2. **Support Small Business Incubation:** Establish programs and resources to incubate and support the growth of small businesses, especially those led by local entrepreneurs and young professionals. This can include mentorship programs, access to affordable office space, and assistance with business planning and funding.
3. **Foster Innovation and Entrepreneurship:** Collaborate with educational institutions, industry associations, and business incubators to promote a culture of innovation and entrepreneurship. This can involve organizing entrepreneurship competitions, providing access to resources and networks, and offering training or workshops on starting and scaling businesses.

Goal 14 - Urbanization:

1. **Compact Development and Smart Growth:** Encourage compact development patterns within the urban growth boundary to optimize land use and promote efficient transportation systems. This can include incentivizing mixed-use developments, promoting higher density in appropriate areas, and prioritizing transit-oriented development.
2. **Affordable Housing Provision:** Develop strategies and policies to ensure the availability of affordable housing options within Lincoln City. This can involve promoting inclusionary zoning, exploring partnerships with affordable housing developers, and incentivizing the creation of affordable housing units through regulatory measures or financial incentives.
3. **Green Infrastructure and Sustainability:** Integrate principles of sustainable development and green infrastructure in urban planning and design. This can include implementing green building standards, promoting renewable energy use, encouraging water and energy conservation practices, and preserving and enhancing natural amenities and open spaces.
4. **Complete Streets and Active Transportation:** Prioritize the creation of safe, accessible, and well-connected transportation networks that accommodate various modes of transportation, including walking, cycling, and public transit. This can involve implementing complete streets policies, improving pedestrian and cycling infrastructure, and enhancing public transportation services.
5. **Urban Revitalization and Placemaking:** Implement strategies to revitalize underutilized or blighted areas within the city, creating vibrant and attractive spaces for residents and businesses. This can involve investing in public art installations, activating public spaces with community events, and supporting local cultural and historic preservation initiatives.

Here are the contextual changes between the May 16th and June 20th drafts of the Economic Development and Urbanization section:

1. In the June 20th draft, the Confederated Tribes of Siletz Indians are listed as "the Confederated Tribes of Siletz Indians" (previously "Confederated Tribes of Siletz Indians").
2. The June 20th draft adds the mention of "transit and electric vehicle charging stations" to the list of investments made to support the business community.
3. The May 16th draft includes the phrase "in the same way they used to rely on roads to get to work" when referring to the reliance on high-speed internet infrastructure for work-from-home employees. This phrase is not present in the June 20th draft.
4. The June 20th draft replaces "public art" with "placemaking, public art" in the list of investments made to support the business community.
5. The May 16th draft includes a sentence about the importance of serving the retiree population to ensure their income stays in the local economy. This sentence is not present in the June 20th draft.
6. The June 20th draft adds "transit and electric vehicle charging stations" to the list of investments made to support the business community.
7. The June 20th draft replaces "restrict" with "restrict or require the implementation of protective measures" in the policy regarding the development of lodging facilities and higher-density residential housing in tsunami inundation zones.
8. The June 20th draft replaces "façade improvement loans, energy efficiency loans, business expansion loans" with "façade improvement loans, energy efficiency loans, business expansion loans, and a local economic development program support grant for partnering organizations" when mentioning the variety of programs to provide funding to leverage private investment.

Do these policies meet the goals?

Goal 9 - Economic Development:

- includes policies related to job growth, business retention and expansion, and fostering entrepreneurship, it does not explicitly mention the goal of providing "adequate opportunities throughout the state for a variety of economic activities vital to the health, welfare, and prosperity of Oregon's citizens." This aspect of creating opportunities for a variety of economic activities is not specifically addressed.

Goal 14 - Urbanization:

- includes a policy for the orderly and efficient transition of land within the urban growth boundary, but it does not directly address the goal of accommodating urban population and urban employment inside urban growth boundaries to ensure efficient land use and provide for livable communities. The policy does not explicitly mention accommodating urban population or employment.

From: [Alison Robertson](#)
To: [Anne Marie Skinner](#); [Andrea Riner](#)
Subject: Transfer payments - additional info
Date: Wednesday, April 19, 2023 12:49:40 PM
Attachments: [image001.png](#)

Hi Anne Marie and Andrea,

After some discussion at the Planning Commission Work Session on the Economy section of the City's Comp Plan, I wanted to provide some additional information about Transfer Payments as it related to retirees. The Lincoln County 10-year economic report is found here:
<https://www.co.lincoln.or.us/boc/page/report-%E2%80%9Cten-year-update-lincoln-county-oregons-economy-comprehensive-look-trends-lincoln>

It has old data (report published in 2014) and EDALC (Economic Development Alliance of Lincoln County) and the County are hoping to get it updated since it has been valuable for grant applications, etc. for many organizations.

Page 36 reads: Transfer payments increased by 33 percent and investments income increased by 13 percent over the analysis period. These constitute about 50 percent of Lincoln County's personal income in 2012. Overall, Lincoln County's total personal income grew by 12 percent between 2003 and 2012.

50% of the County's income.....this is why I think it's important to mention retirees as a large part of the economic picture.

Best regards,
Alison



Alison Robertson, AICP, LEED AP
DIRECTOR

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ECONOMIC DEVELOPMENT AND URBANIZATION

Lincoln City’s treasured location for residents, retirees, and tourists serves as the foundation of the local economy. People from all over choose to enjoy their vacations here, making tourism our largest industry and business is thriving. Thanks to community events, attractions, and proximity to key markets, Lincoln City generates \$330 million annually in aggregate tourism revenue and has witnessed consistent year over year growth for almost a decade. The majority of employers are locally-owned small businesses, many of which are family owned and operated. Larger employers include city government, the Lincoln County School District, Samaritan North Lincoln Hospital, and the Confederated Tribes of Siletz Indians, who own and operate the Chinook Winds Casino, the Chinook Winds Golf Resort, and the Chinook Winds Resort Hotel.

Commented [SG1]: The focus of this section appears to be tourism. But retirees also contribute significantly to LC’s economy. I think their contribution to our economy should be examined more closely because there are huge opportunities for LC to grow its economy by developing more services and more facilities for retirees.

The Lincoln County 10-year report published in 2014 notes that transfer payments to local retirees constituted about 50% of Lincoln County’s total personal income and was steadily growing. It is important that the local economy provide options to serve this population to ensure this income stays in our local economy.

Commented [SG2]: See previous comment

High-speed internet infrastructure is also a driving force of the economy. In response to the 2020 global pandemic, the world saw an immediate shift in many industries from commuting to work-from-home positions. Being a beautiful place to live, Lincoln City has seen an increase in work-from-home employees and entrepreneurs who rely on high-speed internet infrastructure in the same way they used to rely on roads to get to work.

Lincoln City focuses on investments to support the business community. These investments include: workforce/affordable housing, infrastructure and utility enhancements, public parking facilities, transit and electric vehicle charging stations, placemaking, public art, and safety investments. They also have a variety of programs to provide funding to leverage private investment, including façade improvement loans, energy efficiency loans, business expansion loans, and a local economic development program support grant for partnering organizations. The city serves to connect businesses with a variety of local, state, and federal resources to assist with business development, expansion, relocation, exporting, financing, and more.

Commented [SG3]: What’s placemaking?

Commented [SG4]: What’s the antecedent for “they”? Who is “they”

The way in which the city grows is a vital economic concern, since our economic health depends on the area’s natural resources. By establishing and maintaining an urban growth boundary, the city provides for an efficient and cost effective transition of lands from rural to urban uses, while still preserving and conserving our vital natural resources.

Commented [SG5]: Mention them – our beaches, lake, estuary, open spaces, and forests.

Commented [SG6]: Mention how. Recent development seems to be working against this goal.

Statewide Planning Goals Covered

GOAL

Support a balanced, diverse, and resilient local economy that reflects the social and environmental values of the Lincoln City community for the long term as the city grows to accommodate urban population.

Provide adequate opportunities in the city for a wide variety of economic activities vital to a high quality of life and the health, welfare, prosperity, and well-being of the citizens of Lincoln City.

POLICIES/OBJECTIVES

1. Foster living wage job growth.
2. Support retention and expansion of local businesses, as well as recruitment of new businesses across a variety of sizes and types, especially those that foster entrepreneurship opportunities for local youth.
3. Develop partnerships to foster a culture of creativity and entrepreneurship to encourage the establishment and growth of commerce and industry.
4. Ensure a suitable amount of land is provided for diverse economic development, including offices, retail commercial, service commercial, entertainment and leisure activities, hospitality and lodging services, and industrial businesses.
5. Coordinate capital improvement investments between the city and the city's urban renewal agency for economic benefit, including transportation, parks and open space, and public facility expansion.
6. Support the unique characteristics of the Lincoln City workforce by providing an adequate supply of safe housing.
7. Preserve and enhance the key attributes of Lincoln City's physical location and natural amenities as part of an overall economic development strategy.
8. Promote the valuing of arts, history, and culture to enhance the health of the local economy.
9. Provide for the orderly and efficient transition of land within the urban growth boundary from rural/forestry to urban uses, and from lower density to higher density development.
10. Foster a culture of economic diversity and sustainability by working with partners to support and assist the community's citizens in obtaining vocational, technical, and employability skills.
11. Promote community events and social activities that inspire, incentivize, and encourage the upkeep, beautification, and overall appearance of commercial sites in the city.
12. Restrict the development of lodging facilities and higher-density residential housing in tsunami inundation zones or require the implementation of protective measures.
13. Provide support for work-from-home/remote work by requiring high-speed internet.
14. Provide adequate opportunities throughout the city for a variety of economic activities vital to the health, welfare, and prosperity of Lincoln City's citizens.
15. Ensure the city contains enough land to accommodate the urban population and employment.
16. Implement policies and initiatives to encourage a diverse range of economic activities. These can include supporting sectors beyond tourism, such as technology, manufacturing, healthcare, or sustainable industries, to provide a wide range of job opportunities for the community.
17. Establish programs and resources to incubate and support the growth of small businesses, especially those led by local entrepreneurs and young professionals. This can include mentorship programs, access to affordable office space, and assistance with business planning and funding.

Commented [SG7]: This may require a trend away from our tourist based economy and a move toward more services and health care facilities for retirees. Has the city (or anyone) conducted any kind of research on the number of retirees who eventually move out of Lincoln City to have access to better health care? What impact does their doing so have on our local economy?

Commented [SG8]: By doing what? Provide an example.

Commented [SG9]: Between who or what?

Commented [SG10]: Add senior services (more health care facilities)?

Commented [SG11]: Suggest how this could be accomplished

Commented [SG12]: Good, but provide an example or more of how

Commented [SG13]: This seems vague. Not sure how this could be achieved or what the connection to the local economy would be exactly.

Commented [SG14]: How do you do this while still adhering to the key goal that everyone wants which is protecting and preserving the beauty of our natural environment. If this is not achievable, delete this objective?

Commented [SG15]: Ah, what protective measures do you have in mind? Delete everything after "zones".

Commented [SG16]: Obtaining?

Commented [SG17]: Provide one or two examples

Commented [SG18]: We need to connect this objective to the availability and access to water in an environment that is becoming increasingly drier.

Commented [SG19]: This seems a bit redundant. Hasn't this already been addressed?

- 18. Collaborate with educational institutions, industry associations, and business incubators to promote a culture of innovation and entrepreneurship. This can involve organizing entrepreneurship competitions, providing access to resources and networks, and offering training or workshops on starting and scaling businesses.
- 19. Encourage compact development patterns within the city to optimize land use and promote efficient transportation systems. This can include incentivizing mixed-use developments, promoting higher density in appropriate areas, and prioritizing transit-oriented development.
- 20. Develop strategies and policies to ensure the availability of affordable housing options within the city. This can involve promoting inclusionary zoning, exploring partnerships with affordable housing developers, and incentivizing the creation of affordable housing units through regulatory measures or financial incentives.
- 21. Integrate principles of sustainable development and green infrastructure in urban planning and design. This can include implementing green building standards, promoting renewable energy use, encourage water and energy conservation practices, and preserving and enhancing amenities and open spaces.
- 22. Prioritize the creation of safe, accessible, and well-connected transportation networks that accommodate various modes of transportation, including walking, cycling, and public transit. This can involve implementing complete streets policies, improving pedestrian and bicycling infrastructure and signage, and enhancing public transportation services.
- 23. Implement strategies to revitalize underutilized or blighted areas within the city, creating vibrant and attractive spaces for residents and businesses. This can involve investing in public art installations, activating public spaces with community events, and supporting local cultural and historic preservation initiatives.

Commented [SG20]: How do you achieve this AND protect and preserve the city's natural environment?

Commented [SG21]: Define?

Commented [SG22]: Such as?

Commented [SG23]: Principles

Commented [SG24]: Very good examples of specifics!

Commented [SG25]: More good examples

Commented [SG26]: This objective needs some work. What is meant by "activating public spaces with community events." I think I know what is meant but it's awkwardly stated.

2nd Draft for July 18, 2023

(This draft includes Commissioner Baker’s revisions.)

ECONOMIC DEVELOPMENT AND URBANIZATION

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High-speed internet infrastructure is also a driving force of the economy. In response to the 2020 global pandemic, the world saw an immediate shift in many industries from commuting to work-from-home positions. Being a beautiful place to live, Lincoln City has seen an increase in work-from-home employees and entrepreneurs who rely on high-speed internet infrastructure in the same way they used to rely on roads to get to work.

Lincoln City focuses on investments to support the business community. These investments include: workforce/affordable housing, infrastructure and utility enhancements, public parking facilities, transit and electric vehicle charging stations, placemaking, public art, and safety investments. They also have a variety of programs to provide funding to leverage private investment, including façade improvement loans, energy efficiency loans, business expansion loans, and a local economic development program support grant for partnering organizations. The city serves to connect businesses with a variety of local, state, and federal resources to assist with business development, expansion, relocation, exporting, financing, and more.

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GOAL

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Provide adequate opportunities in the city for a wide variety of economic activities vital to a high quality of life and the health, welfare, prosperity, and well-being of the citizens of Lincoln City.

DRAFT

POLICIES/OBJECTIVES

1. Foster living wage job growth.
2. Support retention and expansion of local businesses, as well as recruitment of new businesses across a variety of sizes and types, especially those that foster entrepreneurship opportunities for local youth.
3. Develop partnerships to foster a culture of creativity and entrepreneurship to encourage the establishment and growth of commerce and industry.
4. Ensure a suitable amount of land is provided for diverse economic development, including offices, retail commercial, service commercial, entertainment and leisure activities, hospitality and lodging services, and industrial businesses.
5. Coordinate capital improvement investments between the city and the city's urban renewal agency for economic benefit, including transportation, parks and open space, and public facility expansion.
6. Support the unique characteristics of the Lincoln City workforce by providing an adequate supply of safe housing.
7. Preserve and enhance the key attributes of Lincoln City's physical location and natural amenities as part of an overall economic development strategy.
8. Promote the valuing of arts, history, and culture to enhance the health of the local economy.
9. Provide for the orderly and efficient transition of land within the urban growth boundary from rural/forestry to urban uses, and from lower density to higher density development.
10. Foster a culture of economic diversity and sustainability by working with partners to support and assist the community's citizens in obtaining vocational, technical, and employability skills.
11. Promote community events and social activities that inspire, incentivize, and encourage the upkeep, beautification, and overall appearance of commercial sites in the city.
12. Restrict the development of lodging facilities and higher-density residential housing in tsunami inundation zones or require the implementation of protective measures.
13. Provide support for work-from-home/remote work by requiring high-speed internet.
14. Provide adequate opportunities throughout the city for a variety of economic activities vital to the health, welfare, and prosperity of Lincoln City's citizens.
15. Ensure the city contains enough land to accommodate the urban population and employment.
16. Implement policies and initiatives to encourage a diverse range of economic activities. These can include supporting sectors beyond tourism, such as technology, manufacturing, healthcare, or sustainable industries, to provide a wide range of job opportunities for the community.
17. Establish programs and resources to incubate and support the growth of small businesses, especially those led by local entrepreneurs and young professionals. This can include mentorship programs, access to affordable office space, and assistance with business planning and funding.
18. Collaborate with educational institutions, industry associations, and business incubators to promote a culture of innovation and entrepreneurship. This can involve organizing entrepreneurship competitions, providing access to resources and networks, and offering training or workshops on starting and scaling businesses.
19. Encourage compact development patterns within the city to optimize land use and promote efficient transportation systems. This can include incentivizing mixed-use developments, promoting higher density in appropriate areas, and prioritizing transit-oriented development.
20. Develop strategies and policies to ensure the availability of affordable housing options within the city. This can involve promoting inclusionary zoning, exploring partnerships with affordable housing

developers, and incentivizing the creation of affordable housing units through regulatory measures or financial incentives.

21. Integrate principles of sustainable development and green infrastructure in urban planning and design. This can include implementing green building standards, promoting renewable energy use, encourage water and energy conservation practices, and preserving and enhancing amenities and open spaces.
22. Prioritize the creation of safe, accessible, and well-connected transportation networks that accommodate various modes of transportation, including walking, cycling, and public transit. This can involve implementing complete streets policies, improving pedestrian and bicycling infrastructure and signage, and enhancing public transportation services.
23. Implement strategies to revitalize underutilized or blighted areas within the city, creating vibrant and attractive spaces for residents and businesses. This can involve investing in public art installations, activating public spaces with community events, and supporting local cultural and historic preservation initiatives.

McOmie provides the following comment: “It would be advantageous to mention that the Sustainability Committee can assist with priorities for economic development. Including federal and state programs that citizens and local government can benefit from. The city could add a staff position of Sustainability Coordinator to be the liaison between the LC staff and committees and citizenry.”

2nd Draft for July 18, 2023

(This draft includes Commissioner Baker’s revisions.)

ECONOMIC DEVELOPMENT AND URBANIZATION

Lincoln City’s treasured location for residents, retirees, and tourists serves as the foundation of the local economy. People from all over choose to enjoy their vacations here, making tourism our largest industry and business is thriving. Thanks to community events, attractions, and proximity to key markets, Lincoln City generates \$330 million annually in aggregate tourism revenue and has witnessed consistent year over year growth for almost a decade. The majority of employers are locally-owned small businesses, many of which are family owned and operated. Larger employers include city government, the Lincoln County School District, Samaritan North Lincoln Hospital, and the Confederated Tribes of Siletz Indians, who own and operate the Chinook Winds Casino, the Chinook Winds Golf Resort, and the Chinook Winds Resort Hotel.

The Lincoln County 10-year report published in 2014 notes that transfer payments to local retirees constituted about 50% of Lincoln County’s total personal income and was steadily growing. It is important that the local economy provide options to serve this population to ensure this income stays in our local economy.

High-speed internet infrastructure is also a driving force of the economy. In response to the 2020 global pandemic, the world saw an immediate shift in many industries from commuting to work-from-home positions. Being a beautiful place to live, Lincoln City has seen an increase in work-from-home employees and entrepreneurs who rely on high-speed internet infrastructure in the same way they used to rely on roads to get to work.

Lincoln City focuses on investments to support the business community. These investments include: workforce/affordable housing, infrastructure and utility enhancements, public parking facilities, transit and electric vehicle charging stations, placemaking, public art, and safety investments. They also have a variety of programs to provide funding to leverage private investment, including façade improvement loans, energy efficiency loans, business expansion loans, and a local economic development program support grant for partnering organizations. The city serves to connect businesses with a variety of local, state, and federal resources to assist with business development, expansion, relocation, exporting, financing, and more.

The way in which the city grows is a vital economic concern, since our economic health depends on the area’s natural resources. By establishing and maintaining an urban growth boundary, the city provides for an efficient and cost effective transition of lands from rural to urban uses, while still preserving and conserving our vital natural resources.

Statewide Planning Goals Covered

Goal 9 – “Economic Development” “To provide adequate opportunities throughout the state for a variety of economic activities vital to the health, welfare, and prosperity of Oregon’s citizens

Goal 14 – “Urbanization” “To provide for an orderly and efficient transition from rural to urban land use, to accommodate urban population and urban employment inside urban growth boundaries, to ensure efficient use of land, and to provide for livable communities.”

GOAL

Support a balanced, diverse, and resilient local economy that reflects the social and environmental values of the Lincoln City community for the long term as the city grows to accommodate urban population.

Provide adequate opportunities in the city for a wide variety of economic activities vital to a high quality of life and the health, welfare, prosperity, and well-being of the citizens of Lincoln City.

DRAFT

POLICIES/OBJECTIVES

1. Foster living wage job growth.
2. Support retention and expansion of local businesses, as well as recruitment of new businesses across a variety of sizes and types, especially those that foster entrepreneurship opportunities for local youth.
3. Develop partnerships to foster a culture of creativity and entrepreneurship to encourage the establishment and growth of commerce and industry.
4. Ensure a suitable amount of land is provided for diverse economic development, including offices, retail commercial, service commercial, entertainment and leisure activities, hospitality and lodging services, and industrial businesses.
5. Coordinate capital improvement investments between the city and the city's urban renewal agency for economic benefit, including transportation, parks and open space, and public facility expansion.
6. Support the unique characteristics of the Lincoln City workforce by providing an adequate supply of safe housing.
7. Preserve and enhance the key attributes of Lincoln City's physical location and natural amenities as part of an overall economic development strategy.
8. Promote the valuing of arts, history, and culture to enhance the health of the local economy.
9. Provide for the orderly and efficient transition of land within the urban growth boundary from rural/forestry to urban uses, and from lower density to higher density development.
10. Foster a culture of economic diversity and sustainability by working with partners to support and assist the community's citizens in obtaining vocational, technical, and employability skills.
11. Promote community events and social activities that inspire, incentivize, and encourage the upkeep, beautification, and overall appearance of commercial sites in the city.
12. Restrict the development of lodging facilities and higher-density residential housing in tsunami inundation zones or require the implementation of protective measures.
13. Provide support for work-from-home/remote work by requiring high-speed internet.
14. Provide adequate opportunities throughout the city for a variety of economic activities vital to the health, welfare, and prosperity of Lincoln City's citizens.
15. Ensure the city contains enough land to accommodate the urban population and employment.
16. Implement policies and initiatives to encourage a diverse range of economic activities. These can include supporting sectors beyond tourism, such as technology, manufacturing, healthcare, or sustainable industries, to provide a wide range of job opportunities for the community.
17. Establish programs and resources to incubate and support the growth of small businesses, especially those led by local entrepreneurs and young professionals. This can include mentorship programs, access to affordable office space, and assistance with business planning and funding.
18. Collaborate with educational institutions, industry associations, and business incubators to promote a culture of innovation and entrepreneurship. This can involve organizing entrepreneurship competitions, providing access to resources and networks, and offering training or workshops on starting and scaling businesses.
19. Encourage compact development patterns within the city to optimize land use and promote efficient transportation systems. This can include incentivizing mixed-use developments, promoting higher density in appropriate areas, and prioritizing transit-oriented development.
20. Develop strategies and policies to ensure the availability of affordable housing options within the city. This can involve promoting inclusionary zoning, exploring partnerships with affordable housing

developers, and incentivizing the creation of affordable housing units through regulatory measures or financial incentives.

21. Integrate principles of sustainable development and green infrastructure in urban planning and design. This can include implementing green building standards, promoting renewable energy use, encourage water and energy conservation practices, and preserving and enhancing amenities and open spaces.
22. Prioritize the creation of safe, accessible, and well-connected transportation networks that accommodate various modes of transportation, including walking, cycling, and public transit. This can involve implementing complete streets policies, improving pedestrian and bicycling infrastructure and signage, and enhancing public transportation services.
23. Implement strategies to revitalize underutilized or blighted areas within the city, creating vibrant and attractive spaces for residents and businesses. This can involve investing in public art installations, activating public spaces with community events, and supporting local cultural and historic preservation initiatives.

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Planning Commission Communication

Comp Plan Update - 1st Draft Parks

Meeting Date:	July 18, 2023	Primary Staff Contact:	AnneMarie Skinner
Department:	Planning Commission	E-Mail:	ASkinner@lincolncity.org
Secondary Dept:		Secondary Contacts:	
Approval:		Estimated Time:	

Attachments:

Discussion Packet Parks Rec Open Space (DOCX)
 1st Draft Parks Rec Open Space 07.18.2023 (PDF)
 06.20.2023 MBaker Comments (PDF)
 07.18.2023 Comments McOmie Parks (PDF)
 07.18.2023 Mtg Blackerby Comments 1st Draft Parks Rec Open Space (PDF)
 Blackerby Parks 05.16.2023 (PDF)
 Comments Director Sprague 01.13.2023 (PDF)
 Comments Sprague 04.20.2023 Parks (MSG)
 Griffiths's comments on Parks 1st Draft (PDF)
 06.20.2023 MBaker Comments (PDF)
 07.18.2023 BBunnett Comments (PDF)
 07.18.2023 MBaker Comments (PDF)

PARKS, RECREATION & OPEN SPACE

Informational packet in preparation to develop Draft #1. Contents include relevant Statewide Planning Goals, Current Lincoln City Comprehensive Plan Goals and Objectives, Parks & Recreation System Plan Community Vision, Community Feedback as available, and sample objectives from other Oregon community's comprehensive plans or other relevant resource documents.

Statewide Planning Goals Covered

Goal 5 – “Open Spaces, Scenic and Historic Areas and Natural Resources” “To protect natural resources and conserve scenic and historic areas and open spaces.”

Goal 8 – “Recreation Needs” “To satisfy the recreational needs of the citizens of the state and visitors and, where appropriate, to provide for the siting of necessary recreational facilities, including destination resorts.”

Goal 12 – “Public Facilities and Services” “To plan and develop a timely, orderly and efficient arrangement of public facilities and services to serve as a framework for urban and rural development.”

1. Periodically review the open space zoning ordinance and update as necessary to ensure that uses are consistent with open space values.
2. Ensure protection of city-owned significant natural resources by rezoning to open space.

Current Lincoln City Comp Plan Goals/Objectives

Public Services and Utilities *“To plan and develop a timely, orderly, and efficient arrangement of public facility and services which complement the area and serve as a framework for urban and rural development.”*

1. The City shall provide recreational facilities and activities for all citizens of the city.
2. The City shall maintain a Parks and Recreation Committee of citizens and professional staff which shall periodically review Lincoln City's parks and recommend improvements and properties for park acquisition.
3. The City shall provide areas for high intensity recreation such as ball parks, swimming pools, tennis courts, neighborhood and community play fields.
4. It shall be a policy of the City of Lincoln City to preserve publicly owned beach front property, and undeveloped right-of-way, in order to provide public beach accesses and viewpoints. The City will not vacate undeveloped right-of-way or convey property if such right-of way or property has the potential for being utilized as a beach access or viewpoint without first having received a favorable recommendation from the Parks Board and conducting a public hearing before the Planning Commission.
5. When considering parks and parks improvements related to Siletz Bay and Devils Lake, the City shall determine the feasibility of boating facilities.
6. The City shall continue to work with the Council on Aging in the management of the Community Center and rely on the center to provide activities and recreational opportunities for the elderly.
7. The City's recreation committee shall encourage a bikeway plan within the city and shall cooperate with the Oregon Department of Transportation in establishment of the Oregon Coast Bikeway through Lincoln City.
8. The City shall work with the State Parks Department to improve the use of existing State Parks within the city.
9. The City shall continue to rely on the Lincoln County School District to make available indoor and outdoor high intensity recreation areas such as gyms, multi-purpose buildings, track, football, and soccer fields.
10. The City shall work with private and public agencies to provide indoor recreation opportunities such as handball, racquetball, and indoor tennis courts.

11. The City shall work with community groups and citizens to encourage the development of cultural enrichment programs and activities.

LINCOLN CITY PARKS, RECREATION & OPEN SPACE PLAN

Community Vision for Parks and Recreation System—The City of Lincoln City and its community members will strive to create a park and recreation system that:

- Is well-connected and accessible, featuring a geographically dispersed set of facilities and an interconnected, easily navigable system of trails, pathways and other opportunities to travel to facilities by walking, bicycling, driving and transit.
- Is inclusive and culturally sensitive, providing opportunities for people of all ages and backgrounds, including young people, families, older adults, and people with limited means.
- Celebrates and preserves nature and enhances the ecological integrity of Lincoln City's natural areas
- Continues to provide access to Lincoln City's expansive beaches and waterways.
- Is enticing and safe and provides a diverse range of indoor and outdoor recreational activities, including opportunities for education, active recreation, and enjoyment of nature.
- Responds to current and future needs and includes existing, new and enhanced facilities that are modern, inviting, well-maintained, designed and operated sustainably, and include adequate parking and other amenities and attractions for both residents and visitors.
- Supports and grows our economic base of tourism.
- Is ambitious, but realistic, and can be implemented by the city, in partnership with other community members and organizations.

Community Feedback

- Continue summer closures to beach access by private cars. To cut down on congestion, towing or and beach destruction.
- Improved beach access, i.e., Mobi Mats and chairs, would provide a safer, viable access to those currently unable to get on the beach. This would enable others to experience the beauty that so many of us take for granted!
- Lots of room for improvement in our parks.
- Love the beach mats. Please try to make them available year-round, weather permitting.
- Many Medicare advantage programs offer money towards a recreation facility membership. Newport accepts these programs but Lincoln City does not. We live in Lincoln City and would like to be able to use these recreation facilities rather than travel to Newport. Why doesn't Lincoln City cooperate with these programs? This is oddly discriminating against elders.
- More green spaces. Please!
- More options for bicycle riding and pickleball.
- Our city has amazing natural resources--let's preserve and enhance our access to its beauty in the most environmentally friend and unobtrusive ways possible. We should promote ourselves as eco-friendly to future residents and guests.
- Preservation and creation of more green spaces, public parks and hiking trails would serve both residents and visitors.
- Swimming in clean lake.
- We need more things to do to have a better quality of life.
- We need to ensure our access to beaches in our area. It would be nice to have more areas where people could fish and crab from the shore. Not necessarily piers, but clearing rocks on the Taft bay shoreline or clearing brush from Siletz Bay Wildlife Refuge (parts where they say fishing but there's so much overhead brush, impossible to fish). At least, make it more common knowledge where these things can be done without a boat.
- A larger, mixed surface, dog park would be nice. Also perhaps an outdoor, covered, concert venue / amphitheater to attract more entertainment for younger audiences.
- A mountain biking park, or forest walk is always welcome.
- A park in the north part of town would be a good addition, with trail linkage to the Knoll and shuttle bus or trail access to the beach.
- Current amount of public park space in a tourism driven community like Lincoln city seems like a complete afterthought.
- How many more parks do you need to waste local tax payer money on? Enough already.
- I don't know where you would put another park but I guess it would be nice to have one more that was flat instead of on the giant hill like regatta
- I think more lake front space should be committed to the enjoyment of all in the form of parks. The same goes with beachfront access and property.
- I'm not sure where another park could go but I think adding one or two is a lovely idea.

- If the school playgrounds were available to play at during non-school hours, it would be great.
- I'm not familiar with the parks mentioned above- are they new?
- Is the skate park included?
- It would be nice to have access to beaches with parking. Maybe buy a few vacant lots for parking.
- Keep them as parks, not transient camps. The word transient is defined as impermanent. We are not seeing that in Lincoln City.
- More dog parks
- More skate spots
- Need more things for children to do.
- Parks & trails need bicycle parking (staple racks, aka u-racks for locking bicycles to) so that people can bike to the park in order to use a park or trail on foot. Also, it would be enjoyable to have at least some covered recreation options at parks, like a covered miniature golf course or covered horseshoe ring. I also love spotting Little Free Libraries at some of the existing parklets.
- People come mostly for the ocean. They seem to have little trouble getting there.
- Regatta is amazing. I'd like to see a couple more smaller parks sprinkled throughout town.
- Sometimes at the parks, I feel unsafe, as if drug deals may be happening there.
- There aren't really any good parks in Lincoln city tbh. Regatta is ok, kinda bare minimum, so we need better.
- There are plenty. The City should make sure these are kept, safe, clean, viable. In addition, it is less strain on the lake and our beautiful area. The City should concentrate on these two, they are enough.

SAMPLE OBJECTIVES: Parks, Recreation & Open Space

1 1. To develop a balanced park system. 2. To reflect Astoria's special qualities and characteristics. 3. To avoid duplication of facilities provided by other public and private agencies. 4. To develop additional parks by means of subdivision regulation. 5. To provide or encourage waterfront parks. 6. To provide a reasonable level of recreation program opportunities. 7. To promote general beautification. 8. To continue to plan for park programs. 9. To encourage a system of trails throughout the City. 10. To encourage downtown improvements.

It is the policy of the City of Brookings to protect natural and scenic resources by encouraging the conservation of ecologically and scientifically significant natural areas, scenic views and sites, historic areas, local energy sources, and mineral and aggregate resources.

2 Promote a recreation system for all age and interest groups.

3 Recognize the importance of the beach as a recreation and economic resource to the area.

4 Encourage the use of park lands and appropriate public buildings for the arts, education and recreation.

5 Carry out a program of providing public access to the ocean beach and

6 The City, through its budget, is encouraged to establish a fund for recreation and open space.

7 The City shall re-evaluate and update park and open space plans that identify community standards for open space, parks and recreation facilities, the criteria for siting facilities, the optimum locations for facilities, the service areas, the special needs of all users, and the relationships to other recreational resources.

8 To ensure that parks, recreation, and open space facilities have the financial resources to sustain consistent and ongoing maintenance and personnel.

9 Provide and maintain a comprehensive system of parks, trails, natural resource areas, and recreation amenities that is accessible to residents of all ages and abilities, enhances the environmental and aesthetic quality of the community, and encourages healthy living.

10 Provide equitable distribution of parks and trails across the city.

11 Provide a network of signage and trails to enhance connections within parks, and between parks, neighborhoods, and public amenities.

12 Reduce barriers to park use and improve safety and accessibility of parks resources for all users, regardless of ability, comfort level, or native language.

13 Develop a funding strategy and pursue funding sources for land acquisition, parks and recreation facility development, operations and maintenance.

1st DRAFT for July 18, 2023

PARKS, RECREATION & OPEN SPACE

Lincoln City has outstanding open space areas that are the envy of many communities around the state. These open space areas, along with the city's community recreation facilities, provide excellent opportunities for both passive and active recreational activities for residents and visitors. Among the city's unique recreational and open space assets are:

- Seven miles of continuous Pacific Ocean beach along the city's western edge;
- Devils Lake, the D River, Schooner Creek, Logan Creek, Siletz Bay, and associated tributaries, parks, and waysides, providing locations for picnicking, boating, fishing, and water play;
- Over 350 acres of open space, including The Knoll, wetlands, native trees and vegetation, walking trails, scenic views, and a range of passive recreation amenities;
- A variety of developed neighborhood and community parks, including a world class skate park, athletic fields, sports courts, and a new off-leash dog park completed in 2022; and
- An outstanding community center, including aquatic facilities, weight and cardiovascular training equipment, gym space, a walking/running track and a senior center.

The Parks and Recreation System Plan was adopted by City Council in 2016. The planning process included an inventory of city resources and a community profile, an assessment of community needs, recommendations and implementation strategies. This adopted plan is Appendix XX of this document and is incorporated hereinafter.

Statewide Planning Goals Covered

Goal 5 – “Open Spaces, Scenic and Historic Areas and Natural Resources” “To protect natural resources and conserve scenic and historic areas and open spaces.” Note: the scenic, historic areas, and natural resources portion of the goal is covered in Chapter XXX of this comprehensive plan.

Goal 8 – “Recreation Needs” “To satisfy the recreational needs of the citizens of the state and visitors and, where appropriate, to provide for the siting of necessary recreational facilities, including destination resorts.”

Goal 12 – “Public Facilities and Services” “To plan and develop a timely, orderly and efficient arrangement of public facilities and services to serve as a framework for urban and rural development.”

GOAL

Provide and maintain a comprehensive system of parks, trails, open space areas, and recreation amenities that is accessible to residents and visitors of all ages and abilities, enhances the environmental and visual quality of Lincoln City, and supports health and wellness.

POLICIES/OBJECTIVES

1. Provide a parks and open space system that is accessible to all ages and abilities and has facilities dispersed throughout the city.
2. Develop and maintain an interconnected, easily navigable system of trails, pathways, and other opportunities to travel to parks and open space facilities by walking, bicycling, driving, and transit.
3. Provide parks and recreation services that are inclusive, accessible, and culturally sensitive.
4. Celebrate, enhance, and preserve the ecological integrity of Lincoln City's open spaces.
5. Continue to provide access to Lincoln City's expansive beaches and waterways.
6. Ensure that parks, recreation, and open space areas are enticing, clean, and safe and provide a diverse range of indoor and outdoor recreational activities, including opportunities for education, active recreation, and passive enjoyment of nature.
7. Respond to current and future recreational needs and include existing, new, and enhanced facilities that are modern, well-maintained, designed and operated sustainably, and include ample parking and other amenities and attractions for both residents and visitors.
8. Develop parks and recreation facilities that support and grow tourism.
9. Maintain a Parks and Recreation Committee of citizens and professional staff. Periodically review Lincoln City's parks and recommend improvements and properties for park acquisition.
10. Provide areas for high intensity recreation such as ball parks, swimming pools, sports courts, neighborhood and community play fields.
11. Preserve publicly owned beach front property and undeveloped right-of-way to provide public beach accesses and scenic viewpoints. The City will not vacate undeveloped right-of-way or convey property if such right-of-way or property has the potential for being utilized as a beach access or viewpoint without first having received a favorable recommendation from the Parks Board and conducting a public hearing before the Planning Commission.
12. Continue to work with the Council on Aging in the management of the community center and rely on the center to provide activities and recreational opportunities for senior adults. Also work with the Council on Aging to develop additional facilities and/or areas to provide activities and recreational opportunities for senior adults.
13. Work with Oregon State Parks and Recreation to enhance and beautify state parks within the city.
14. Continue to rely on the Lincoln County School District to make available indoor and outdoor active recreation areas such as gyms, multi-purpose buildings, track, football, and soccer fields.
15. Partner with private and public agencies to provide indoor recreation opportunities that may utilize multi-use courts, such as pickle ball, racquetball, basketball, tennis, etc.
16. Periodically review the open space chapter of the zoning ordinance and update as necessary to ensure the protection, preservation, conservation, and enhancement of land that is zoned open space.
17. Ensure protection and preservation of city-owned natural resources of wetlands and riparian areas by rezoning to the open space zone.
18. Commissioner Blackerby's suggested addition - When considering parks and park improvements related to Siletz Bay and Devils Lake, evaluate the feasibility of boating facilities.
19. Commissioner Blackerby's suggested addition – bike ways – use language from current plan

Parks & Rec: Commissioner Baker's Notes (Marci's)

Policies and objectives that could support the direction of ecotourism in the comprehensive plan:

- Develop and promote ecotourism initiatives that showcase Lincoln City's natural resources, including guided nature walks, wildlife observation programs, and educational tours emphasizing the area's ecological significance.
- Collaborate with local businesses and organizations to create sustainable ecotourism practices, encouraging responsible visitor behavior, minimizing environmental impact, and supporting local conservation efforts.
- Enhance and expand the existing network of nature trails and interpretive signage to provide visitors with opportunities to explore and learn about the area's unique ecosystems, wildlife habitats, and natural landmarks.
- Encourage the development of eco-friendly accommodations, such as eco-lodges, eco-campsites, or environmentally conscious hotels, that prioritize sustainable practices and minimize their ecological footprint.
- Foster partnerships with local educational institutions, research organizations, and conservation groups to facilitate scientific research, monitoring, and conservation efforts focused on the area's natural resources.
- Promote community engagement in ecotourism by organizing volunteer programs, citizen science initiatives, and environmental education campaigns that raise awareness about the importance of preserving the local environment.
- Support the establishment of local markets and businesses that promote sustainable, locally sourced products, including organic produce, artisan crafts, and eco-friendly souvenirs, to encourage responsible consumption and support the local economy.
- Develop ecotourism-specific marketing campaigns and materials to attract visitors who are interested in experiencing and learning about the area's natural beauty, biodiversity, and conservation efforts.
- Collaborate with regional and state tourism boards and organizations to promote Lincoln City as an ecotourism destination within a broader sustainable tourism framework, encouraging visitors to explore the natural wonders of the region.
- Regularly review and update ecotourism-related policies and objectives to ensure they align with best practices and emerging trends in sustainable tourism, taking into account feedback from local stakeholders and the tourism industry.

Specifically related to land use:

- **Zoning for Ecotourism:** Establish specific zoning districts or overlay zones that encourage and support ecotourism activities, such as nature-based recreation, wildlife viewing, and sustainable lodging.
- **Protection of Ecologically Sensitive Areas:** Identify and designate ecologically sensitive areas within the community and develop land use policies that prioritize their conservation and protection.

- **Conservation Easements:** Encourage the establishment of conservation easements on privately owned lands with high ecological value to ensure their long-term preservation and allow for compatible ecotourism activities.
- **Ecotourism Infrastructure Guidelines:** Develop guidelines and standards for ecotourism infrastructure, including visitor centers, trails, and viewing platforms, to ensure they are designed and located in a way that minimizes environmental impacts and enhances visitor experiences.
- **Sustainable Development Criteria:** Integrate sustainability criteria into land use codes and development regulations to guide the design and construction of ecotourism-related developments, ensuring they are environmentally responsible and resource-efficient.
- **Community Education and Outreach:** Implement educational programs that raise awareness among residents and visitors about the importance of ecotourism, conservation practices, and responsible land use.
- **Interpretive Signage and Trail Systems:** Develop interpretive signage and trail systems that provide information about the local ecology, wildlife, and natural features, enhancing the visitor experience and promoting environmental education.
- **Citizen Science Initiatives:** Encourage citizen involvement in scientific research and monitoring programs related to ecotourism, such as tracking wildlife populations or monitoring environmental indicators, to foster community engagement and contribute to data collection efforts.
- **Buffer Zones and Wildlife Corridors:** Establish buffer zones and wildlife corridors around ecologically significant areas to protect habitats, facilitate wildlife movement, and minimize the impact of development on sensitive species.
- **Dark Sky Preservation:** Implement land use policies that minimize light pollution and protect dark skies, allowing for stargazing and astronomical tourism opportunities.
- **Ecotourism Certification Programs:** Support the development and promotion of ecotourism certification programs that recognize and incentivize businesses and accommodations that adhere to sustainable practices and principles.
- **Multi-Use Trails and Greenways:** Plan and develop multi-use trails and greenways that provide opportunities for ecotourism activities such as hiking, biking, and wildlife observation while also connecting communities and preserving natural corridors.
- **Ecological Restoration Initiatives:** Encourage and support ecological restoration projects on public and private lands, enhancing biodiversity, restoring native habitats, and creating additional ecotourism opportunities.
- **Stakeholder Engagement:** Foster collaboration and engagement with local stakeholders, including landowners, businesses, nonprofits, and community organizations, to identify and address ecotourism-related land use issues and opportunities.
- **Sustainable Transportation Options:** Promote sustainable transportation options, such as bike-sharing programs, public transit access to ecotourism sites, and electric vehicle charging infrastructure, to reduce the environmental impact of visitor transportation.
- **Low-Impact Accommodations:** Develop policies that encourage the development of low-impact accommodations, such as eco-lodges, glamping sites, and sustainable

campgrounds, that blend with the natural environment and minimize resource consumption.

- **Land Conservation Funding:** Advocate for the allocation of funds and incentives for land conservation and acquisition of key parcels to protect ecotourism assets and ensure long-term sustainability.
- **Design Guidelines for Ecotourism Development:** Create design guidelines specific to ecotourism-related developments to ensure that new construction and renovations align with the natural landscape, local character, and environmental goals.
- **Ecotourism Marketing and Promotion:** Develop marketing and promotional campaigns that highlight the community's ecotourism offerings, emphasizing the unique natural features, wildlife, and outdoor recreation opportunities available to visitors.
- **Adaptive Management Strategies:** Implement adaptive management strategies for ecotourism-related land use, incorporating regular monitoring, evaluation, and feedback loops to continuously assess the effectiveness of policies and adapt them as needed for long-term success.

4th Draft: Commissioner Baker's Notes (Marcia's)

CHAPTER 1: CITIZEN INVOLVEMENT

The effectiveness of government can **only** be measured by the extent to which it truly meets the needs of all citizens. Good decision-making is predicated on engaging a complete cross section of the community and encouraging all to participate in the decisions that will affect them. Community engagement is foundational to successful and effective land use planning and further, it is a required part of land use planning in Oregon. Citizen involvement is the first of the planning goals in the statewide land use planning system and is the first chapter in Lincoln City's comprehensive plan.

The statewide planning goal requires a **Committee for Citizen Involvement (CCI)** to monitor and encourage public participation in planning. City council officially designated the Lincoln City Planning Commission as the CCI for Lincoln City to act in accordance with Oregon revised statutes and Oregon administrative rules.

Community engagement is foundational to successful public plans and projects. Engaging the public in a meaningful way as land-use decisions are made is key, rather than simply conducting participation activities that are required. A great citizen involvement program gives participants assurance that they will be heard, and gives elected leaders and citizens confidence that land-use decisions will be balanced and positioned for the public good.

GOAL

Provide opportunities for all Lincoln City residents to learn about and be engaged in all phases of the land use planning process; ensure learning and engagement activities are **easily** accessible, equitable, and inclusive.

POLICIES/OBJECTIVES

1. Ensure that the Committee for Citizen Involvement (CCI) guides public participation in land use planning applications and the land use planning process, by emphasizing the need to inform, consult, engage, and collaborate with the community.
2. Prioritize the creation of an inclusive and transparent citizen involvement program that develops consistent procedures and outlines how staff will plan, implement, and evaluate public involvement activities, above and beyond required notifications, within the context of land use planning applications and land use planning projects in Lincoln City. ~~by ensuring~~
Ensure the following are effectively implemented and evaluated on an annual basis:
 - 1) Create opportunities for widespread public involvement;
 - 2) Ensure effective two-way communication with the public;
 - 3) Enhance methods ~~the ability~~ for the public to be engaged in all phases of the planning process;
 - 4) Ensure ~~making~~ technical information associated with land use planning is easy to understand;

- 5) Create feedback mechanisms for policy-makers to respond to public input; and
- 6) Budget adequate financial support for public involvement efforts.
3. Provide information regarding land use planning applications and land use planning projects in a variety of accessible and easy to understand formats, including other languages where appropriate. ~~appropriate.~~
4. Uphold effective traditional methods of involvement while embracing emerging technologies to extend accessibility, participation and engagement in the land use planning process through a variety of media, outlets, and formats.
5. Continue to improve the city's website interface and platform for better ease of access to information, services, news, records, and maps pertinent to land use planning applications and projects.
6. Harness current and emerging technologies and availability of open source data for interactive participation in all phases of the land use planning process, including ongoing data collection on current community sentiments and values. (the reference in my previous notes on "a process for quantifying and synthesizing citizens' attitudes" came directly from the Statewide Planning Goal Guidelines on pg 8)
7. Identify options to increase participation with the community's underrepresented groups in the land use planning process.
8. Develop partnerships with community groups, such as neighborhood organizations, faith groups, business interests, schools, and other interest area representatives to take advantage of existing communication networks for disseminating information pertaining to land use planning applications and projects.
9. Ensure adequate resources are available to meet the community's need for public information and public involvement.
10. Foster a culture of collaboration and partnership between residents, community groups, businesses, service providers and government.

(Changes in NEW 4th Draft June 20th:

9. Ensure adequate resources are available to meet the community's need for public information and public involvement **pertaining to land use planning applications and land use planning projects.**
10. Foster a culture of collaboration and partnership between residents, community groups, businesses, service providers, and government **when considering land use planning applications and land use planning projects.)**
11. Create and utilize clear measures to assess the success of our program. (Maybe under #2)
12. Identify and make known all existing opportunities for effective two-way communication between the public and the City. OR "Citizens shall receive responses to their comments to decision-makers, either directly at meetings, in the minutes of the meeting, or by written correspondence."

For the record, I feel there is no harm in, and feel strongly in favor of including the cataloged notes for the CIP so they are here for citizens, present & future commissioners, staff and elected officials to reference. Many other chapters include policies/objectives from existing related plans and I see no reason to exclude additional detail on the vision we discussed around the creation and content of this program.

4th Draft: Commissioner Baker's Notes (Marcia's)

NATURAL, SCENIC, AND HISTORIC RESOURCES

Lincoln City is located in an area of phenomenal natural beauty and possesses an abundance of natural resources, not the least of which is the magnificent vista of the Pacific Ocean. Other bodies of water include Devils Lake, Schooner Creek, Drift Creek, Logan Creek, D River, and Siletz Bay, along with accompanying tributaries. Riparian corridors, marshes, wetlands, and fish and wildlife habitat are present in and around the bodies of water.

Lincoln City has the unique and distinct feature of being part of the Cascade Head Biosphere Region, Oregon's only UNESCO Biosphere Reserve. The Biosphere Region is a 102,110-acre site designated originally in 1976 on the central Oregon Coast by the United Nations Man and Biosphere Program and reauthorized to the current footprint in 2017. The rare and diverse ecosystem includes the Salmon River and its estuary, a sandy littoral spit, densely forested uplands, a two-mile basalt headland covered in native coastal prairie, and a marine reserve stretching west into the waters of the Pacific. The city is also fortunate to be adjacent to the Cascade Head Marine Reserve, one of five Oregon marine reserves. The Cascade Head Marine Reserve stretches between the Cascade Head headland and Lincoln City. The site includes a marine reserve surrounded by three marine protected areas that support scientific research of this unique marine habitat.

Forested areas are interspersed throughout Lincoln City, as well as over 450 acres ~~350 acres~~ of parks, open spaces, trails, beach access, and pathways. Designated open spaces include Agnes Creek, The Knoll, Spyglass Ridge, Friends of Wildwood, and Spring Lake.

The city's appearance needs to complement its abundance of natural resources, rather than detracting from them. Community feedback from public outreach sessions and surveys indicates that improvements to the city's appearance are warranted to accomplish the desire of the citizenry to exemplify the beauty of Lincoln City's natural setting.

Lincoln City has one building on the National Historic Register – the Dorchester House. The Dorchester House is located at 2701 NW Hwy 101 and was registered in 1980. The "colonial-style" Dorchester House was constructed for use as a hotel and business building, housing visitors and providing space on the first floor for an automobile service station and restaurant. The second story was used for hotel rooms. During the early years of the building's existence, and for many years thereafter, the Dorchester House was the only hotel on the coast in the Lincoln City area. Construction commenced in 1929 and the building opened for business on July 4, 1935. The building has seen many owners over the years, but is in good condition and in active use as retirement apartments. ~~There are no historic districts in Lincoln City, or any designated historic areas, sites, structures, or buildings, other than the Dorchester House.~~ Move to beginning of paragraph.

Although not officially designated as historic, since 1929 the historic DeLake School was ~~has been~~ a center for education for the children of Lincoln City until it closed due to budget cuts in 2000. Today, the former school building houses Lincoln City's cultural center and continues offering education for all ages in the form of classes in art, dance, music, literature, and theater. Lincoln City Cultural Center was first known as The Lincoln City Arts Forum when established on August 10, 1992. It was renamed the "4C's" (Coastal Communities Cultural Center); and received its Articles of Incorporation on December 20, 1996.

The organization obtained non-profit status on October 14, 1997. In September 2006, the 4C's leased DeLake School from Lincoln City and adopted its new business name of Lincoln City Cultural Center in February 2007.

Another site that does not have the official historic designation is the Taft Pioneer Cemetery. The pioneers and settlers from the early days of the area are at rest in the Taft Pioneer Cemetery. The cemetery is on top of a large hill in the Taft Village Core, with a gorgeous panoramic view of the Pacific Ocean.

In the summer of 2019, a Main Street Survey was performed by Oregon Heritage. The survey comprised commercial buildings bordering Hwy 101 and an assessment of the city's historic resources. Recommendations for the next steps in historic preservation were given as well for future planning purposes. Of the buildings surveyed, one was deemed eligible/significant, 34 were deemed eligible/contributing, 94 were deemed not eligible/non-contributing, and two were deemed not eligible/out of period. Overall recommendations were to use historic resources in one of five ways: 1) engender an ethic of heritage conservation; 2) utilize the Oregon Main Street Network; 3) apply for the Diamonds in the Rough grants; 4) leverage resources for heritage tourism; and 5) embrace placemaking initiatives. The full survey is incorporated herein as part of this comprehensive plan as Appendix XXX.

Statewide Planning Goals Covered

Goal 5 – “Open Spaces, Scenic and Historic Areas and Natural Resources” “To protect natural resources and conserve scenic and historic areas and open spaces.” Note that open spaces are covered in another chapter.

Goal 6 – “Air, Water and Land Resources Quality” “To maintain and improve the quality of the air, water and land resources of the state.”

Goal 13 – “Energy Conservation” “To conserve energy.”

GOAL

Proactively ensure land use planning protects, conserves, and preserves the community's significant natural, scenic, and historic resources in building for the future, addressing the elements of air, water, land, wildlife, and energy.

POLICIES/OBJECTIVES

Natural Resources

1. Identify and implement methods to effectively protect Devils Lake, the Pacific Ocean, and all other bodies of water from pollutants carried from stormwater systems and runoff.
2. Adopt and implement the city's drinking water protection plan and the city's water management and conservation plan.

2. Take action to eliminate litter and encourage businesses and the community to help keep the city free from trash and debris.
3. Identify funding mechanisms to replace existing overhead power lines with underground lines.
4. Proactively enforce property maintenance codes, as opposed to complaint-based enforcement
5. Identify scenic resources within Lincoln City, including critical viewpoints.
6. Encourage & incentivise community-wide action towards waste reduction and stewardship through partnerships with businesses, volunteers, and the community

Historic Resources

1. Promote and encourage the preservation and restoration of sites, buildings, structures, and appurtenances that are indicative of the city's historical heritage.
2. Encourage property owners to preserve historic resources in a state as close to their original construction as possible while allowing the resource to be used in an economically and environmentally viable manner.
3. Establish an historic preservation chapter in the zoning ordinance to encourage and facilitate the protection, restoration, rehabilitation, and then maintenance, of designated historic buildings or structures.
4. Provide appropriate visible recognition of the historical significance of sites, structures, or elements within the city; maintain and update as necessary.
5. Identify and protect important natural and cultural historic resources through programs, designation, interpretive display, signage, and other means to increase awareness and increase appreciation of the city's history.
6. Investigate community interest and support for expanding historic preservation activities and establishing historic districts.

3. **Develop, adopt, and implement a climate action plan.** Should we include any reference or history in the introduction regarding the Sustainability committee and the 2007 Sustainability plan that was accomplished, and the need for this updated climate action plan?
4. **Ensure current erosion and sedimentation control measures for new development adequately protect water quality, fish and wildlife habitat, native vegetation and trees, and the stormwater drainage system. Update erosion control measures as needed.**
5. **Prevent impacts on natural resources and degradation or loss of wetlands, natural vegetation, and wildlife habitat.**
6. **Utilize a variety of measures to protect native trees and forestlands.**
7. **Update existing natural resource inventories as needed.** Should the existing inventories be referenced and incorporated? Prefer #1 under Natural Resources from the 3/2 draft :
 "Update/maintain existing inventories, and create new inventories as necessary of the following resources: riparian corridors, wetlands, federal wild and scenic rivers, state scenic waterways, groundwater resources, approved Oregon Recreation Trails, mineral and aggregate resources, energy sources and cultural areas."

Also from 3/2 draft:

3. Identify natural resources and required sites for the generation of energy (i.e., natural gas, hydro, geothermal, wind, and solar) and establish methods for conservation and protection.
4. Reservoir sites, if any, should be identified and protected against irreversible loss.
5. Periodically review current restrictions surrounding development in significant wetland, significant riparian, and/or significant fish and wildlife areas and habitats to ensure continued protection and management in accordance with the Oregon Wildlife Commission's fish and wildlife management plans and the Oregon Department of State Lands regulations for such preservation.

Additional idea from reviewing State goal Guidelines: Assess opportunities to utilize fee acquisition to fund implementation of this goal

Should there be something in this chapter that addresses the element of "air", as our goal states?

Energy

1. Implement methods for energy conservation in all city-owned buildings, structures, facilities, and equipment.
2. Explore, with greater effort and purpose, funding sources, such as federal and state grants, for the use of alternative energy options for city-owned buildings, structures, and facilities. Vehicles, chemicals, vendors, all other purchases? ...for #1 & 2
3. Encourage property owners to utilize federal, state, regional, and private energy conservation programs and rebates.
4. Ensure that the municipal code does not restrict or penalize the use of or access to alternative energy sources.

Scenic Resources

1. Improve and enhance the natural visual beauty and scenic quality of the community by removing weeds and invasive, noxious vegetation and replacing with site-appropriate vegetation.

Changes in the new 4th draft June 20th:**1. Natural Resources:**

- The May 16th draft includes a point about updating erosion control measures "as needed," while the June 20th draft specifies updating erosion control measures "as needed" to protect water quality, fish and wildlife habitat, native vegetation and trees, and the stormwater drainage system.
- The May 16th draft suggests periodically reviewing current restrictions surrounding development in significant wetland, riparian, and/or significant fish and wildlife areas and habitats, whereas the June 20th draft simply mentions preventing new development from negatively impacting these areas.
- In the May 16th draft, there is a specific mention of protecting water resources, including Devils Lake, the Pacific Ocean, and all other bodies of water from pollutants carried from stormwater systems and runoff. This detail is not present in the June 20th draft.
- The May 16th draft includes a reference to updating existing natural resource inventories, including riparian corridors, wetlands, federal wild and scenic rivers, state scenic waterways, groundwater resources, approved Oregon Recreation Trails, mineral and aggregate resources, energy sources, and cultural areas. This reference is not included in the June 20th draft.

2. Energy:

- The May 16th draft suggests encouraging property owners to utilize federal, state, regional, and private energy conservation programs and rebates, while the June 20th draft specifies encouraging property owners to utilize federal, state, regional, and private energy conservation programs and rebates.
- The May 16th draft includes a point about exploring funding sources, such as federal and state grants, for the use of alternative energy options not only for city-owned buildings, structures, and facilities but also for vehicles, chemicals, vendors, and all other purchases. This additional detail is not present in the June 20th draft.

3. Scenic Resources:

- In the May 16th draft, there is a point about proactively enforcing property maintenance codes, which is not present in the June 20th draft.
- The June 20th draft expands on the concept of updating property maintenance codes to eliminate dilapidated, blighted, unsightly, weather-worn, and deteriorating facades, structures, buildings, parking areas, and landscaping.
- In the May 16th draft, there is a focus on proactively enforcing property maintenance codes, whereas the June 20th draft does not mention this specific action.

3rd Draft Commissioner Baker's Notes (Marcia's)

COASTAL RESOURCES 3rd Draft

Lincoln City's single greatest coastal resource is the Pacific Ocean. The scenic vista of the Pacific Ocean and its wide expanse of beaches is the element that draws tourists and provides the inspiration for the community's vigor. The shores and beaches of Siletz Bay and the Siletz Bay Estuary, Devils Lake, Schooner Creek, ~~and~~ Drift Creek, ~~and~~ D River are other important resources that enhance the experience of visiting and living in Lincoln City. (is there intent behind the first sentence prioritizing the ocean over all other bodies of water, and if so - do our policies & objectives reflect this?)

Lincoln City has the unique and distinct feature of being part of the Cascade Head Biosphere Region, Oregon's only UNESCO Biosphere Reserve. The Biosphere Region is a 102,110-acre site designated originally in 1976 on the central Oregon Coast by the United Nations Man and Biosphere Program and reauthorized to the current footprint in 2017. The rare and diverse ecosystem includes the Salmon River and its estuary, a sandy littoral spit, densely forested uplands, a two-mile basalt headland covered in native coastal prairie, and a marine reserve stretching west into the waters of the Pacific. The city is also fortunate to be adjacent to the Cascade Head Marine Reserve, one of five Oregon marine reserves. The Cascade Head Marine Reserve stretches between the Cascade Head headland and Lincoln City. The site includes a marine reserve surrounded by three marine protected areas that support scientific research of this unique marine habitat.

These areas contain fish and wildlife habitat, exceptional aesthetic quality, or have historical or archaeological value. Protecting our shorelands ~~also help~~ serves to protect our water quality, and the fish and wildlife habitat. Because ~~they~~ coastal shorelands have such a strong nexus with the coastal waters beyond, and the estuarine resources in and among the coastal shorelands, Lincoln City seeks to conserve and protect them, ~~while~~ by directing development to the places that are most appropriate and present the lowest risk to human life or property.

A classification of dune forms on which Lincoln City is built is contained in inventory material from Beaches and Dunes of the Oregon Coast, O.L.C. & D.L., 1975 and Environmental Hazard Inventory, Coastal Lincoln County, RNKR Associates, 1977. Lincoln City is predominantly developed on older stabilized dune formations. Development has additionally occurred on older foredunes. **Some** (All?) beach and dune forms are identified as hazard erosion areas and are submitted to provisions of the Natural Hazards goals and policies.

In the Cutler City area, development has occurred on stabilized foredunes. The Cutler City area is protected by the Salishan Spit, ~~and~~ an active foredune. It is unlikely, given the extensive residential development and shoreline protection undertaken along the Salishan Spit that breaching of the foredune would be allowed to occur. In addition, extensive development occurring along the stabilized foredune in the Cutler City area will prevent the breaching of this area.

Lincoln City recognizes that protecting **any** (all?) existing dune forms from degradation is vital to the subsistence of the community on, along, and in proximity to any dune forms.

Statewide Planning Goals Covered

Goal 16 – Estuarine Resources “To recognize and protect the unique environmental, economic, and social values of each estuary and associated wetlands; and to protect, maintain, where appropriate develop, and where appropriate restore the long-term environmental, economic, and social values, diversity and benefits of Oregon’s estuaries.”

Goal 17 – Coastal Shorelands “To conserve, protect, where appropriate, develop and where appropriate restore the resources and benefits of all coastal shorelands, recognizing their value for protection and maintenance of water quality, fish and wildlife habitat, water-dependent uses, economic resources and recreation and aesthetics. The management of these shoreland areas shall be compatible with the characteristics of the adjacent coastal waters; and to reduce the hazard to human life and property, and the adverse effects upon water quality and fish and wildlife habitat, resulting from the use and enjoyment of Oregon’s coastal shorelands.”

Goal 18 – Beaches and Dunes “To conserve, protect, where appropriate develop, and where appropriate restore the resources and benefits of coastal beach and dune areas; and to reduce the hazard to human life and property from natural or man-induced actions associated with these areas.”

Goal 19 – Ocean Resources “To conserve marine resources and ecological functions for the purpose of providing long-term ecological, economic, and social value and benefits to future generations.”

Maybe the intro can be broken into the four headings under the goals. Was looking for a good place to add the intro from the draft on Estuarine Resources and it felt thrown in regardless of where I tried it.

GOALS

Preserve, cConserve, protect, and where appropriate restore, the significant coastal resources of our community including our shorelands, beaches, dunes, and ocean and estuarine resources, including our shorelands, beaches, dunes, estuaries, and ocean resources, recognizing their value for protection and maintenance of water quality, fish and wildlife habitat, water-dependent uses, economic resources, recreation, and aesthetics.

POLICIES/OBJECTIVES

1. Using methodology from Oregon Administrative Rules, periodically review designated water-dependent shorelands (marine waterway) boundaries in Lincoln City for accuracy; re-define marine waterway area boundaries as determined by the outcome of the review to ensure continued protection of water-dependent uses.
2. Continue the designation of Devils Lake as a marine waterway area and review its boundary to ensure maximum protection of Devils Lake for water-dependent uses.
3. Review the portions of Siletz Bay, Schooner Creek, ~~D River, and Drift Creek~~, and ~~D River~~ within city limits to identify the establishment of new or additional marine waterway areas for protection of water-dependent uses.
4. Maximize the preservation, protection, and enhancement of marine waterway areas, review periodically and update if needed the rules and regulations surrounding allowed development, development restrictions, and prohibitions in marine waterway areas.
5. Update and adopt the estuary management plan for the Siletz Bay Estuary.
 - #1 From Estuarine Resources Draft -
 - “Develop and implement a current estuary management plan to designate appropriate uses for different areas within the estuary based on biological and physical characteristics and features, and

to provide for review of proposed estuarine alterations to assure they are consistent with overall management objectives and that adverse impacts are minimized.”

6. Partner and cooperate with Oregon Department of Fish and Wildlife to protect fish and wildlife habitat in shorelands, beaches, dunes, and the Siletz Bay Estuary.
7. Continue to rely on Lincoln County and the State of Oregon to ensure that the Salishan Spit protects the Siletz Bay, including the Taft and Cutler City areas of Lincoln City.
8. Review and update rules and regulations for ocean erosion control structures, such as jetties, bulkheads, seawalls, rip-rap, and similar to minimize impacts on water currents and erosion and accretion patterns, for consistency with Oregon Revised Statutes and Oregon Administrative Rules.
9. Prevent further erosion of bluffs and dunes to the extent possible, periodically review the requirements for development in erosion hazard areas to ensure bluff and dune protection are maintained and the least amount of erosion possible occurs.
10. Work closely with government agencies at all levels, as well as private entities, to anticipate, monitor and address any elements of climate change potentially or actually affecting the resources described in this chapter.
11. Foster community awareness of the unique environmental, economic, and social values of the Siletz Bay Estuary and associated wetlands, ~~and : As appropriate and applicable, protect, preserve, and maintain, and restore/maintain~~ these areas.
12. Consider the benefits of our coastal shorelands, recognizing their value for protection and maintenance of water quality, fish and wildlife habitat, water-dependent uses, economic resources and recreation and aesthetics.
13. As appropriate and applicable, conserve, protect, and restore the resources and benefits of coastal beach and dune areas.
14. Protect, preserve, and conserve marine resources and ecological functions for the purpose of providing long-term ecological, economic, and social value and benefits.
15. Provide opportunities for residents and visitors to learn how to reduce the hazards to human life and property from natural or human-induced actions associated with use and enjoyment of our beaches, dunes, and coastal shorelands through well placed signage and engaging community events.

Would a policy or objective addressing weighing the impacts of drive-on beach access on our coastal resources vs recreational value vs community sentiments be appropriate in this chapter?

Should DLWD be mentioned anywhere?

Other potential Policies & Objectives:

1. Develop and implement an Estuarine Resources Management Plan to protect and enhance the unique environmental, economic, and social values of the estuaries and associated wetlands in Lincoln City.
2. Establish and enforce regulations to minimize adverse impacts and ensure the long-term preservation of Oregon's estuaries and their diverse ecosystems.
3. Identify and designate protected areas within the estuaries and wetlands that are of high ecological significance, focusing on habitat conservation and restoration efforts.
4. Promote sustainable development practices in estuarine areas, considering the compatibility of land use activities with the adjacent coastal waters.
5. Encourage public participation and stakeholder engagement in the management and decision-making processes related to estuarine resources.
6. Implement monitoring programs to assess the health and ecological condition of Lincoln City's estuaries and wetlands on a regular basis.
7. Foster partnerships with local organizations, academic institutions, and government agencies to conduct research and implement estuarine restoration projects.
8. Develop educational programs and materials to raise community awareness about the importance of estuarine resources and the need for their protection and restoration.
9. Implement zoning regulations and development guidelines that prioritize water quality protection, fish and wildlife habitat conservation, and water-dependent uses in coastal shorelands.
10. Ensure that development activities in coastal shorelands are conducted in a manner that is compatible with the natural characteristics and ecological functions of the adjacent coastal waters.
11. Promote sustainable tourism practices that minimize the impact on coastal shorelands, while still providing economic benefits to the community.
12. Encourage the restoration and enhancement of degraded coastal shoreland areas through the implementation of appropriate management practices and restoration projects.
13. Establish setbacks and buffer zones along the shoreline to protect coastal shorelands from erosion and other hazards, while allowing for natural processes to occur.
14. Implement measures to reduce pollution and runoff from land-based activities that could negatively affect water quality and fish and wildlife habitat in coastal shorelands.
15. Support community initiatives and programs that promote public access to and enjoyment of coastal shorelands while ensuring the protection of natural resources.
16. Develop and implement a comprehensive Beach and Dune Management Plan that addresses erosion control, dune restoration, and public safety in coastal beach and dune areas.
17. Implement measures to reduce the risk of erosion and protect coastal properties by promoting the use of natural erosion control methods and avoiding hard shoreline stabilization structures.
18. Conduct regular monitoring and assessments of beach and dune areas to identify changes, establish restoration priorities, and guide management actions.
19. Encourage the use of native vegetation in dune restoration projects to stabilize sand dunes, enhance biodiversity, and provide habitat for coastal wildlife.

20. Collaborate with relevant stakeholders to establish sustainable fishing and aquaculture practices that conserve ocean resources, protect marine ecosystems, and support the long-term viability of coastal communities.

These policies aim to exceed the Oregon Statewide planning goals by emphasizing the protection, conservation, restoration, and sustainable management of estuarine resources, coastal shorelands, beaches, dunes, and ocean resources in Lincoln City.

Do these our draft policies comprehensively address...

Goal 16 - Estuarine Resources:

- The need to develop and implement an Estuarine Resources Management Plan to designate appropriate uses for different areas within the estuary based on biological and physical characteristics and features.
- The requirement to review proposed estuarine alterations to assure they are consistent with overall management objectives and minimize adverse impacts.

Goal 17 - Coastal Shorelands:

- The emphasis on reducing the hazard to human life and property resulting from the use and enjoyment of coastal shorelands.
- The consideration of compatibility between management of shoreland areas and the characteristics of adjacent coastal waters.

Goal 18 - Beaches and Dunes:

- The specific mention of reducing hazards to human life and property from natural or human-induced actions associated with beach and dune areas.

Goal 19 - Ocean Resources:

- The explicit focus on conserving marine resources and ecological functions for the purpose of providing long-term ecological, economic, and social value and benefits to future generations.

Potential Goal Specific Policies:

Goal 16 - Estuarine Resources:

1. Update and subsequently adopt the updated estuary management plan for the Siletz Bay Estuary.

Goal 17 - Coastal Shorelands: 2. Maximize the preservation, protection, and enhancement of marine waterway areas, periodically reviewing and updating the rules and regulations surrounding allowed development, development restrictions, and prohibitions in marine waterway areas.

3. Review and update rules and regulations for ocean erosion control structures, such as jetties, bulkheads, seawalls, rip-rap, and similar, to minimize impacts on water currents and erosion and accretion patterns, for consistency with Oregon Revised Statutes and Oregon Administrative Rules.
4. Prevent further erosion of bluffs and dunes to the extent possible, periodically reviewing the requirements for development in erosion hazard areas to ensure bluff and dune protection and the least amount of erosion possible.
5. Consider the benefits of our coastal shorelands, recognizing their value for protection and maintenance of water quality, fish and wildlife habitat, water-dependent uses, economic resources, and recreation and aesthetics.
6. As appropriate and applicable, conserve, protect, and restore the resources and benefits of coastal beach and dune areas.

Goal 18 - Beaches and Dunes: 7. Prevent further erosion of bluffs and dunes to the extent possible, periodically reviewing the requirements for development in erosion hazard areas to ensure bluff and dune protection and the least amount of erosion possible.

8. Consider the benefits of our coastal shorelands, recognizing their value for protection and maintenance of water quality, fish and wildlife habitat, water-dependent uses, economic resources, and recreation and aesthetics.
9. As appropriate and applicable, conserve, protect, and restore the resources and benefits of coastal beach and dune areas.
10. Provide opportunities for residents and visitors to learn how to reduce the hazards to human life and property from natural or human-induced actions associated with use and enjoyment of our beaches, dunes, and coastal shorelands.

Goal 19 - Ocean Resources: 11. Review and update rules and regulations for ocean erosion control structures, such as jetties, bulkheads, seawalls, rip-rap, and similar, to minimize impacts on water currents and erosion and accretion patterns, for consistency with Oregon Revised Statutes and Oregon Administrative Rules.

12. Work closely with government agencies at all levels, as well as private entities, to address any elements of climate change potentially or actually affecting the resources described in this chapter.
13. Foster community awareness of the unique environmental, economic, and social values of the Siletz Bay Estuary and associated wetlands and protect, preserve, and restore/maintain these areas.
14. Protect, preserve, and conserve marine resources and ecological functions for the purpose of providing long-term ecological, economic, and social value and benefits.

2nd Draft Commissioner Baker's Notes (Marcí's)

ECONOMIC DEVELOPMENT AND URBANIZATION

Lincoln City's treasured location for residents, retirees, and tourists serves as the foundation of the local economy. People from all over choose to enjoy their vacations here, making tourism our largest industry and business is thriving. Thanks to community events, attractions, and proximity to key markets, Lincoln City generates \$330 million annually in aggregate tourism revenue and has witnessed consistent year over year growth for almost a decade. The majority of employers are locally-owned small businesses, many of which are family owned and operated. Larger employers include city government, Lincoln County School District, Samaritan North Lincoln Hospital, and the Confederated Tribes of Siletz Indians, who own and operate the Chinook Winds Casino, the Chinook Winds Golf Resort, and the Chinook Winds Resort Hotel.

The Lincoln County 10-year report published in 2014 notes that transfer payments to local retirees constitute about 50 percent of Lincoln County's total personal income and was steadily growing. It is important our local economy provides options to serve this population to ensure this income stays in our local economy.

High-speed internet infrastructure is also a driving force of the economy. In response to the 2020 global pandemic, the world saw an immediate shift in many industries from commuting to work-from-home positions. Being a beautiful place to live, Lincoln City has seen an increase in work-from-home employees and entrepreneurs who rely on high-speed internet infrastructure in the same way they used to rely on roads to get to work.

Lincoln City focuses on investments to support the business community. These investments include: workforce/affordable housing, infrastructure and utility enhancements, public parking facilities, transit and charging stations, placemaking, public art, and safety investments. They also have a variety of programs to provide funding to leverage private investment, including façade improvement loans, energy efficiency loans, business expansion loans, and a local economic development program support grant for partnering organizations. The city serves to connect businesses with a variety of local, state, and federal resources to assist with business development, expansion, relocation, exporting, financing, and more.

The way in which the city grows is a vital economic concern, since our economic health depends on the area's natural resources. By establishing and maintaining an urban growth boundary, the city provides for an efficient and cost effective transition of lands from rural to urban uses, while still preserving and conserving our vital natural resources.

Statewide Planning Goals Covered

Goal 9 – “Economic Development” “To provide adequate opportunities throughout the state for a variety of economic activities vital to the health, welfare, and prosperity of Oregon’s citizens

Goal 14 – “Urbanization” “To provide for an orderly and efficient transition from rural to urban land use, to accommodate urban population and urban employment inside urban growth boundaries, to ensure efficient use of land, and to provide for livable communities.”

GOAL

Support a balanced, diverse, and resilient local economy that reflects the social and environmental values of the Lincoln City community for the long term as the city grows to accommodate urban population.

Sample Goal from last work session packet:

"Provide adequate opportunities in the city for a wide variety of economic activities vital to a high quality of life and the health, welfare, prosperity, and well-being of the citizens of Lincoln City."

POLICIES/OBJECTIVES

1. Foster living wage job growth.
2. Support retention and expansion of local businesses, as well as recruitment of new businesses across a variety of sizes and types, especially those that foster entrepreneurship opportunities for local youth.
3. Develop partnerships to foster a culture of creativity and entrepreneurship to encourage the establishment and growth of commerce and industry.
4. Ensure a suitable amount of land is provided for diverse economic development, including office, retail commercial, service commercial, entertainment and leisure activities, hospitality, and industrial.
5. Coordinate capital improvement investments with city and urban renewal agency for economic benefit, including transportation, parks and open space, and public facility expansion.
6. Support the unique characteristics of the Lincoln City workforce by providing adequate housing.
7. Preserve and enhance the key attributes of Lincoln City's physical location and natural amenities as part of an overall economic development strategy.
8. Promote the valuing of arts, history, and culture to enhance the health of the local economy.
9. Provide for the orderly and efficient transition of land within the urban growth boundary from rural to urban uses, and from lower density to higher density development.
10. Foster a culture of economic diversity and sustainability by working with partners to support and assist the community's citizens in obtaining vocational, technical, and employability skills.
11. Promote community events and social activities that inspire, incentivize, and encourage the upkeep, beautification, and overall appearance of commercial sites in the city.
12. Restrict the development of lodging facilities and higher-density residential housing in tsunami inundation zones or require the implementation of protective measures.
13. Policy speaking to tech infrastructure?

More potential Policies & Objectives

Goal 9 - Economic Development:

1. **Promote Economic Diversity:** Implement policies and initiatives to encourage a diverse range of economic activities in Lincoln City. This can include supporting sectors beyond tourism, such as technology, manufacturing, healthcare, or sustainable industries, to provide a wide range of job opportunities for the community.
2. **Support Small Business Incubation:** Establish programs and resources to incubate and support the growth of small businesses, especially those led by local entrepreneurs and young professionals. This can include mentorship programs, access to affordable office space, and assistance with business planning and funding.
3. **Foster Innovation and Entrepreneurship:** Collaborate with educational institutions, industry associations, and business incubators to promote a culture of innovation and entrepreneurship. This can involve organizing entrepreneurship competitions, providing access to resources and networks, and offering training or workshops on starting and scaling businesses.

Goal 14 - Urbanization:

1. **Compact Development and Smart Growth:** Encourage compact development patterns within the urban growth boundary to optimize land use and promote efficient transportation systems. This can include incentivizing mixed-use developments, promoting higher density in appropriate areas, and prioritizing transit-oriented development.
2. **Affordable Housing Provision:** Develop strategies and policies to ensure the availability of affordable housing options within Lincoln City. This can involve promoting inclusionary zoning, exploring partnerships with affordable housing developers, and incentivizing the creation of affordable housing units through regulatory measures or financial incentives.
3. **Green Infrastructure and Sustainability:** Integrate principles of sustainable development and green infrastructure in urban planning and design. This can include implementing green building standards, promoting renewable energy use, encouraging water and energy conservation practices, and preserving and enhancing natural amenities and open spaces.
4. **Complete Streets and Active Transportation:** Prioritize the creation of safe, accessible, and well-connected transportation networks that accommodate various modes of transportation, including walking, cycling, and public transit. This can involve implementing complete streets policies, improving pedestrian and cycling infrastructure, and enhancing public transportation services.
5. **Urban Revitalization and Placemaking:** Implement strategies to revitalize underutilized or blighted areas within the city, creating vibrant and attractive spaces for residents and businesses. This can involve investing in public art installations, activating public spaces with community events, and supporting local cultural and historic preservation initiatives.

Here are the contextual changes between the May 16th and June 20th drafts of the Economic Development and Urbanization section:

1. In the June 20th draft, the Confederated Tribes of Siletz Indians are listed as "the Confederated Tribes of Siletz Indians" (previously "Confederated Tribes of Siletz Indians").
2. The June 20th draft adds the mention of "transit and electric vehicle charging stations" to the list of investments made to support the business community.
3. The May 16th draft includes the phrase "in the same way they used to rely on roads to get to work" when referring to the reliance on high-speed internet infrastructure for work-from-home employees. This phrase is not present in the June 20th draft.
4. The June 20th draft replaces "public art" with "placemaking, public art" in the list of investments made to support the business community.
5. The May 16th draft includes a sentence about the importance of serving the retiree population to ensure their income stays in the local economy. This sentence is not present in the June 20th draft.
6. The June 20th draft adds "transit and electric vehicle charging stations" to the list of investments made to support the business community.
7. The June 20th draft replaces "restrict" with "restrict or require the implementation of protective measures" in the policy regarding the development of lodging facilities and higher-density residential housing in tsunami inundation zones.
8. The June 20th draft replaces "façade improvement loans, energy efficiency loans, business expansion loans" with "façade improvement loans, energy efficiency loans, business expansion loans, and a local economic development program support grant for partnering organizations" when mentioning the variety of programs to provide funding to leverage private investment.

Do these policies meet the goals?

Goal 9 - Economic Development:

- includes policies related to job growth, business retention and expansion, and fostering entrepreneurship, it does not explicitly mention the goal of providing "adequate opportunities throughout the state for a variety of economic activities vital to the health, welfare, and prosperity of Oregon's citizens." This aspect of creating opportunities for a variety of economic activities is not specifically addressed.

Goal 14 - Urbanization:

- includes a policy for the orderly and efficient transition of land within the urban growth boundary, but it does not directly address the goal of accommodating urban population and urban employment inside urban growth boundaries to ensure efficient land use and provide for livable communities. The policy does not explicitly mention accommodating urban population or employment.

Comments from Tory McComie for 1st Draft Parks

Right after the first paragraph and before the bullet points, McComie has the following comment: "THIS IS VERY IMPORTANT: Lincoln City has no control over what happens on the beach. We can only control access. So it's not true we have seven miles of beach. This should be changed to "Lincoln City is adjacent to seven miles of beach. Lincoln City will comply with the mandates stated in the Oregon Beach bill including to preserve natural beauty and be aware of public safety risks."

Item #5 Continue to provide access to Lincoln City's expansive beaches and waterways. **McComie Comment – "Beach access may need more specifics. Does that mean street parking? How many? Sidewalks, stairs, ADA approved, neighborhood approval, etc?"**

Item #12 Continue to work with the Council on Aging in the management of the community center and rely on the center to provide activities and recreational opportunities... **McComie Comment – "I don't see why the community center and the senior center is linked here, it's very confusing. And then what about the teen center?"**

McComie general comment: "Are fireworks a recreation? What about drones? There needs to be some limits and specifics about what is recreation."

1st DRAFT for May 16, 2023 Work Session--Blackerby

PARKS, RECREATION & OPEN SPACE

Lincoln City has outstanding open space areas that are the envy of many communities around the state. These open space areas and community recreation facilities provide excellent opportunities for both passive and active recreational activities for residents and visitors. Among our unique recreational and open space assets are:

- Seven miles of continuous Pacific Ocean beach along the city's western edge;
- Devils Lake, the D River, and Schooner Creek, and associated parks and waysides, providing locations for picnicking, boating, fishing, and water play;
- Over 350 acres of open space, including wetlands, forests, walking trails, scenic views, and a range of passive recreation amenities^[KB1];
- A variety of developed neighborhood and community parks, including a world class skate park, athletic fields, sports courts, and a new off-leash dog park completed in 2022, and A large new park in being developed in the Taft District. Community input has been received. Currently the new park will include multi-use playing fields, a covered picnic/event structure, others?? Also, access to the Siletz River is anticipated.
- An outstanding community center, including aquatic facilities, weight and cardiovascular training equipment, gym space, a walking/running track and a senior center.

The Parks and Recreation System Plan was adopted by City Council in 2016. The planning process included an inventory of city resources and a community profile, an assessment of community needs, recommendations and implementation strategies. This adopted plan is Appendix XX of this document and is incorporated hereinafter.

Statewide Planning Goals Covered

Goal 5 – “Open Spaces, Scenic and Historic Areas and Natural Resources” “To protect natural resources and conserve scenic and historic areas and open spaces.” Note: the scenic, historic areas, and natural resources portion of the goal is covered in another chapter.

Goal 8 – “Recreation Needs” “To satisfy the recreational needs of the citizens of the state and visitors and, where appropriate, to provide for the siting of necessary recreational facilities, including destination resorts.”

Goal 12 – “Public Facilities and Services” “To plan and develop a timely, orderly and efficient arrangement of public facilities and services to serve as a framework for urban and rural development.”

GOAL

Provide and maintain a comprehensive system of parks, trails, open space areas, and recreation amenities that is accessible to residents and visitors of all ages and abilities, enhances the environmental and visual quality of Lincoln City, and supports health and wellness.

POLICIES/OBJECTIVES

1. Provide a parks and open space system that is well-connected^[KB2] and accessible, featuring facilities dispersed throughout the city.
2. Develop and maintain an interconnected, easily navigable system of trails, pathways, and other opportunities to travel to parks and open space facilities by walking, bicycling, driving, and transit^[KB3].
3. Provide parks and recreation services that are inclusive, accessible, and culturally sensitive.
4. Celebrate, enhance, and preserve the ecological integrity of Lincoln City's open spaces.
5. Continue to provide access to Lincoln City's expansive beaches and waterways.
6. Ensure that parks, recreation, and open space areas are enticing, clean, and safe and provide a diverse range of indoor and outdoor recreational activities, including opportunities for education, active recreation, and passive enjoyment of nature.
7. Respond to current and future recreational needs and include existing, new, and enhanced facilities that are modern, well-maintained, designed and operated sustainably, and include adequate parking and other amenities and attractions for both residents and visitors^[KB4]^[KB5].
8. Develop parks and recreation facilities that support and grow tourism.
9. Maintain a Parks and Recreation Committee of citizens and professional staff, and periodically review Lincoln City's parks and recommend improvements and properties for park acquisition.
10. Provide areas for high intensity recreation such as ball parks, swimming pools, sports courts, neighborhood and community play fields.
11. Preserve publicly owned beach front property and undeveloped right-of-way to provide public beach accesses and scenic viewpoints. The City will not vacate undeveloped right-of-way or convey property if such right-of way or property has the potential for being utilized as a beach access or viewpoint without first having received a favorable recommendation from the Parks Board and conducting a public hearing before the Planning Commission.
12. Continue to work with the Council on Aging in the management of the Community Center and rely on the center to provide activities and recreational opportunities for senior adults. Also work with the Council on Aging to develop additional facilities and/or areas to provide activities and recreational activities for senior adults.
13. Work with Oregon State Parks and Recreation to enhance and beautify state parks within the city.
14. Continue to rely on the Lincoln County School District to make available indoor and outdoor active recreation areas such as gyms, multi-purpose buildings, track, football, and soccer fields.
15. Partner with private and public agencies to provide indoor recreation opportunities that may utilize multi-use courts, such as pickle ball, racquetball, basketball, tennis, etc.
16. Periodically review the open space zoning ordinance and update as necessary to ensure that uses are consistent with open space values.
17. Ensure protection and preservation of city-owned significant natural resources by rezoning to the open space zone.
18. When considering parks and park improvements related to Siletz Bay and Devils Lake, the City shall evaluate the feasibility of boating facilities.
19. Bike ways?? Use language from current plan? Or, is this considered to be included in transportation. We have repeated some language as emphasis.
- 17-20.

1st DRAFT for May 16, 2023 Work Session--Blackerby PARKS, RECREATION & OPEN SPACE

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- An outstanding community center, including aquatic facilities, weight and cardiovascular training equipment, gym space, a walking/running track and a senior center.

Commented [KB1]: Should The Knoll be specifically mentioned or is it part of the 350 acres? Also, should anything be mentioned about near-by resources such as Cascade Head, Drift Creek Falls, others?

Deleted: ; and

The Parks and Recreation System Plan was adopted by City Council in 2016. The planning process included an inventory of city resources and a community profile, an assessment of community needs, recommendations and implementation strategies. This adopted plan is Appendix XX of this document and is incorporated hereinafter.

Statewide Planning Goals Covered

Goal 5 – “Open Spaces, Scenic and Historic Areas and Natural Resources” “To protect natural resources and conserve scenic and historic areas and open spaces.” Note: the scenic, historic areas, and natural resources portion of the goal is covered in another chapter.

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GOAL

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15. Partner with private and public agencies to provide indoor recreation opportunities that may utilize multi-use courts, such as pickle ball, racquetball, basketball, tennis, etc.
16. Periodically review the open space zoning ordinance and update as necessary to ensure that uses are consistent with open space values.
17. Ensure protection and preservation of city-owned significant natural resources by rezoning to the open space zone.
18. When considering parks and park improvements related to Siletz Bay and Devils Lake, the City shall evaluate the feasibility of boating facilities.
19. Bike ways?? Use language from current plan? Or, is this considered to be included in transportation. We have repeated some language as emphasis.
- 20.

Commented [KB2]: What does "well-connected" mean? That the parks are connected to each other somehow?? Or ??

Commented [KB3]: Is this just a better way of saying the same thing as #1?

Commented [KB4]: Maintained is an important component. An example of "not maintained" includes the tennis courts in Wecoma? near the beach.

Commented [KB5R4]: Also, suggest emphasizing adequate parking. There are some open space areas where parking is virtually non-existent.

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From: [Jeanne Sprague](#)
To: [Anne Marie Skinner](#); [Stephanie Reid](#)
Subject: RE: Transportation Draft and Recreation Draft
Date: Friday, January 13, 2023 9:11:04 AM
Attachments: [image003.png](#)

Anne Marie – Your Recreational Needs draft looks solid.

Only edits:

- Edit title to 'Parks and Recreational Needs'
- Edit '400 acres' to '450 acres' in 4th bullet point

I'll share this with my Board next week – thanks for that idea. -Jeanne



Jeanne Sprague, CPRP
Parks & Recreation Director

City of Lincoln City | Parks & Recreation
801 SW Hwy 101 | PO Box 50 | Lincoln City, OR
P: 541.996.1222 |
E: jsprague@lincolncity.org | W: LincolnCity.org

From: Anne Marie Skinner <askinner@lincolncity.org>
Sent: Wednesday, January 11, 2023 4:00 PM
To: Stephanie Reid <sreid@lincolncity.org>; Jeanne Sprague <jsprague@lincolncity.org>
Subject: Transportation Draft and Recreation Draft
Importance: High

I've prepared VERY rough drafts of the Transportation chapter and Recreation Needs chapter for the comp plan update.

Please review as soon as you are able and provide me with comments. Also, the Planning Commission Work Session to consider these is on January 19th and I would love for you to attend if you are able.

Jeanne, feel free to take this to your board for their review and comments.



Anne Marie Skinner
DIRECTOR

City of Lincoln City | Planning & Community Development
801 SW Hwy 101 | PO Box 50 | Lincoln City, OR
P: 541.996.1228
E: askinner@LincolnCity.org | W: LincolnCity.org

Anne Marie Skinner

From: Jeanne Sprague
Sent: Thursday, April 20, 2023 3:27 PM
To: Anne Marie Skinner
Subject: RE: your feedback on this chapter
Attachments: 1st Draft Parks Rec Open Space.docx

Hi Anne Marie – Thanks for having me check it over.

I only had one edit (see on tracking).

This is such a well-done chapter for P&R. I am impressed with what it encapsulates. Thank you! -Jeanne



Jeanne Sprague, CPRP
 Parks & Recreation Director

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 801 SW Hwy 101 | PO Box 50 | Lincoln City, OR
 P: 541.996.1222 |
 E: jsprague@lincolncity.org | W: LincolnCity.org

From: Anne Marie Skinner <askinner@lincolncity.org>
Sent: Wednesday, April 19, 2023 4:25 PM
To: Jeanne Sprague <jsprague@lincolncity.org>
Subject: your feedback on this chapter

Hi Jeanne,

Attached is the draft of the Parks & Recreation chapter for the Comp Plan Update. Will you please review and provide me with edits? If there are policies and objectives you'd like eliminated or reworded, please don't hesitate to say so. If there are policies or objectives you think need to be added, please let me know.

You can make edits directly in the document using track changes. Then email back to me. I am going on vacation tomorrow, so you have a few weeks to review and comment. J

Thanks,
 Anne Marie



Anne Marie Skinner

DIRECTOR

City of Lincoln City | Planning & Community Development
801 SW Hwy 101 | PO Box 50 | Lincoln City, OR
P: 541.996.1228
E: askinner@LincolnCity.org | W: LincolnCity.org

Please be advised: Pursuant to case law, Lincoln City Planners are not your planners and owe you no special or heightened duty. It is recommended that you hire your own land use professional to advise you. Ultimately, the burden is on you and your consultant to ascertain from the municipal code what is required. Reliance on erroneous information from a local government employee does not relieve a party from complying with statutory or local code requirements.

1st DRAFT for July 18, 2023

PARKS, RECREATION & OPEN SPACE

Lincoln City has outstanding open space areas that are the envy of many communities around the state. These open space areas, along with the city's community recreation facilities, provide excellent opportunities for both passive and active recreational activities for residents and visitors. Among the city's unique recreational and open space assets are:

- Seven miles of continuous Pacific Ocean beach along the city's western edge;
- Devils Lake, the D River, Schooner Creek, Logan Creek, Siletz Bay, and associated tributaries, parks, and waysides, providing locations for picnicking, boating, fishing, and water play;
- Over 350 acres of open space, including The Knoll, wetlands, native trees and vegetation, walking trails, scenic views, and a range of passive recreation amenities;
- A variety of developed neighborhood and community parks, including a world class skate park, athletic fields, sports courts, and a new off-leash dog park completed in 2022; and
- An outstanding community center, including aquatic facilities, weight and cardiovascular training equipment, gym space, a walking/running track and a senior center.

The Parks and Recreation System Plan was adopted by City Council in 2016. The planning process included an inventory of city resources and a community profile, an assessment of community needs, recommendations and implementation strategies. This adopted plan is Appendix XX of this document and is incorporated hereinafter.

Statewide Planning Goals Covered

[Did not copy well from pdf]

GOAL

Provide and maintain a comprehensive system of parks, trails, open space areas, and recreation amenities that is accessible to residents and visitors of all ages and abilities, enhances the environmental and visual quality of Lincoln City, and supports health and wellness.

POLICIES/OBJECTIVES

1. Provide a parks and open space system that is accessible to all ages and abilities and has facilities dispersed throughout the city.
2. Develop and maintain an interconnected, easily navigable system of trails, pathways, and other opportunities to travel to parks and open space facilities by walking, bicycling, driving, and transit.
3. Provide parks and recreation services that are inclusive, accessible, and culturally sensitive.
4. C_e_l_e_b_r_a_t_e, e_n_h_a_n_c_e, a_n_d_p_r_e_s_e_r_v_e_t_h_e_e_c_o_l_o_g_i_c_a_l_i_n_t_e_g_r_i_t_y_o_f_L_i_n_c_o_l_n_C_i_t_y's_o_p_e_n_s_p_a_c_e_s_
5. Continue to provide access to Lincoln City's expansive beaches and waterways.

Commented [SG1]: SORRY ABOUT APPEARANCE. THERE APPEARS TO BE A GLITCH IN THE PDF. HERE'S MY COMMENT: I'm not sure what is meant by "enhance" here. Is thinning a forested open space area that was logged years ago an example, with the intent of the open space area converting to a more natural old growth forest?

Commented [SG2]: delete

6. Ensure that parks, recreation, and open space areas are enticing, clean, and safe and provide a diverse range of indoor and outdoor recreational activities, including opportunities for education, active recreation, and passive enjoyment of nature.
7. Respond to current and future recreational needs and include existing, new, and enhanced facilities that are modern, well-maintained, designed and operated sustainably, and include ample parking and other amenities and attractions for both residents and visitors.
8. Develop parks and recreation facilities that support and grow tourism.
9. Maintain a Parks and Recreation Committee of citizens and professional staff. Periodically review Lincoln City's parks and recommend improvements and properties for park acquisition.
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15. Partner with private and public agencies to provide indoor recreation opportunities that may utilize multi-use courts, such as pickle ball, racquetball, basketball, tennis, etc.
16. Periodically review the open space chapter of the zoning ordinance and update as
17. Periodically review the open space chapter of the zoning ordinance and update as necessary to ensure the protection, preservation, conservation, and enhancement of land that is zoned open space.
18. 17. Ensure protection and preservation of city-owned natural resources of wetlands and riparian areas by rezoning to the open space zone.
19. Commissioner Blackerby's suggested addition -
When considering parks and park improvements related to Siletz Bay and Devils Lake, evaluate the feasibility of boating facilities.
20. Commissioner Blackerby's suggested addition -
bike ways - use language from current plan

Commented [SG3]: This goal needs to be rewritten to state very clearly that open spaces may ONLY be used for passive recreational activities.

Commented [SG4]: Provide an example of sustainable operation?

Commented [SG5]: I suggest deleting this one. If we do a good job providing parks and park facilities for our residents, tourists will also benefit, but I don't think developing parks for tourists should be a prime objective.

Commented [SG6]: I wonder if this is needed? Already a city practice and policy, correct?

Commented [SG7]: Murky. Rewrite to make your point clearer?

Commented [SG8]: Hmm. If the "protection, preservation..." is the current goal of the Open Space ordinance (and I think it is) why would the zoning ordinance need to be updated?

Commented [SG9]: Why was this draft sent out for us to review when it is not yet complete? Frustrating for us reviewers.

Parks & Rec: Commissioner Baker's Notes (Marci's)

Policies and objectives that could support the direction of ecotourism in the comprehensive plan:

- Develop and promote ecotourism initiatives that showcase Lincoln City's natural resources, including guided nature walks, wildlife observation programs, and educational tours emphasizing the area's ecological significance.
- Collaborate with local businesses and organizations to create sustainable ecotourism practices, encouraging responsible visitor behavior, minimizing environmental impact, and supporting local conservation efforts.
- Enhance and expand the existing network of nature trails and interpretive signage to provide visitors with opportunities to explore and learn about the area's unique ecosystems, wildlife habitats, and natural landmarks.
- Encourage the development of eco-friendly accommodations, such as eco-lodges, eco-campsites, or environmentally conscious hotels, that prioritize sustainable practices and minimize their ecological footprint.
- Foster partnerships with local educational institutions, research organizations, and conservation groups to facilitate scientific research, monitoring, and conservation efforts focused on the area's natural resources.
- Promote community engagement in ecotourism by organizing volunteer programs, citizen science initiatives, and environmental education campaigns that raise awareness about the importance of preserving the local environment.
- Support the establishment of local markets and businesses that promote sustainable, locally sourced products, including organic produce, artisan crafts, and eco-friendly souvenirs, to encourage responsible consumption and support the local economy.
- Develop ecotourism-specific marketing campaigns and materials to attract visitors who are interested in experiencing and learning about the area's natural beauty, biodiversity, and conservation efforts.
- Collaborate with regional and state tourism boards and organizations to promote Lincoln City as an ecotourism destination within a broader sustainable tourism framework, encouraging visitors to explore the natural wonders of the region.
- Regularly review and update ecotourism-related policies and objectives to ensure they align with best practices and emerging trends in sustainable tourism, taking into account feedback from local stakeholders and the tourism industry.

Specifically related to land use:

- **Zoning for Ecotourism:** Establish specific zoning districts or overlay zones that encourage and support ecotourism activities, such as nature-based recreation, wildlife viewing, and sustainable lodging.
- **Protection of Ecologically Sensitive Areas:** Identify and designate ecologically sensitive areas within the community and develop land use policies that prioritize their conservation and protection.

- **Conservation Easements:** Encourage the establishment of conservation easements on privately owned lands with high ecological value to ensure their long-term preservation and allow for compatible ecotourism activities.
- **Ecotourism Infrastructure Guidelines:** Develop guidelines and standards for ecotourism infrastructure, including visitor centers, trails, and viewing platforms, to ensure they are designed and located in a way that minimizes environmental impacts and enhances visitor experiences.
- **Sustainable Development Criteria:** Integrate sustainability criteria into land use codes and development regulations to guide the design and construction of ecotourism-related developments, ensuring they are environmentally responsible and resource-efficient.
- **Community Education and Outreach:** Implement educational programs that raise awareness among residents and visitors about the importance of ecotourism, conservation practices, and responsible land use.
- **Interpretive Signage and Trail Systems:** Develop interpretive signage and trail systems that provide information about the local ecology, wildlife, and natural features, enhancing the visitor experience and promoting environmental education.
- **Citizen Science Initiatives:** Encourage citizen involvement in scientific research and monitoring programs related to ecotourism, such as tracking wildlife populations or monitoring environmental indicators, to foster community engagement and contribute to data collection efforts.
- **Buffer Zones and Wildlife Corridors:** Establish buffer zones and wildlife corridors around ecologically significant areas to protect habitats, facilitate wildlife movement, and minimize the impact of development on sensitive species.
- **Dark Sky Preservation:** Implement land use policies that minimize light pollution and protect dark skies, allowing for stargazing and astronomical tourism opportunities.
- **Ecotourism Certification Programs:** Support the development and promotion of ecotourism certification programs that recognize and incentivize businesses and accommodations that adhere to sustainable practices and principles.
- **Multi-Use Trails and Greenways:** Plan and develop multi-use trails and greenways that provide opportunities for ecotourism activities such as hiking, biking, and wildlife observation while also connecting communities and preserving natural corridors.
- **Ecological Restoration Initiatives:** Encourage and support ecological restoration projects on public and private lands, enhancing biodiversity, restoring native habitats, and creating additional ecotourism opportunities.
- **Stakeholder Engagement:** Foster collaboration and engagement with local stakeholders, including landowners, businesses, nonprofits, and community organizations, to identify and address ecotourism-related land use issues and opportunities.
- **Sustainable Transportation Options:** Promote sustainable transportation options, such as bike-sharing programs, public transit access to ecotourism sites, and electric vehicle charging infrastructure, to reduce the environmental impact of visitor transportation.
- **Low-Impact Accommodations:** Develop policies that encourage the development of low-impact accommodations, such as eco-lodges, glamping sites, and sustainable

campgrounds, that blend with the natural environment and minimize resource consumption.

- **Land Conservation Funding:** Advocate for the allocation of funds and incentives for land conservation and acquisition of key parcels to protect ecotourism assets and ensure long-term sustainability.
- **Design Guidelines for Ecotourism Development:** Create design guidelines specific to ecotourism-related developments to ensure that new construction and renovations align with the natural landscape, local character, and environmental goals.
- **Ecotourism Marketing and Promotion:** Develop marketing and promotional campaigns that highlight the community's ecotourism offerings, emphasizing the unique natural features, wildlife, and outdoor recreation opportunities available to visitors.
- **Adaptive Management Strategies:** Implement adaptive management strategies for ecotourism-related land use, incorporating regular monitoring, evaluation, and feedback loops to continuously assess the effectiveness of policies and adapt them as needed for long-term success.

4th Draft: Commissioner Baker's Notes (Marcia's)

CHAPTER 1: CITIZEN INVOLVEMENT

The effectiveness of government can **only** be measured by the extent to which it truly meets the needs of all citizens. Good decision-making is predicated on engaging a complete cross section of the community and encouraging all to participate in the decisions that will affect them. Community engagement is foundational to successful and effective land use planning and further, it is a required part of land use planning in Oregon. Citizen involvement is the first of the planning goals in the statewide land use planning system and is the first chapter in Lincoln City's comprehensive plan.

The statewide planning goal requires a **Committee for Citizen Involvement (CCI)** to monitor and encourage public participation in planning. City council officially designated the Lincoln City Planning Commission as the CCI for Lincoln City to act in accordance with Oregon revised statutes and Oregon administrative rules.

Community engagement is foundational to successful public plans and projects. Engaging the public in a meaningful way as land-use decisions are made is key, rather than simply conducting participation activities that are required. A great citizen involvement program gives participants assurance that they will be heard, and gives elected leaders and citizens confidence that land-use decisions will be balanced and positioned for the public good.

GOAL

Provide opportunities for all Lincoln City residents to learn about and be engaged in all phases of the land use planning process; ensure learning and engagement activities are **easily** accessible, equitable, and inclusive.

POLICIES/OBJECTIVES

1. Ensure that the Committee for Citizen Involvement (CCI) guides public participation in land use planning applications and the land use planning process, by emphasizing the need to inform, consult, engage, and collaborate with the community.
2. Prioritize the creation of an inclusive and transparent citizen involvement program that develops consistent procedures and outlines how staff will plan, implement, and evaluate public involvement activities, above and beyond required notifications, within the context of land use planning applications and land use planning projects in Lincoln City. ~~by ensuring~~
Ensure the following are effectively implemented and evaluated on an annual basis:
 - 1) Create opportunities for widespread public involvement;
 - 2) Ensure effective two-way communication with the public;
 - 3) Enhance methods ~~the ability~~ for the public to be engaged in all phases of the planning process;
 - 4) Ensure ~~making~~ technical information associated with land use planning is easy to understand;

- 5) Create feedback mechanisms for policy-makers to respond to public input; and
- 6) Budget adequate financial support for public involvement efforts.
3. Provide information regarding land use planning applications and land use planning projects in a variety of accessible and easy to understand formats, including other languages where appropriate. ~~appropriate.~~
4. Uphold effective traditional methods of involvement while embracing emerging technologies to extend accessibility, participation and engagement in the land use planning process through a variety of media, outlets, and formats.
5. Continue to improve the city's website interface and platform for better ease of access to information, services, news, records, and maps pertinent to land use planning applications and projects.
6. Harness current and emerging technologies and availability of open source data for interactive participation in all phases of the land use planning process, including ongoing data collection on current community sentiments and values. (the reference in my previous notes on "a process for quantifying and synthesizing citizens' attitudes" came directly from the Statewide Planning Goal Guidelines on pg 8)
7. Identify options to increase participation with the community's underrepresented groups in the land use planning process.
8. Develop partnerships with community groups, such as neighborhood organizations, faith groups, business interests, schools, and other interest area representatives to take advantage of existing communication networks for disseminating information pertaining to land use planning applications and projects.
9. Ensure adequate resources are available to meet the community's need for public information and public involvement.
10. Foster a culture of collaboration and partnership between residents, community groups, businesses, service providers and government.

(Changes in NEW 4th Draft June 20th:

9. Ensure adequate resources are available to meet the community's need for public information and public involvement **pertaining to land use planning applications and land use planning projects.**
10. Foster a culture of collaboration and partnership between residents, community groups, businesses, service providers, and government **when considering land use planning applications and land use planning projects.)**
11. Create and utilize clear measures to assess the success of our program. (Maybe under #2)
12. Identify and make known all existing opportunities for effective two-way communication between the public and the City. OR "Citizens shall receive responses to their comments to decision-makers, either directly at meetings, in the minutes of the meeting, or by written correspondence."

For the record, I feel there is no harm in, and feel strongly in favor of including the cataloged notes for the CIP so they are here for citizens, present & future commissioners, staff and elected officials to reference. Many other chapters include policies/objectives from existing related plans and I see no reason to exclude additional detail on the vision we discussed around the creation and content of this program.

4th Draft: Commissioner Baker's Notes (Marcia's)

NATURAL, SCENIC, AND HISTORIC RESOURCES

Lincoln City is located in an area of phenomenal natural beauty and possesses an abundance of natural resources, not the least of which is the magnificent vista of the Pacific Ocean. Other bodies of water include Devils Lake, Schooner Creek, Drift Creek, Logan Creek, D River, and Siletz Bay, along with accompanying tributaries. Riparian corridors, marshes, wetlands, and fish and wildlife habitat are present in and around the bodies of water.

Lincoln City has the unique and distinct feature of being part of the Cascade Head Biosphere Region, Oregon's only UNESCO Biosphere Reserve. The Biosphere Region is a 102,110-acre site designated originally in 1976 on the central Oregon Coast by the United Nations Man and Biosphere Program and reauthorized to the current footprint in 2017. The rare and diverse ecosystem includes the Salmon River and its estuary, a sandy littoral spit, densely forested uplands, a two-mile basalt headland covered in native coastal prairie, and a marine reserve stretching west into the waters of the Pacific. The city is also fortunate to be adjacent to the Cascade Head Marine Reserve, one of five Oregon marine reserves. The Cascade Head Marine Reserve stretches between the Cascade Head headland and Lincoln City. The site includes a marine reserve surrounded by three marine protected areas that support scientific research of this unique marine habitat.

Forested areas are interspersed throughout Lincoln City, as well as over 450 acres ~~350 acres~~ of parks, open spaces, trails, beach access, and pathways. Designated open spaces include Agnes Creek, The Knoll, Spyglass Ridge, Friends of Wildwood, and Spring Lake.

The city's appearance needs to complement its abundance of natural resources, rather than detracting from them. Community feedback from public outreach sessions and surveys indicates that improvements to the city's appearance are warranted to accomplish the desire of the citizenry to exemplify the beauty of Lincoln City's natural setting.

Lincoln City has one building on the National Historic Register – the Dorchester House. The Dorchester House is located at 2701 NW Hwy 101 and was registered in 1980. The "colonial-style" Dorchester House was constructed for use as a hotel and business building, housing visitors and providing space on the first floor for an automobile service station and restaurant. The second story was used for hotel rooms. During the early years of the building's existence, and for many years thereafter, the Dorchester House was the only hotel on the coast in the Lincoln City area. Construction commenced in 1929 and the building opened for business on July 4, 1935. The building has seen many owners over the years, but is in good condition and in active use as retirement apartments. ~~There are no historic districts in Lincoln City, or any designated historic areas, sites, structures, or buildings, other than the Dorchester House.~~ Move to beginning of paragraph.

Although not officially designated as historic, since 1929 the historic DeLake School was ~~has been~~ a center for education for the children of Lincoln City until it closed due to budget cuts in 2000. Today, the former school building houses Lincoln City's cultural center and continues offering education for all ages in the form of classes in art, dance, music, literature, and theater. Lincoln City Cultural Center was first known as The Lincoln City Arts Forum when established on August 10, 1992. It was renamed the "4C's" (Coastal Communities Cultural Center); and received its Articles of Incorporation on December 20, 1996.

The organization obtained non-profit status on October 14, 1997. In September 2006, the 4C's leased DeLake School from Lincoln City and adopted its new business name of Lincoln City Cultural Center in February 2007.

Another site that does not have the official historic designation is the Taft Pioneer Cemetery. The pioneers and settlers from the early days of the area are at rest in the Taft Pioneer Cemetery. The cemetery is on top of a large hill in the Taft Village Core, with a gorgeous panoramic view of the Pacific Ocean.

In the summer of 2019, a Main Street Survey was performed by Oregon Heritage. The survey comprised commercial buildings bordering Hwy 101 and an assessment of the city's historic resources. Recommendations for the next steps in historic preservation were given as well for future planning purposes. Of the buildings surveyed, one was deemed eligible/significant, 34 were deemed eligible/contributing, 94 were deemed not eligible/non-contributing, and two were deemed not eligible/out of period. Overall recommendations were to use historic resources in one of five ways: 1) engender an ethic of heritage conservation; 2) utilize the Oregon Main Street Network; 3) apply for the Diamonds in the Rough grants; 4) leverage resources for heritage tourism; and 5) embrace placemaking initiatives. The full survey is incorporated herein as part of this comprehensive plan as Appendix XXX.

Statewide Planning Goals Covered

Goal 5 – “Open Spaces, Scenic and Historic Areas and Natural Resources” “To protect natural resources and conserve scenic and historic areas and open spaces.” Note that open spaces are covered in another chapter.

Goal 6 – “Air, Water and Land Resources Quality” “To maintain and improve the quality of the air, water and land resources of the state.”

Goal 13 – “Energy Conservation” “To conserve energy.”

GOAL

Proactively ensure land use planning protects, conserves, and preserves the community's significant natural, scenic, and historic resources in building for the future, addressing the elements of air, water, land, wildlife, and energy.

POLICIES/OBJECTIVES

Natural Resources

1. Identify and implement methods to effectively protect Devils Lake, the Pacific Ocean, and all other bodies of water from pollutants carried from stormwater systems and runoff.
2. Adopt and implement the city's drinking water protection plan and the city's water management and conservation plan.

2. Take action to eliminate litter and encourage businesses and the community to help keep the city free from trash and debris.
3. Identify funding mechanisms to replace existing overhead power lines with underground lines.
4. Proactively enforce property maintenance codes, as opposed to complaint-based enforcement
5. Identify scenic resources within Lincoln City, including critical viewpoints.
6. Encourage & incentivise community-wide action towards waste reduction and stewardship through partnerships with businesses, volunteers, and the community

Historic Resources

1. Promote and encourage the preservation and restoration of sites, buildings, structures, and appurtenances that are indicative of the city's historical heritage.
2. Encourage property owners to preserve historic resources in a state as close to their original construction as possible while allowing the resource to be used in an economically and environmentally viable manner.
3. Establish an historic preservation chapter in the zoning ordinance to encourage and facilitate the protection, restoration, rehabilitation, and then maintenance, of designated historic buildings or structures.
4. Provide appropriate visible recognition of the historical significance of sites, structures, or elements within the city; maintain and update as necessary.
5. Identify and protect important natural and cultural historic resources through programs, designation, interpretive display, signage, and other means to increase awareness and increase appreciation of the city's history.
6. Investigate community interest and support for expanding historic preservation activities and establishing historic districts.

3. **Develop, adopt, and implement a climate action plan.** Should we include any reference or history in the introduction regarding the Sustainability committee and the 2007 Sustainability plan that was accomplished, and the need for this updated climate action plan?
4. **Ensure current erosion and sedimentation control measures for new development adequately protect water quality, fish and wildlife habitat, native vegetation and trees, and the stormwater drainage system. Update erosion control measures as needed.**
5. **Prevent impacts on natural resources and degradation or loss of wetlands, natural vegetation, and wildlife habitat.**
6. **Utilize a variety of measures to protect native trees and forestlands.**
7. **Update existing natural resource inventories as needed.** Should the existing inventories be referenced and incorporated? Prefer #1 under Natural Resources from the 3/2 draft :
 "Update/maintain existing inventories, and create new inventories as necessary of the following resources: riparian corridors, wetlands, federal wild and scenic rivers, state scenic waterways, groundwater resources, approved Oregon Recreation Trails, mineral and aggregate resources, energy sources and cultural areas."

Also from 3/2 draft:

3. Identify natural resources and required sites for the generation of energy (i.e., natural gas, hydro, geothermal, wind, and solar) and establish methods for conservation and protection.
4. Reservoir sites, if any, should be identified and protected against irreversible loss.
5. Periodically review current restrictions surrounding development in significant wetland, significant riparian, and/or significant fish and wildlife areas and habitats to ensure continued protection and management in accordance with the Oregon Wildlife Commission's fish and wildlife management plans and the Oregon Department of State Lands regulations for such preservation.

Additional idea from reviewing State goal Guidelines: Assess opportunities to utilize fee acquisition to fund implementation of this goal

Should there be something in this chapter that addresses the element of "air", as our goal states?

Energy

1. Implement methods for energy conservation in all city-owned buildings, structures, facilities, and equipment.
2. Explore, with greater effort and purpose, funding sources, such as federal and state grants, for the use of alternative energy options for city-owned buildings, structures, and facilities. Vehicles, chemicals, vendors, all other purchases? ...for #1 & 2
3. Encourage property owners to utilize federal, state, regional, and private energy conservation programs and rebates.
4. Ensure that the municipal code does not restrict or penalize the use of or access to alternative energy sources.

Scenic Resources

1. Improve and enhance the natural visual beauty and scenic quality of the community by removing weeds and invasive, noxious vegetation and replacing with site-appropriate vegetation.

Changes in the new 4th draft June 20th:

1. Natural Resources:

- The May 16th draft includes a point about updating erosion control measures "as needed," while the June 20th draft specifies updating erosion control measures "as needed" to protect water quality, fish and wildlife habitat, native vegetation and trees, and the stormwater drainage system.
- The May 16th draft suggests periodically reviewing current restrictions surrounding development in significant wetland, riparian, and/or significant fish and wildlife areas and habitats, whereas the June 20th draft simply mentions preventing new development from negatively impacting these areas.
- In the May 16th draft, there is a specific mention of protecting water resources, including Devils Lake, the Pacific Ocean, and all other bodies of water from pollutants carried from stormwater systems and runoff. This detail is not present in the June 20th draft.
- The May 16th draft includes a reference to updating existing natural resource inventories, including riparian corridors, wetlands, federal wild and scenic rivers, state scenic waterways, groundwater resources, approved Oregon Recreation Trails, mineral and aggregate resources, energy sources, and cultural areas. This reference is not included in the June 20th draft.

2. Energy:

- The May 16th draft suggests encouraging property owners to utilize federal, state, regional, and private energy conservation programs and rebates, while the June 20th draft specifies encouraging property owners to utilize federal, state, regional, and private energy conservation programs and rebates.
- The May 16th draft includes a point about exploring funding sources, such as federal and state grants, for the use of alternative energy options not only for city-owned buildings, structures, and facilities but also for vehicles, chemicals, vendors, and all other purchases. This additional detail is not present in the June 20th draft.

3. Scenic Resources:

- In the May 16th draft, there is a point about proactively enforcing property maintenance codes, which is not present in the June 20th draft.
- The June 20th draft expands on the concept of updating property maintenance codes to eliminate dilapidated, blighted, unsightly, weather-worn, and deteriorating facades, structures, buildings, parking areas, and landscaping.
- In the May 16th draft, there is a focus on proactively enforcing property maintenance codes, whereas the June 20th draft does not mention this specific action.

3rd Draft Commissioner Baker's Notes (Marcia's)

COASTAL RESOURCES 3rd Draft

Lincoln City's single greatest coastal resource is the Pacific Ocean. The scenic vista of the Pacific Ocean and its wide expanse of beaches is the element that draws tourists and provides the inspiration for the community's vigor. The shores and beaches of Siletz Bay and the Siletz Bay Estuary, Devils Lake, Schooner Creek, ~~and~~ Drift Creek, ~~and~~ D River are other important resources that enhance the experience of visiting and living in Lincoln City. (is there intent behind the first sentence prioritizing the ocean over all other bodies of water, and if so - do our policies & objectives reflect this?)

Lincoln City has the unique and distinct feature of being part of the Cascade Head Biosphere Region, Oregon's only UNESCO Biosphere Reserve. The Biosphere Region is a 102,110-acre site designated originally in 1976 on the central Oregon Coast by the United Nations Man and Biosphere Program and reauthorized to the current footprint in 2017. The rare and diverse ecosystem includes the Salmon River and its estuary, a sandy littoral spit, densely forested uplands, a two-mile basalt headland covered in native coastal prairie, and a marine reserve stretching west into the waters of the Pacific. The city is also fortunate to be adjacent to the Cascade Head Marine Reserve, one of five Oregon marine reserves. The Cascade Head Marine Reserve stretches between the Cascade Head headland and Lincoln City. The site includes a marine reserve surrounded by three marine protected areas that support scientific research of this unique marine habitat.

These areas contain fish and wildlife habitat, exceptional aesthetic quality, or have historical or archaeological value. Protecting our shorelands ~~also help~~ serves to protect our water quality, and the fish and wildlife habitat. Because ~~they~~ coastal shorelands have such a strong nexus with the coastal waters beyond, and the estuarine resources in and among the coastal shorelands, Lincoln City seeks to conserve and protect them, ~~while~~ by directing development to the places that are most appropriate and present the lowest risk to human life or property.

A classification of dune forms on which Lincoln City is built is contained in inventory material from Beaches and Dunes of the Oregon Coast, O.L.C. & D.L., 1975 and Environmental Hazard Inventory, Coastal Lincoln County, RNKR Associates, 1977. Lincoln City is predominantly developed on older stabilized dune formations. Development has additionally occurred on older foredunes. **Some** (All?) beach and dune forms are identified as hazard erosion areas and are submitted to provisions of the Natural Hazards goals and policies.

In the Cutler City area, development has occurred on stabilized foredunes. The Cutler City area is protected by the Salishan Spit, ~~and~~ an active foredune. It is unlikely, given the extensive residential development and shoreline protection undertaken along the Salishan Spit that breaching of the foredune would be allowed to occur. In addition, extensive development occurring along the stabilized foredune in the Cutler City area will prevent the breaching of this area.

Lincoln City recognizes that protecting **any** (all?) existing dune forms from degradation is vital to the subsistence of the community on, along, and in proximity to any dune forms.

Statewide Planning Goals Covered

Goal 16 – Estuarine Resources “To recognize and protect the unique environmental, economic, and social values of each estuary and associated wetlands; and to protect, maintain, where appropriate develop, and where appropriate restore the long-term environmental, economic, and social values, diversity and benefits of Oregon’s estuaries.”

Goal 17 – Coastal Shorelands “To conserve, protect, where appropriate, develop and where appropriate restore the resources and benefits of all coastal shorelands, recognizing their value for protection and maintenance of water quality, fish and wildlife habitat, water-dependent uses, economic resources and recreation and aesthetics. The management of these shoreland areas shall be compatible with the characteristics of the adjacent coastal waters; and to reduce the hazard to human life and property, and the adverse effects upon water quality and fish and wildlife habitat, resulting from the use and enjoyment of Oregon’s coastal shorelands.”

Goal 18 – Beaches and Dunes “To conserve, protect, where appropriate develop, and where appropriate restore the resources and benefits of coastal beach and dune areas; and to reduce the hazard to human life and property from natural or man-induced actions associated with these areas.”

Goal 19 – Ocean Resources “To conserve marine resources and ecological functions for the purpose of providing long-term ecological, economic, and social value and benefits to future generations.”

Maybe the intro can be broken into the four headings under the goals. Was looking for a good place to add the intro from the draft on Estuarine Resources and it felt thrown in regardless of where I tried it.

GOALS

Preserve, ~~Conserve~~, protect, and where appropriate restore, the significant coastal resources of our community ~~including our shorelands, beaches, dunes, and ocean and estuarine resources, including our shorelands, beaches, dunes, estuaries, and ocean resources,~~ recognizing their value for protection and maintenance of water quality, fish and wildlife habitat, water-dependent uses, economic resources, recreation, and aesthetics.

POLICIES/OBJECTIVES

1. Using methodology from Oregon Administrative Rules, periodically review designated water-dependent shorelands (marine waterway) boundaries in Lincoln City for accuracy; re-define marine waterway area boundaries as determined by the outcome of the review to ensure continued protection of water-dependent uses.
2. Continue the designation of Devils Lake as a marine waterway area and review its boundary to ensure maximum protection of Devils Lake for water-dependent uses.
3. Review the portions of Siletz Bay, Schooner Creek, ~~D River, and Drift Creek,~~ and ~~D River~~ within city limits to identify the establishment of new or additional marine waterway areas for protection of water-dependent uses.
4. Maximize the preservation, protection, and enhancement of marine waterway areas, review periodically and update if needed the rules and regulations surrounding allowed development, development restrictions, and prohibitions in marine waterway areas.
5. Update and adopt the estuary management plan for the Siletz Bay Estuary.
 - #1 From Estuarine Resources Draft -
 - “Develop and implement a current estuary management plan to designate appropriate uses for different areas within the estuary based on biological and physical characteristics and features, and

to provide for review of proposed estuarine alterations to assure they are consistent with overall management objectives and that adverse impacts are minimized.”

6. Partner and cooperate with Oregon Department of Fish and Wildlife to protect fish and wildlife habitat in shorelands, beaches, dunes, and the Siletz Bay Estuary.
7. Continue to rely on Lincoln County and the State of Oregon to ensure that the Salishan Spit protects the Siletz Bay, including the Taft and Cutler City areas of Lincoln City.
8. Review and update rules and regulations for ocean erosion control structures, such as jetties, bulkheads, seawalls, rip-rap, and similar to minimize impacts on water currents and erosion and accretion patterns, for consistency with Oregon Revised Statutes and Oregon Administrative Rules.
9. Prevent further erosion of bluffs and dunes to the extent possible, periodically review the requirements for development in erosion hazard areas to ensure bluff and dune protection are maintained and the least amount of erosion possible occurs.
10. Work closely with government agencies at all levels, as well as private entities, to anticipate, monitor and address any elements of climate change potentially or actually affecting the resources described in this chapter.
11. Foster community awareness of the unique environmental, economic, and social values of the Siletz Bay Estuary and associated wetlands, ~~and . As appropriate and applicable, protect, preserve, and maintain, and restore/maintain~~ these areas.
12. Consider the benefits of our coastal shorelands, recognizing their value for protection and maintenance of water quality, fish and wildlife habitat, water-dependent uses, economic resources and recreation and aesthetics.
13. As appropriate and applicable, conserve, protect, and restore the resources and benefits of coastal beach and dune areas.
14. Protect, preserve, and conserve marine resources and ecological functions for the purpose of providing long-term ecological, economic, and social value and benefits.
15. Provide opportunities for residents and visitors to learn how to reduce the hazards to human life and property from natural or human-induced actions associated with use and enjoyment of our beaches, dunes, and coastal shorelands through well placed signage and engaging community events.

Would a policy or objective addressing weighing the impacts of drive-on beach access on our coastal resources vs recreational value vs community sentiments be appropriate in this chapter?

Should DLWD be mentioned anywhere?

Other potential Policies & Objectives:

1. Develop and implement an Estuarine Resources Management Plan to protect and enhance the unique environmental, economic, and social values of the estuaries and associated wetlands in Lincoln City.
2. Establish and enforce regulations to minimize adverse impacts and ensure the long-term preservation of Oregon's estuaries and their diverse ecosystems.
3. Identify and designate protected areas within the estuaries and wetlands that are of high ecological significance, focusing on habitat conservation and restoration efforts.
4. Promote sustainable development practices in estuarine areas, considering the compatibility of land use activities with the adjacent coastal waters.
5. Encourage public participation and stakeholder engagement in the management and decision-making processes related to estuarine resources.
6. Implement monitoring programs to assess the health and ecological condition of Lincoln City's estuaries and wetlands on a regular basis.
7. Foster partnerships with local organizations, academic institutions, and government agencies to conduct research and implement estuarine restoration projects.
8. Develop educational programs and materials to raise community awareness about the importance of estuarine resources and the need for their protection and restoration.
9. Implement zoning regulations and development guidelines that prioritize water quality protection, fish and wildlife habitat conservation, and water-dependent uses in coastal shorelands.
10. Ensure that development activities in coastal shorelands are conducted in a manner that is compatible with the natural characteristics and ecological functions of the adjacent coastal waters.
11. Promote sustainable tourism practices that minimize the impact on coastal shorelands, while still providing economic benefits to the community.
12. Encourage the restoration and enhancement of degraded coastal shoreland areas through the implementation of appropriate management practices and restoration projects.
13. Establish setbacks and buffer zones along the shoreline to protect coastal shorelands from erosion and other hazards, while allowing for natural processes to occur.
14. Implement measures to reduce pollution and runoff from land-based activities that could negatively affect water quality and fish and wildlife habitat in coastal shorelands.
15. Support community initiatives and programs that promote public access to and enjoyment of coastal shorelands while ensuring the protection of natural resources.
16. Develop and implement a comprehensive Beach and Dune Management Plan that addresses erosion control, dune restoration, and public safety in coastal beach and dune areas.
17. Implement measures to reduce the risk of erosion and protect coastal properties by promoting the use of natural erosion control methods and avoiding hard shoreline stabilization structures.
18. Conduct regular monitoring and assessments of beach and dune areas to identify changes, establish restoration priorities, and guide management actions.
19. Encourage the use of native vegetation in dune restoration projects to stabilize sand dunes, enhance biodiversity, and provide habitat for coastal wildlife.

20. Collaborate with relevant stakeholders to establish sustainable fishing and aquaculture practices that conserve ocean resources, protect marine ecosystems, and support the long-term viability of coastal communities.

These policies aim to exceed the Oregon Statewide planning goals by emphasizing the protection, conservation, restoration, and sustainable management of estuarine resources, coastal shorelands, beaches, dunes, and ocean resources in Lincoln City.

Do these our draft policies comprehensively address...

Goal 16 - Estuarine Resources:

- The need to develop and implement an Estuarine Resources Management Plan to designate appropriate uses for different areas within the estuary based on biological and physical characteristics and features.
- The requirement to review proposed estuarine alterations to assure they are consistent with overall management objectives and minimize adverse impacts.

Goal 17 - Coastal Shorelands:

- The emphasis on reducing the hazard to human life and property resulting from the use and enjoyment of coastal shorelands.
- The consideration of compatibility between management of shoreland areas and the characteristics of adjacent coastal waters.

Goal 18 - Beaches and Dunes:

- The specific mention of reducing hazards to human life and property from natural or human-induced actions associated with beach and dune areas.

Goal 19 - Ocean Resources:

- The explicit focus on conserving marine resources and ecological functions for the purpose of providing long-term ecological, economic, and social value and benefits to future generations.

Potential Goal Specific Policies:

Goal 16 - Estuarine Resources:

1. Update and subsequently adopt the updated estuary management plan for the Siletz Bay Estuary.

Goal 17 - Coastal Shorelands: 2. Maximize the preservation, protection, and enhancement of marine waterway areas, periodically reviewing and updating the rules and regulations surrounding allowed development, development restrictions, and prohibitions in marine waterway areas.

3. Review and update rules and regulations for ocean erosion control structures, such as jetties, bulkheads, seawalls, rip-rap, and similar, to minimize impacts on water currents and erosion and accretion patterns, for consistency with Oregon Revised Statutes and Oregon Administrative Rules.
4. Prevent further erosion of bluffs and dunes to the extent possible, periodically reviewing the requirements for development in erosion hazard areas to ensure bluff and dune protection and the least amount of erosion possible.
5. Consider the benefits of our coastal shorelands, recognizing their value for protection and maintenance of water quality, fish and wildlife habitat, water-dependent uses, economic resources, and recreation and aesthetics.
6. As appropriate and applicable, conserve, protect, and restore the resources and benefits of coastal beach and dune areas.

Goal 18 - Beaches and Dunes: 7. Prevent further erosion of bluffs and dunes to the extent possible, periodically reviewing the requirements for development in erosion hazard areas to ensure bluff and dune protection and the least amount of erosion possible.

8. Consider the benefits of our coastal shorelands, recognizing their value for protection and maintenance of water quality, fish and wildlife habitat, water-dependent uses, economic resources, and recreation and aesthetics.
9. As appropriate and applicable, conserve, protect, and restore the resources and benefits of coastal beach and dune areas.
10. Provide opportunities for residents and visitors to learn how to reduce the hazards to human life and property from natural or human-induced actions associated with use and enjoyment of our beaches, dunes, and coastal shorelands.

Goal 19 - Ocean Resources: 11. Review and update rules and regulations for ocean erosion control structures, such as jetties, bulkheads, seawalls, rip-rap, and similar, to minimize impacts on water currents and erosion and accretion patterns, for consistency with Oregon Revised Statutes and Oregon Administrative Rules.

12. Work closely with government agencies at all levels, as well as private entities, to address any elements of climate change potentially or actually affecting the resources described in this chapter.
13. Foster community awareness of the unique environmental, economic, and social values of the Siletz Bay Estuary and associated wetlands and protect, preserve, and restore/maintain these areas.
14. Protect, preserve, and conserve marine resources and ecological functions for the purpose of providing long-term ecological, economic, and social value and benefits.

2nd Draft Commissioner Baker's Notes (Marc's)

ECONOMIC DEVELOPMENT AND URBANIZATION

Lincoln City's treasured location for residents, retirees, and tourists serves as the foundation of the local economy. People from all over choose to enjoy their vacations here, making tourism our largest industry and business is thriving. Thanks to community events, attractions, and proximity to key markets, Lincoln City generates \$330 million annually in aggregate tourism revenue and has witnessed consistent year over year growth for almost a decade. The majority of employers are locally-owned small businesses, many of which are family owned and operated. Larger employers include city government, Lincoln County School District, Samaritan North Lincoln Hospital, and the Confederated Tribes of Siletz Indians, who own and operate the Chinook Winds Casino, the Chinook Winds Golf Resort, and the Chinook Winds Resort Hotel.

The Lincoln County 10-year report published in 2014 notes that transfer payments to local retirees constitute about 50 percent of Lincoln County's total personal income and was steadily growing. It is important our local economy provides options to serve this population to ensure this income stays in our local economy.

High-speed internet infrastructure is also a driving force of the economy. In response to the 2020 global pandemic, the world saw an immediate shift in many industries from commuting to work-from-home positions. Being a beautiful place to live, Lincoln City has seen an increase in work-from-home employees and entrepreneurs who rely on high-speed internet infrastructure in the same way they used to rely on roads to get to work.

Lincoln City focuses on investments to support the business community. These investments include: workforce/affordable housing, infrastructure and utility enhancements, public parking facilities, transit and charging stations, placemaking, public art, and safety investments. They also have a variety of programs to provide funding to leverage private investment, including façade improvement loans, energy efficiency loans, business expansion loans, and a local economic development program support grant for partnering organizations. The city serves to connect businesses with a variety of local, state, and federal resources to assist with business development, expansion, relocation, exporting, financing, and more.

The way in which the city grows is a vital economic concern, since our economic health depends on the area's natural resources. By establishing and maintaining an urban growth boundary, the city provides for an efficient and cost effective transition of lands from rural to urban uses, while still preserving and conserving our vital natural resources.

Statewide Planning Goals Covered

Goal 9 – "Economic Development" "To provide adequate opportunities throughout the state for a variety of economic activities vital to the health, welfare, and prosperity of Oregon's citizens

Goal 14 – "Urbanization" "To provide for an orderly and efficient transition from rural to urban land use, to accommodate urban population and urban employment inside urban growth boundaries, to ensure efficient use of land, and to provide for livable communities."

GOAL

Support a balanced, diverse, and resilient local economy that reflects the social and environmental values of the Lincoln City community for the long term as the city grows to accommodate urban population.

Sample Goal from last work session packet:

"Provide adequate opportunities in the city for a wide variety of economic activities vital to a high quality of life and the health, welfare, prosperity, and well-being of the citizens of Lincoln City."

POLICIES/OBJECTIVES

1. Foster living wage job growth.
2. Support retention and expansion of local businesses, as well as recruitment of new businesses across a variety of sizes and types, especially those that foster entrepreneurship opportunities for local youth.
3. Develop partnerships to foster a culture of creativity and entrepreneurship to encourage the establishment and growth of commerce and industry.
4. Ensure a suitable amount of land is provided for diverse economic development, including office, retail commercial, service commercial, entertainment and leisure activities, hospitality, and industrial.
5. Coordinate capital improvement investments with city and urban renewal agency for economic benefit, including transportation, parks and open space, and public facility expansion.
6. Support the unique characteristics of the Lincoln City workforce by providing adequate housing.
7. Preserve and enhance the key attributes of Lincoln City's physical location and natural amenities as part of an overall economic development strategy.
8. Promote the valuing of arts, history, and culture to enhance the health of the local economy.
9. Provide for the orderly and efficient transition of land within the urban growth boundary from rural to urban uses, and from lower density to higher density development.
10. Foster a culture of economic diversity and sustainability by working with partners to support and assist the community's citizens in obtaining vocational, technical, and employability skills.
11. Promote community events and social activities that inspire, incentivize, and encourage the upkeep, beautification, and overall appearance of commercial sites in the city.
12. Restrict the development of lodging facilities and higher-density residential housing in tsunami inundation zones or require the implementation of protective measures.
13. Policy speaking to tech infrastructure?

More potential Policies & Objectives

Goal 9 - Economic Development:

1. **Promote Economic Diversity:** Implement policies and initiatives to encourage a diverse range of economic activities in Lincoln City. This can include supporting sectors beyond tourism, such as technology, manufacturing, healthcare, or sustainable industries, to provide a wide range of job opportunities for the community.
2. **Support Small Business Incubation:** Establish programs and resources to incubate and support the growth of small businesses, especially those led by local entrepreneurs and young professionals. This can include mentorship programs, access to affordable office space, and assistance with business planning and funding.
3. **Foster Innovation and Entrepreneurship:** Collaborate with educational institutions, industry associations, and business incubators to promote a culture of innovation and entrepreneurship. This can involve organizing entrepreneurship competitions, providing access to resources and networks, and offering training or workshops on starting and scaling businesses.

Goal 14 - Urbanization:

1. **Compact Development and Smart Growth:** Encourage compact development patterns within the urban growth boundary to optimize land use and promote efficient transportation systems. This can include incentivizing mixed-use developments, promoting higher density in appropriate areas, and prioritizing transit-oriented development.
2. **Affordable Housing Provision:** Develop strategies and policies to ensure the availability of affordable housing options within Lincoln City. This can involve promoting inclusionary zoning, exploring partnerships with affordable housing developers, and incentivizing the creation of affordable housing units through regulatory measures or financial incentives.
3. **Green Infrastructure and Sustainability:** Integrate principles of sustainable development and green infrastructure in urban planning and design. This can include implementing green building standards, promoting renewable energy use, encouraging water and energy conservation practices, and preserving and enhancing natural amenities and open spaces.
4. **Complete Streets and Active Transportation:** Prioritize the creation of safe, accessible, and well-connected transportation networks that accommodate various modes of transportation, including walking, cycling, and public transit. This can involve implementing complete streets policies, improving pedestrian and cycling infrastructure, and enhancing public transportation services.
5. **Urban Revitalization and Placemaking:** Implement strategies to revitalize underutilized or blighted areas within the city, creating vibrant and attractive spaces for residents and businesses. This can involve investing in public art installations, activating public spaces with community events, and supporting local cultural and historic preservation initiatives.

Here are the contextual changes between the May 16th and June 20th drafts of the Economic Development and Urbanization section:

1. In the June 20th draft, the Confederated Tribes of Siletz Indians are listed as "the Confederated Tribes of Siletz Indians" (previously "Confederated Tribes of Siletz Indians").
2. The June 20th draft adds the mention of "transit and electric vehicle charging stations" to the list of investments made to support the business community.
3. The May 16th draft includes the phrase "in the same way they used to rely on roads to get to work" when referring to the reliance on high-speed internet infrastructure for work-from-home employees. This phrase is not present in the June 20th draft.
4. The June 20th draft replaces "public art" with "placemaking, public art" in the list of investments made to support the business community.
5. The May 16th draft includes a sentence about the importance of serving the retiree population to ensure their income stays in the local economy. This sentence is not present in the June 20th draft.
6. The June 20th draft adds "transit and electric vehicle charging stations" to the list of investments made to support the business community.
7. The June 20th draft replaces "restrict" with "restrict or require the implementation of protective measures" in the policy regarding the development of lodging facilities and higher-density residential housing in tsunami inundation zones.
8. The June 20th draft replaces "façade improvement loans, energy efficiency loans, business expansion loans" with "façade improvement loans, energy efficiency loans, business expansion loans, and a local economic development program support grant for partnering organizations" when mentioning the variety of programs to provide funding to leverage private investment.

Do these policies meet the goals?

Goal 9 - Economic Development:

- includes policies related to job growth, business retention and expansion, and fostering entrepreneurship, it does not explicitly mention the goal of providing "adequate opportunities throughout the state for a variety of economic activities vital to the health, welfare, and prosperity of Oregon's citizens." This aspect of creating opportunities for a variety of economic activities is not specifically addressed.

Goal 14 - Urbanization:

- includes a policy for the orderly and efficient transition of land within the urban growth boundary, but it does not directly address the goal of accommodating urban population and urban employment inside urban growth boundaries to ensure efficient land use and provide for livable communities. The policy does not explicitly mention accommodating urban population or employment.

Comments for July 18, 2023 Planning Committee Work Session

Submitted by BB

1. Parks, Recreation and Open Space (1st Draft)

I would like to suggest that we add a policy/objective that is similar to #6 but is directed more specifically at our open spaces. I hear repeatedly from neighbors and other acquaintances that the city's open spaces are not considered safe. This is where, in their view, drugs are consumed, where the homeless encamp, and where thoughtless pet owners do not clean up after their dogs. Such a view is not without a basis, I have, if nothing else, noticed evidence of camping, drug use, and littering/dumping in both Agnes Creek and Nesika open spaces. In the Agnes Creek Open Space, a Sitka Spruce was recently set afire, badly scorching the trunk.

If the city intends to tout its trails, parks, and open spaces with the intention of drawing more people to them then it is essential that visitors and residents alike feel safe while using them. I am afraid that our open spaces are getting a bad reputation that is somewhat deserved, it might not be a sound advertising tactic to draw people to them given their current status.

So I propose we add a policy/objective along these lines: Ensure that open spaces and parks are properly monitored, policed, and maintained to deter drug use, camping, littering/dumping, and other abuses of the space.

2. Economic Development and Urbanization (2nd Draft)

I have noticed an increased level of interest in developing trades education and apprenticeship programs in the county. Much of this interest is concentrated on Oregon Coast Community College's proposed Trades Education Center. A measure will appear on the May 2024 ballot asking voters to allocate over \$8,100,000 in matching funds to the OCCC for creation of the center and its programs. Trades education leads to good paying jobs for individuals disinclined to go to college. The Bureau of Labor Statistics' Occupational Outlook Handbook indicates that annual median pay for electricians in 2021 was \$60,040, \$59,880 for plumbers and pipefitters.

Perhaps we could add something like: Develop trades education and apprentice programs in conjunction with the Oregon Coast Community College.

3. Coastal Resources (3rd Draft)

This suggestion, if found acceptable, could easily be part of the Natural, Scenic, and Historic Resources goal if it does not belong here. However that may be, I encourage my colleagues on the Commission and on the staff to consider adding a policy/objective prohibiting beach parking, specifically at NW 15th Street. This suggestion is certain to have its detractors since by allowing vehicles on the beach at that location more parking is made available, parking that is often otherwise difficult to find. But there are safety, environmental, and aesthetic reasons that

outweigh the convenience of parking on the beach. The beach and Lincoln City are very closely joined, if we do harm to the beach we will ultimately harm the city too.

So I propose we add something like: Eliminate beach parking.

4. Natural, Scenic, and Historic Resources (4th Draft)

In the “Scenic Resources” section of the goal, policy/objective #2 states: “Take action to eliminate litter and encourage businesses and the community to help keep the city free from trash and debris.” The wording is too weak, especially “encourage”; “require” would be very much preferable in my view.

A public comment drew attention to our “treacherous” beach access locations. The commenter was referring to the daunting rock formations that have to be negotiated, somehow, before reaching the beach beyond. I have often heard this sentiment repeated by others. Could we add something like: Ensure that beach access locations are safe.

5. Citizen Involvement (4th Draft)

At the June 26, 2023 City Council meeting, Councilor Kasner moved that the Council ask staff to prepare feedback on a written Citizen Involvement Plan. The subsequent vote was passed unanimously. Given this new development, I propose that we put aside further work on this goal in order to allow staff time to prepare its remarks; I further propose that the Commission then use these remarks to revise the policies/objectives it has already created under this goal. This suggestion has the additional benefit of putting off until later a goal that has been somewhat contentious so as not to allow it to impede progress on the rest of the comprehensive plan.

From: [Marcella Baker](#)
To: [Anne Marie Skinner](#)
Subject: RE: Comments received for July 18th
Date: Friday, July 7, 2023 4:59:55 PM
Attachments: [image001.png](#)

To be included in the packet:

Commissioner Baker's Process Comments:

I prefer our work sessions be held before our regular meetings as originally agreed upon at the beginning of the year, as opposed to after - especially when we have six chapter components to cover. I work beginning at 5am now so I much prefer afternoons, or at least beginning the work session by 6pm, and not following a regular meeting agenda.

I am glad to see we are holding our next work session in the chambers, but wonder why they aren't being scheduled as "work sessions" any longer. I hope we are able to sit in a way that facilitates discussion (seated at a table) as opposed to being seated as we are for regular meetings, as used to be standard practice for our work sessions when held in the council chambers.

I'd like to clarify that I have not been providing edits to "1st Drafts" because, per staffs' instructions in February:

- "1. Similar to Housing, the first work session for each component will go through the current comprehensive plan, applicable feedback and current documents **to identify key bullet points to be addressed as objectives for that specific component.**
2. Staff will prepare **a rough draft based upon the Commission's identified bullet points for presentation at a second work session** for that component. The rough draft will be modified as approved by the Commission.
3. At the third work session for that component, Staff will bring back a final draft incorporating the Commission's approved changes."

We have skipped discussions to "identify key bullet points" and are jumping straight to editing a draft in the first work session on a new component.

Continuity and clarity in the process have been lacking and this makes it time consuming and difficult to contribute in a meaningful way. It is also confusing and incredibly time consuming to have no tracked changes through the drafts and having the same title on drafts that are different (ie "3rd Draft Coastal Resources" when it is the 5th version that has been presented to us). These issues also have impacts on transparency, and the ability for the public to understand our process and contribute.

Lastly I hope to see detailed minutes in our packet from the 7/22 work session of the conversation that continues following the abrupt ending of the audio recording, where our Planning Director, Anne Marie Skinner, clearly states her intention to not post, and delete the recording. I would like to know when the meeting was adjourned? Also, I do not appreciate the speculation on record that I did not want to attend the work session, or that it was "too much for me" considering I clearly stated exactly why I was leaving and have been most available and willing to schedule and attend work sessions – I even cancelled a team meeting that day because I feel this process is so important.

Citizen Involvement

For the record, I feel there is no harm in, and feel strongly in favor of including the cataloged notes for the CIP so they are here for citizens, present & future commissioners, staff and elected officials to reference. Many other chapters include policies/objectives from existing related plans and I see no reason to exclude additional detail on the vision we discussed around the creation and content of this program.

Natural, Scenic and Historic Resources

Intro 3rd Paragraph - addition regarding the Sustainability Committee... I thought the 2007 Plan created the committee to oversee its implementation, not the other way around.

Natural resources:

- #1 - Identify and implement methods to effectively protect Devils Lake, the Pacific Ocean, and all other bodies of water from pollutants carried from stormwater systems and runoff.
- #5 - Only “new development”?

Scenic Resources:

Suggested in my previous notes as #6 -

Encourage & incentivise community-wide action towards waste reduction and stewardship through partnerships with businesses, volunteers, and the community

Coastal Resources

- Is our single greatest resource the Pacific Ocean?
- Is our intent to prioritize the ocean over all other bodies of water, and if so do our policies/objectives reflect that?
- Would a policy or objective addressing weighing the impacts of drive-on beach access on our coastal resources vs recreational value vs community sentiments be appropriate in this chapter?

#10 - Work closely with government agencies at all levels, as well as private entities, to anticipate, monitor and address any elements of climate change potentially or actually affecting the resources described in this chapter.

#12 & 13 - would like to discuss with Commission

Note: I was able to tune into the webinar about the updating of the Yaquina Bay Estuary Plan, which is being worked on collaboratively with the County, surrounding municipalities, DLCD, a consulting company, and Oregon Shores (nonprofit) to hopefully set a model for other small communities to address their plans in an affordable, but effective way - since most, like ours, are far outdated.

LINK: Check out **OregonShores.org** as they work with groups like us doing projects like this.

Economic Development and Urbanization

I feel it would be best to see what the rest of the commission thinks of #13-23 as they solely came from suggestions from Chat GPT, which is why they were listed separately from the draft and my suggestions in my previous notes.

Parks, Recreation & Open Space

Ecotourism Related Policies/Objectives for consideration:

- Collaborate with local businesses and organizations to create sustainable ecotourism practices, encouraging responsible visitor behavior, minimizing environmental impact, and supporting local conservation efforts.
- Promote sustainable transportation options, such as bike-sharing programs, public transit access to ecotourism sites, and electric vehicle charging infrastructure, to reduce the environmental impact of visitor transportation.
- Develop policies that encourage the development of low-impact accommodations, such as eco-lodges, glamping sites, and sustainable campgrounds, that blend with the natural environment and minimize resource consumption.
- Establish specific zoning districts or overlay zones that encourage and support ecotourism activities, such as nature-based recreation, wildlife viewing, and sustainable lodging.
- Encourage the development of eco-friendly accommodations, such as eco-lodges, eco-campsites, or environmentally conscious hotels, that prioritize sustainable practices and minimize their ecological footprint.
- Develop guidelines and standards for ecotourism infrastructure, including visitor centers, trails, and viewing platforms, to ensure they are designed and located in a way that minimizes environmental impacts and enhances visitor experiences.
- Establish buffer zones and wildlife corridors around ecologically significant areas to protect habitats, facilitate wildlife movement, and minimize the impact of development on sensitive species.
- Implement land use policies that minimize light pollution and protect dark skies, allowing for stargazing and astronomical tourism opportunities.
- Develop ecotourism-specific marketing campaigns and materials to attract visitors who are interested in experiencing and learning about the area's natural beauty, biodiversity, and conservation efforts.
- Collaborate with regional and state tourism boards and organizations to promote Lincoln City as an ecotourism destination within a broader sustainable tourism framework, encouraging visitors to explore the natural wonders of the region.
- Regularly review and update ecotourism-related policies and objectives to ensure they align with best practices and emerging trends in sustainable tourism, taking into account feedback from local stakeholders and the tourism industry.
- Implement adaptive management strategies for ecotourism-related land use, incorporating regular monitoring, evaluation, and feedback loops to continuously assess the effectiveness of policies and adapt them as needed for long-term success.

Community Resiliency

Earthquakes/Tsunamis:

#1 No need to specify “Cascadia” tsunami

#6 As part of a comprehensive pre-disaster land use planning effort, consistent with applicable statewide planning goals, identify and secure appropriate land above the tsunami inundation for relocation of housing, business and community functions post event.

Looking forward to discussing with the Commission, and saving further edits for “2nd Draft”.

That is all
Marci

From: Anne Marie Skinner
Sent: Friday, July 7, 2023 12:19 PM
To: Anne Marie Skinner <askinner@lincolncity.org>
Cc: Andrea Riner <ariner@lincolncity.org>
Subject: Comments received for July 18th

In advance of the packet being published, I am forwarding to you the comments I’ve received from the commissioners for the July 18th meeting. Those received thus far are attached and will be included in the packet.



Anne Marie Skinner
DIRECTOR

City of Lincoln City | Planning & Community Development
801 SW Hwy 101 | PO Box 50 | Lincoln City, OR
P: 541.996.1228
E: askinner@LincolnCity.org | W: LincolnCity.org

Please be advised: Pursuant to case law, Lincoln City Planners are not your planners and owe you no special or heightened duty. It is recommended that you hire your own land use professional to advise you. Ultimately, the burden is on you and your consultant to ascertain from the municipal code what is required. Reliance on erroneous information from a local government employee does not relieve a party from complying with statutory or local code requirements.

Planning Commission Communication

Comp Plan Update - 3rd Draft Coastal Resources

Meeting Date: July 18, 2023 Primary Staff Contact: AnneMarie Skinner
Department: Planning Commission E-Mail: ASkinner@lincolncity.org
Secondary Dept: Secondary Contacts:
Approval: Estimated Time:

Attachments:

3rd Draft Coastal Resources 07.18.2023 (PDF)
Griffiths's comments on Coastal Resources draft (PDF)
Comments KBlackerby 2nd Draft Coastal Resources (DOCX)
07.18.2023 McOmie Coastal (DOCX)

3rd Draft for July 18, 2023

(This draft includes Commissioner Baker's revisions.)

COASTAL RESOURCES

Lincoln City's single greatest resource is the Pacific Ocean. The scenic vista of the Pacific Ocean and its wide expanse of beaches is the element that draws tourists and provides the inspiration for the community's vigor. The shores and beaches of Siletz Bay and the Siletz Bay Estuary, Devils Lake, Schooner Creek, Drift Creek, and D River are other important resources that enhance the experience of visiting and living in Lincoln City.

Lincoln City has the unique and distinct feature of being part of the Cascade Head Biosphere Region, Oregon's only UNESCO Biosphere Reserve. The Biosphere Region is a 102,110-acre site designated originally in 1976 on the central Oregon Coast by the United Nations Man and Biosphere Program and reauthorized to the current footprint in 2017. The rare and diverse ecosystem includes the Salmon River and its estuary, a sandy littoral spit, densely forested uplands, a two-mile basalt headland covered in native coastal prairie, and a marine reserve stretching west into the waters of the Pacific. The city is also fortunate to be adjacent to the Cascade Head Marine Reserve, one of five Oregon marine reserves. The Cascade Head Marine Reserve stretches between the Cascade Head headland and Lincoln City. The site includes a marine reserve surrounded by three marine protected areas that support scientific research of this unique marine habitat.

These areas contain fish and wildlife habitat, exceptional aesthetic quality, or have historical or archaeological value. Protecting our shorelands serves to protect our water quality, and the fish and wildlife habitat. Because coastal shorelands have such a strong nexus with the coastal waters beyond, and the estuarine resources in and among the coastal shorelands, Lincoln City seeks to conserve and protect them, by directing development to the places that are most appropriate and present the lowest risk to human life or property.

A classification of dune forms on which Lincoln City is built is contained in inventory material from Beaches and Dunes of the Oregon Coast, O.L.C. & D.L., 1975 and Environmental Hazard Inventory, Coastal Lincoln County, RNKR Associates, 1977. Lincoln City is predominantly developed on older stabilized dune formations. Development has additionally occurred on older foredunes. Beach and dune forms that are identified as hazard erosion areas are submitted to provisions of the Natural Hazards goals and policies.

In the Cutler City area, development has occurred on stabilized foredunes. The Cutler City area is protected by the Salishan Spit, and active foredune. It is unlikely, given the extensive residential development and shoreline protection undertaken along the Salishan Spit that breaching of the foredune would be allowed to occur. In addition, extensive development occurring along the stabilized foredune in the Cutler City area will prevent the breaching of this area.

Lincoln City recognizes that protecting existing dune forms from degradation is vital to the subsistence of the community on, along, and in proximity to any dune forms.

Statewide Planning Goals Covered

Goal 16 – Estuarine Resources “To recognize and protect the unique environmental, economic, and social values of each estuary and associated wetlands; and to protect, maintain, where appropriate develop, and where appropriate restore the long-term environmental, economic, and social values, diversity and benefits of Oregon’s estuaries.”

Goal 17 – Coastal Shorelands “To conserve, protect, where appropriate, develop and where appropriate restore the resources and benefits of all coastal shorelands, recognizing their value for protection and maintenance of water quality, fish and wildlife habitat, water-dependent uses, economic resources and recreation and aesthetics. The management of these shoreland areas shall be compatible with the characteristics of the adjacent coastal waters; and to reduce the hazard to human life and property, and the adverse effects upon water quality and fish and wildlife habitat, resulting from the use and enjoyment of Oregon’s coastal shorelands.”

Goal 18 – Beaches and Dunes “To conserve, protect, where appropriate develop, and where appropriate restore the resources and benefits of coastal beach and dune areas; and to reduce the hazard to human life and property from natural or man-induced actions associated with these areas.”

Goal 19 – Ocean Resources “To conserve marine resources and ecological functions for the purpose of providing long-term ecological, economic, and social value and benefits to future generations.”

GOAL

Preserve, conserve, protect, and where appropriate restore, the significant coastal resources of our community, including our shorelands, beaches, dunes, estuaries, and ocean resources, recognizing their value for protection and maintenance of water quality, fish and wildlife habitat, water-dependent uses, economic resources, recreation, and aesthetics.

POLICIES/OBJECTIVES

1. Using methodology from Oregon Administrative Rules, periodically review designated water-dependent shorelands (marine waterway) boundaries in Lincoln City for accuracy; re-define marine waterway area boundaries as determined by the outcome of the review to ensure continued protection of water-dependent uses.
2. Continue the designation of Devils Lake as a marine waterway area and review its boundary to ensure maximum protection of Devils Lake for water-dependent uses.
3. Review the portions of Siletz Bay, Schooner Creek, Drift Creek, and D River within city limits to identify the establishment of new or additional marine waterway areas for protection of water-dependent uses.
4. Maximize the preservation, protection, and enhancement of marine waterway areas, review periodically and update if needed the rules and regulations surrounding allowed development, development restrictions, and prohibitions in marine waterway areas.

5. Develop, adopt, and implement a current estuary management plan to designate appropriate uses for different areas within the estuary based on biological and physical characteristics and features, and to provide for review of proposed estuarine alterations to assure they are consistent with overall management objectives and that adverse impacts are minimized.
6. Partner and cooperate with Oregon Department of Fish and Wildlife to protect fish and wildlife habitat in shorelands, beaches, dunes, and the Siletz Bay Estuary.
7. Continue to rely on Lincoln County and the State of Oregon to ensure that the Salishan Spit protects the Siletz Bay, including the Taft and Cutler City areas of Lincoln City.
8. Review and update rules and regulations for ocean erosion control structures, such as jetties, bulkheads, seawalls, rip-rap, and similar to minimize impacts on water currents and erosion and accretion patterns, for consistency with Oregon Revised Statutes and Oregon Administrative Rules.
9. Prevent further erosion of bluffs and dunes to the extent possible, and periodically review the requirements for development in erosion hazard areas to ensure bluff and dune protections are maintained and the least amount of erosion possible occurs.
10. Work closely with government agencies at all levels, as well as private entities, to address any elements of climate change potentially or actually affecting the resources described in this chapter.
11. Foster community awareness of the unique environmental, economic, and social values of the Siletz Bay Estuary and associated wetlands, and protect, preserve, and restore/maintain these areas.
12. Consider the benefits of our coastal shorelands, recognizing their value for protection and maintenance of water quality, fish and wildlife habitat, water-dependent uses, economic resources and recreation and aesthetics.
13. As appropriate and applicable, conserve, protect, and restore the resources and benefits of coastal beach and dune areas.
14. Protect, preserve, and conserve marine resources and ecological functions for the purpose of providing long-term ecological, economic, and social value and benefits.
15. Provide opportunities for residents and visitors to learn how to reduce the hazards to human life and property from natural or human-induced actions associated with use and enjoyment of our beaches, dunes, and coastal shorelands through well-placed signage and engaging community events.

3rd draft for July 18th, includes Commissioner Baker's comments

COASTAL RESOURCES

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Lincoln City recognizes that protecting existing dune forms from degradation is vital to the subsistence of the community on, along, and in proximity to any dune forms.

Commented [SG1]: Add "and retirees"?

Commented [SG2]: The seven miles of beach from Roads End in the north to the mouth of the Siletz River should be included here.

Commented [SG3]: Is Drift Creek within the city's boundary?

Commented [SG4]: Change to "Reserve". Region is incorrect

Commented [SG5]: Reserve

Commented [SG6]: Change to "area"

Commented [SG7]: Change to "Cascade Head Marine Reserve"? See next sentence.

Commented [SG8]: Much of this is not within Lincoln City. Should that clarification be made?

Commented [SG9]: Delete

Commented [SG10]: Delete

Commented [SG11]: This has already been stated.

Commented [SG12]: This paragraph can be tightened significantly. Do you want to mention that the health of our coastal forests helps protect the quality of our drinking water?

Commented [SG13]: What is the difference between a stabilized dune formation and an older foredune? Do we have hazard erosion areas within the city?

Commented [SG14]: an

Commented [SG15]: delete and replace with "could"

Commented [SG16]: What is the source of these claims? I think the Salishan Spit could easily be breached with rising sea levels which will also serve to inundate Cutler City. Please provide a citation.

Commented [SG17]: Meaning unclear

GOAL

Preserve, conserve, protect, and where appropriate restore, the significant coastal resources of our community, including our shorelands, beaches, dunes, estuaries, and ocean resources, recognizing their value for protection and maintenance of water quality, fish and wildlife habitat, water-dependent uses, economic resources, recreation, and aesthetics.

Commented [SG18]: Any areas identified to date?

Commented [SG19]: change to estuary. Siletz Bay Estuary

POLICIES/OBJECTIVES

1. Using methodology from Oregon Administrative Rules, periodically review designated water-dependent shorelands (marine waterway) boundaries in Lincoln City for accuracy; re-define marine waterway area boundaries as determined by the outcome of the review to ensure continued protection of water-dependent uses.
2. Continue the designation of Devils Lake as a marine waterway area and review its boundary to ensure maximum protection of Devils Lake for water-dependent uses.
3. Review the portions of Siletz Bay, Schooner Creek, Drift Creek, and D River within city limits to identify the establishment of new or additional marine waterway areas for protection of water-dependent uses.
4. Maximize the preservation, protection, and enhancement of marine waterway areas, review periodically and update if needed the rules and regulations surrounding allowed development, development restrictions, and prohibitions in marine waterway areas.

5. Develop, adopt, and implement a current estuary management plan to designate appropriate uses for different areas within the estuary based on biological and physical characteristics and features, and to provide for review of proposed estuarine alterations to assure they are consistent with overall management objectives and that adverse impacts are minimized.

Commented [SG20]: meaning not clear. Do you mean updating the current estuary management plan for Siletz Bay?

Commented [SG21]: I suggest this be changed to read that the only alterations that can be made, based on solid science, would be those that serve to enhance the natural qualities of Siletz Bay. It's a major wildlife habitat.

6. Partner and cooperate with Oregon Department of Fish and Wildlife to protect fish and wildlife habitat in shorelands, beaches, dunes, and the Siletz Bay Estuary.
7. Continue to rely on Lincoln County and the State of Oregon to ensure that the Salishan Spit protects the Siletz Bay, including the Taft and Cutler City areas of Lincoln City.
8. Review and update rules and regulations for ocean erosion control structures, such as jetties, bulkheads, seawalls, rip-rap, and similar to minimize impacts on water currents and erosion and accretion patterns, for consistency with Oregon Revised Statutes and Oregon Administrative Rules.

Commented [SG22]: What's the source of this recommendation?. I've heard that prior to development on the Spit, the ocean would occasionally breach the spit – with the positive result of naturally souring the bay and washing much of its sand back out to the ocean, making the waters in the bay much deeper.

Commented [SG23]: Good!

Prevent further erosion of bluffs and dunes to the extent possible, and periodically review the requirements for development in erosion hazard areas to ensure bluff and dune protections are maintained and the least amount of erosion possible occurs.

10. Work closely with government agencies at all levels, as well as private entities, to address any elements of climate change potentially or actually affecting the resources described in this chapter.
11. Foster community awareness of the unique environmental, economic, and social values of the Siletz Bay Estuary and associated wetlands, and protect, preserve, and restore/maintain these areas.

Commented [SG24]: I suspect there is enough scientific evidence available now to be more specific than this. How will the city address rising sea levels and their impact on low-lying areas of our community?

- 12. Consider the benefits of our coastal shorelands, recognizing their value for protection and maintenance of water quality, fish and wildlife habitat, water-dependent uses, economic resources and recreation and aesthetics.
- 13. As appropriate and applicable, conserve, protect, and restore the resources and benefits of coastal beach and dune areas.
- 14. Protect, preserve, and conserve marine resources and ecological functions for the purpose of providing long-term ecological, economic, and social value and benefits.
- 15. Provide opportunities for residents and visitors to learn how to reduce the hazards to human life and property from natural or human-induced actions associated with use and enjoyment of our beaches, dunes, and coastal shorelands through well-placed signage and engaging community events.

Commented [SG25]: Is this redundant? What action(s) do you want as a result?

Commented [SG26]: Be specific. What dune areas to be exact?

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COASTAL RESOURCES

Lincoln City's single greatest resource is the Pacific Ocean. The scenic vista of the Pacific Ocean and its wide expanse of beaches is the element that draws tourists and provides the inspiration for the community's vigor. The shores and beaches of Siletz Bay and the Siletz Bay Estuary, Devils Lake, Schooner Creek, and Drift Creek are other important resources that enhance the experience of visiting and living in Lincoln City^[KB1].

These areas contain fish and wildlife habitat, exceptional aesthetic quality, or have historical or archaeological value. Shorelands also help protect our water quality, and the fish and wildlife habitat. Because they have such a strong nexus with the coastal waters beyond, and the estuarine resources in and among the coastal shorelands, Lincoln City seeks to conserve and protect them, while directing development to the places that are most appropriate and present the lowest risk to human life or property.

A classification of dune forms on which Lincoln City is built is contained in inventory material from Beaches and Dunes of the Oregon Coast, O.L.C. & D.L., 1975 and Environmental Hazard Inventory, Coastal Lincoln County, RNKR Associates, 1977. Lincoln City is predominantly developed on older stabilized dune formations. Development has additionally occurred on older foredunes. Some beach and dune forms are identified as hazard erosion areas and are submitted to provisions of the Natural Hazards goals and policies.

In the Cutler City area, development has occurred on stabilized foredunes. The Cutler City area is protected by the Salishan Spit, and active foredune. It is unlikely, given the extensive residential development and shoreline protection undertaken along the Spit that breaching of the foredune would be allowed to occur. In addition, extensive development occurring along the stabilized foredune in the Cutler City area will prevent the breaching of this area.

Lincoln City has three isolated areas of open dune sand. These three areas are surrounded by development. Extensive sand mining has occurred in two of the areas in the past. Protection of any of these dune areas for low intensive uses is prohibitive^[KB2]. However, Lincoln City recognizes that protecting ~~the any~~ existing dune forms from ~~further~~ degradation is vital to the subsistence of the community on, along, and in proximity to ~~these any~~ dune forms.

Statewide Planning Goals Covered

Goal 16 – Estuarine Resources “To recognize and protect the unique environmental, economic, and social values of each estuary and associated wetlands; and to protect, maintain, where appropriate develop, and where appropriate restore the long-term environmental, economic, and social values, diversity and benefits of Oregon’s estuaries.”

Goal 17 – Coastal Shorelands “To conserve, protect, where appropriate, develop and where appropriate restore the resources and benefits of all coastal shorelands, recognizing their value for protection and maintenance of water quality, fish and wildlife habitat, water-dependent uses, economic resources and recreation and aesthetics. The management of these shoreland areas shall be compatible

with the characteristics of the adjacent coastal waters; and to reduce the hazard to human life and property, and the adverse effects upon water quality and fish and wildlife habitat, resulting from the use and enjoyment of Oregon’s coastal shorelands.”

Goal 18 – Beaches and Dunes “To conserve, protect, where appropriate develop, and where appropriate restore the resources and benefits of coastal beach and dune areas; and To reduce the hazard to human life and property from natural or man-induced actions associated with these areas.”

Goal 19 – Ocean Resources “To conserve marine resources and ecological functions for the purpose of providing long-term ecological, economic, and social value and benefits to future generations.”

GOALS

To ensure land use planning considers the significant coastal resources of our community, including our shorelands, beaches, estuaries and ocean resources^[KB3].

OR

To conserve, protect, where appropriate, develop and where appropriate restore the resources and benefits of Lincoln City’s shorelands, beaches, and ocean and estuarine resources, recognizing their value for protection and maintenance of water quality, fish and wildlife habitat, water-dependent uses, economic resources, recreation, and aesthetics.

POLICIES

1. Using methodology from Oregon Administrative Rules, periodically review designated water-dependent shorelands (marine waterway) boundaries in Lincoln City for accuracy; re-define marine waterway area boundaries as determined by the outcome of the review to ensure continued protection of water-dependent uses.
2. Continue the designation of Devils Lake as a marine waterway area and review its boundary to ensure maximum protection of Devils Lake for water-dependent uses.
3. Review the portions of Siletz Bay, Schooner Creek, and Drift Creek within city limits to identify the establishment of new or additional marine waterway areas for protection of water-dependent uses.
4. To maximize the preservation, protection, and enhancement of marine waterway areas, review periodically and update if needed the rules and regulations surrounding allowed development, development restrictions, and prohibitions in marine waterway areas.
5. Update and adopt the estuary management plan for the Siletz Bay Estuary.
6. Prohibit the breaching of foredunes.
7. Partner and cooperate with Oregon Department of Fish and Wildlife to protect fish and wildlife habitat in shorelands, beaches, dunes, and the Siletz Bay Estuary.
8. Continue to rely on Lincoln County and the State of Oregon to ensure that the Salishan Spit protects the Siletz Bay, including the Taft and Cutler City areas of Lincoln City.
9. Review and update rules and regulations for ocean erosion control structures, such as jetties, bulkheads, seawalls, rip-rap, and similar to minimize impacts on water currents and erosion and accretion patterns, for consistency with Oregon Revised Statutes and Oregon Administrative Rules.

10. To prevent further erosion of bluffs and dunes to the extent possible, periodically review the requirements for development in erosion hazard areas to ensure bluff and dune protection and the least amount of erosion possible.

POSSIBLE ADDITIONS

- Foster community awareness of the unique environmental, economic, and social values of the Siletz Bay **Estuary** and associated wetlands. ~~;~~ and As appropriate and applicable, protect, maintain, ~~where appropriate~~ develop, and ~~where appropriate~~ restore these areas.
- Consider the benefits of our **coastal shorelands**, recognizing their value for protection and maintenance of water quality, fish and wildlife habitat, water-dependent uses, economic resources and recreation and aesthetics.
- As appropriate and applicable, ~~C~~conserve, protect, ~~where appropriate~~ develop, and ~~where appropriate~~ restore the resources and benefits of coastal **beach and dune** areas.
- Protect and ~~C~~conserve **marine resources** and ecological functions for the purpose of providing long-term ecological, economic, and social value and benefits.
- Reduce the hazard to human life and property from natural or human-induced actions associated with use and enjoyment of our beaches, dunes, and coastal shorelands.

DRAFT

Victoria McOmie comments on Coastal Resources:

I need more time to review this. You can read my opening notes. This is really important and this document has so many errors and omissions I can't respond to it adequately. You need more input from organizations like Drift Creek Watershed and Oregon Shores Conservation Coalition.

At the very beginning, McOmie states: This is a very confusing section. Since, as I stated in another section, Lincoln City has no jurisdiction over the beach. Our police department does not respond to poachers. That responsibility falls on the Oregon State Troopers wildlife poaching team. We are very sadly doing nothing as a city to respond to marine mammal stranding. Jim Rice does that for ODFW and when I call he often says let nature take its course. Like the elephant seal pup who stranded here July 3rd and died July 5th suffering through fireworks and beachfires. I took it upon myself to put up some signs. We need to do more to help wildlife and be aware that at certain times of the year, certain animals need to use our beach or they will die. This is the second elephant seal that has stranded on Roads End beach on July 3rd in the past few years. It's going to happen again, can't we be more humane? As for the Biosphere, it's only a talking point as far as I'm concerned."

In the middle of the second paragraph, at the "marine reserve", McOmie provides the following comments: "We also are adjacent to the no harvest zone of the Cascade Head Marine Reserve. We should do more for wayfaring and educating the public about the rules for harvesting marine life."