



AGENDA

Lincoln City Planning Commission Work Session
Monday, July 31, 2023, 12:00 PM
Council Chambers,
801 SW Highway 101 - 3rd Floor, Lincoln City, OR 97367

I. CALL TO ORDER, ROLL CALL

II. DISCUSSION ITEMS

2.1. Comp Plan Update - Parks, Recreation, and Open Space

2.2. Coastal Resources

III. ADJOURN

All information for this meeting is available on the City of Lincoln City website at www.lincolncity.org. The meeting location is accessible to persons with disabilities. A request for an interpreter for the hearing impaired, for a hearing impaired device, or for other accommodations for persons with disabilities, should be made at least 48 hours in advance of the meeting. To request information in an alternate format or other assistance, please contact the City's ADA Coordinator, Kevin Mattias, at 541-996-1013 or kmattias@lincolncity.org. Visit the [ADA Accessibility / City of Lincoln City, OR](#) webpage to view how the City continues to remain in compliance with Title II of the Americans with Disabilities Act regarding City programs, services, processes, and facilities.

*This meeting is a **work session only** and generally does not include public comment.*

Planning Commission Communication

Comp Plan Update - Parks, Recreation, and Open Space

Meeting Date: July 31, 2023 Primary Staff Contact: AnneMarie Skinner
Department: Planning Commission E-Mail: ASkinner@lincolncity.org
Secondary Dept: Secondary Contacts:
Approval: Estimated Time:

Attachments:

1st Draft Parks Rec Open Space (DOCX)
PROS Combined Comments for July 31 (PDF)

1st DRAFT

PARKS, RECREATION & OPEN SPACE

Lincoln City has outstanding open space areas that are the envy of many communities around the state. These open space areas, along with the city's community recreation facilities, provide excellent opportunities for both passive and active recreational activities for residents and visitors. Among the city's unique recreational and open space assets are:

- Seven miles of continuous Pacific Ocean beach along the city's western edge;
- Devils Lake, the D River, Schooner Creek, Logan Creek, Siletz Bay, and associated tributaries, parks, and waysides, providing locations for picnicking, boating, fishing, and water play;
- Over 350 acres of open space, including The Knoll, wetlands, native trees and vegetation, walking trails, scenic views, and a range of passive recreation amenities;
- A variety of developed neighborhood and community parks, including a world class skate park, athletic fields, sports courts, and a new off-leash dog park completed in 2022; and
- An outstanding community center, including aquatic facilities, weight and cardiovascular training equipment, gym space, a walking/running track and a senior center.

The Parks and Recreation System Plan was adopted by City Council in 2016. The planning process included an inventory of city resources and a community profile, an assessment of community needs, recommendations and implementation strategies. This adopted plan is Appendix XX of this document and is incorporated hereinafter.

Statewide Planning Goals Covered

Goal 5 – “Open Spaces, Scenic and Historic Areas and Natural Resources” “To protect natural resources and conserve scenic and historic areas and open spaces.” Note: the scenic, historic areas, and natural resources portion of the goal is covered in Chapter XXX of this comprehensive plan.

Goal 8 – “Recreation Needs” “To satisfy the recreational needs of the citizens of the state and visitors and, where appropriate, to provide for the siting of necessary recreational facilities, including destination resorts.”

Goal 12 – “Public Facilities and Services” “To plan and develop a timely, orderly and efficient arrangement of public facilities and services to serve as a framework for urban and rural development.”

GOAL

Provide and maintain a comprehensive system of parks, trails, open space areas, and recreation amenities that is accessible to residents and visitors of all ages and abilities, enhances the environmental and visual quality of Lincoln City, and supports health and wellness.

POLICIES/OBJECTIVES

1. Provide a parks and open space system that is accessible to all ages and abilities and has facilities dispersed throughout the city.
2. Develop and maintain an interconnected, easily navigable system of trails, pathways, and other opportunities to travel to parks and open space facilities by walking, bicycling, driving, and transit.
3. Provide parks and recreation services that are inclusive, accessible, and culturally sensitive.
4. Celebrate, enhance, and preserve the ecological integrity of Lincoln City's open spaces.
5. Continue to provide access to Lincoln City's expansive beaches and waterways.
6. Ensure that parks, recreation, and open space areas are enticing, clean, and safe and provide a diverse range of indoor and outdoor recreational activities, including opportunities for education, active recreation, and passive enjoyment of nature.
7. Respond to current and future recreational needs and include existing, new, and enhanced facilities that are modern, well-maintained, designed and operated sustainably, and include ample parking and other amenities and attractions for both residents and visitors.
8. Develop parks and recreation facilities that support and grow tourism.
9. Maintain a Parks and Recreation Committee of citizens and professional staff. Periodically review Lincoln City's parks and recommend improvements and properties for park acquisition.
10. Provide areas for high intensity recreation such as ball parks, swimming pools, sports courts, neighborhood and community play fields.
11. Preserve publicly owned beach front property and undeveloped right-of-way to provide public beach accesses and scenic viewpoints. The City will not vacate undeveloped right-of-way or convey property if such right-of way or property has the potential for being utilized as a beach access or viewpoint without first having received a favorable recommendation from the Parks Board and conducting a public hearing before the Planning Commission.
12. Continue to work with the Council on Aging in the management of the community center and rely on the center to provide activities and recreational opportunities for senior adults. Also work with the Council on Aging to develop additional facilities and/or areas to provide activities and recreational opportunities for senior adults.
13. Work with Oregon State Parks and Recreation to enhance and beautify state parks within the city.
14. Continue to rely on the Lincoln County School District to make available indoor and outdoor active recreation areas such as gyms, multi-purpose buildings, track, football, and soccer fields.
15. Partner with private and public agencies to provide indoor recreation opportunities that may utilize multi-use courts, such as pickle ball, racquetball, basketball, tennis, etc.
16. Periodically review the open space chapter of the zoning ordinance and update as necessary to ensure the protection, preservation, conservation, and enhancement of land that is zoned open space.
17. Ensure protection and preservation of city-owned natural resources of wetlands and riparian areas by rezoning to the open space zone.
18. Commissioner Blackerby's suggested addition - When considering parks and park improvements related to Siletz Bay and Devils Lake, evaluate the feasibility of boating facilities.
19. Commissioner Blackerby's suggested addition – bike ways – use language from current plan

Parks & Rec: Commissioner Baker's Notes (Marci's)

Policies and objectives that could support the direction of ecotourism in the comprehensive plan:

- Develop and promote ecotourism initiatives that showcase Lincoln City's natural resources, including guided nature walks, wildlife observation programs, and educational tours emphasizing the area's ecological significance.
- Collaborate with local businesses and organizations to create sustainable ecotourism practices, encouraging responsible visitor behavior, minimizing environmental impact, and supporting local conservation efforts.
- Enhance and expand the existing network of nature trails and interpretive signage to provide visitors with opportunities to explore and learn about the area's unique ecosystems, wildlife habitats, and natural landmarks.
- Encourage the development of eco-friendly accommodations, such as eco-lodges, eco-campsites, or environmentally conscious hotels, that prioritize sustainable practices and minimize their ecological footprint.
- Foster partnerships with local educational institutions, research organizations, and conservation groups to facilitate scientific research, monitoring, and conservation efforts focused on the area's natural resources.
- Promote community engagement in ecotourism by organizing volunteer programs, citizen science initiatives, and environmental education campaigns that raise awareness about the importance of preserving the local environment.
- Support the establishment of local markets and businesses that promote sustainable, locally sourced products, including organic produce, artisan crafts, and eco-friendly souvenirs, to encourage responsible consumption and support the local economy.
- Develop ecotourism-specific marketing campaigns and materials to attract visitors who are interested in experiencing and learning about the area's natural beauty, biodiversity, and conservation efforts.
- Collaborate with regional and state tourism boards and organizations to promote Lincoln City as an ecotourism destination within a broader sustainable tourism framework, encouraging visitors to explore the natural wonders of the region.
- Regularly review and update ecotourism-related policies and objectives to ensure they align with best practices and emerging trends in sustainable tourism, taking into account feedback from local stakeholders and the tourism industry.

Specifically related to land use:

- **Zoning for Ecotourism:** Establish specific zoning districts or overlay zones that encourage and support ecotourism activities, such as nature-based recreation, wildlife viewing, and sustainable lodging.
- **Protection of Ecologically Sensitive Areas:** Identify and designate ecologically sensitive areas within the community and develop land use policies that prioritize their conservation and protection.

MARCI BAKER

JUNE 20, 2023

- **Conservation Easements:** Encourage the establishment of conservation easements on privately owned lands with high ecological value to ensure their long-term preservation and allow for compatible ecotourism activities.
- **Ecotourism Infrastructure Guidelines:** Develop guidelines and standards for ecotourism infrastructure, including visitor centers, trails, and viewing platforms, to ensure they are designed and located in a way that minimizes environmental impacts and enhances visitor experiences.
- **Sustainable Development Criteria:** Integrate sustainability criteria into land use codes and development regulations to guide the design and construction of ecotourism-related developments, ensuring they are environmentally responsible and resource-efficient.
- **Community Education and Outreach:** Implement educational programs that raise awareness among residents and visitors about the importance of ecotourism, conservation practices, and responsible land use.
- **Interpretive Signage and Trail Systems:** Develop interpretive signage and trail systems that provide information about the local ecology, wildlife, and natural features, enhancing the visitor experience and promoting environmental education.
- **Citizen Science Initiatives:** Encourage citizen involvement in scientific research and monitoring programs related to ecotourism, such as tracking wildlife populations or monitoring environmental indicators, to foster community engagement and contribute to data collection efforts.
- **Buffer Zones and Wildlife Corridors:** Establish buffer zones and wildlife corridors around ecologically significant areas to protect habitats, facilitate wildlife movement, and minimize the impact of development on sensitive species.
- **Dark Sky Preservation:** Implement land use policies that minimize light pollution and protect dark skies, allowing for stargazing and astronomical tourism opportunities.
- **Ecotourism Certification Programs:** Support the development and promotion of ecotourism certification programs that recognize and incentivize businesses and accommodations that adhere to sustainable practices and principles.
- **Multi-Use Trails and Greenways:** Plan and develop multi-use trails and greenways that provide opportunities for ecotourism activities such as hiking, biking, and wildlife observation while also connecting communities and preserving natural corridors.
- **Ecological Restoration Initiatives:** Encourage and support ecological restoration projects on public and private lands, enhancing biodiversity, restoring native habitats, and creating additional ecotourism opportunities.
- **Stakeholder Engagement:** Foster collaboration and engagement with local stakeholders, including landowners, businesses, nonprofits, and community organizations, to identify and address ecotourism-related land use issues and opportunities.
- **Sustainable Transportation Options:** Promote sustainable transportation options, such as bike-sharing programs, public transit access to ecotourism sites, and electric vehicle charging infrastructure, to reduce the environmental impact of visitor transportation.
- **Low-Impact Accommodations:** Develop policies that encourage the development of low-impact accommodations, such as eco-lodges, glamping sites, and sustainable

campgrounds, that blend with the natural environment and minimize resource consumption.

- **Land Conservation Funding:** Advocate for the allocation of funds and incentives for land conservation and acquisition of key parcels to protect ecotourism assets and ensure long-term sustainability.
- **Design Guidelines for Ecotourism Development:** Create design guidelines specific to ecotourism-related developments to ensure that new construction and renovations align with the natural landscape, local character, and environmental goals.
- **Ecotourism Marketing and Promotion:** Develop marketing and promotional campaigns that highlight the community's ecotourism offerings, emphasizing the unique natural features, wildlife, and outdoor recreation opportunities available to visitors.
- **Adaptive Management Strategies:** Implement adaptive management strategies for ecotourism-related land use, incorporating regular monitoring, evaluation, and feedback loops to continuously assess the effectiveness of policies and adapt them as needed for long-term success.

Comments from Tory McComie for 1st Draft Parks

Right after the first paragraph and before the bullet points, McComie has the following comment: "THIS IS VERY IMPORTANT: Lincoln City has no control over what happens on the beach. We can only control access. So it's not true we have seven miles of beach. This should be changed to "Lincoln City is adjacent to seven miles of beach. Lincoln City will comply with the mandates stated in the Oregon Beach bill including to preserve natural beauty and be aware of public safety risks."

Item #5 Continue to provide access to Lincoln City's expansive beaches and waterways. **McComie Comment – "Beach access may need more specifics. Does that mean street parking? How many? Sidewalks, stairs, ADA approved, neighborhood approval, etc?"**

Item #12 Continue to work with the Council on Aging in the management of the community center and rely on the center to provide activities and recreational opportunities... **McComie Comment – "I don't see why the community center and the senior center is linked here, it's very confusing. And then what about the teen center?"**

McComie general comment: "Are fireworks a recreation? What about drones? There needs to be some limits and specifics about what is recreation."

1st DRAFT for May 16, 2023 Work Session--Blackerby

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- Over 350 acres of open space, including wetlands, forests, walking trails, scenic views, and a range of passive recreation amenities;
- A variety of developed neighborhood and community parks, including a world class skate park, athletic fields, sports courts, and a new off-leash dog park completed in 2022. A large new park in being developed in the Taft District. Community input has been received. Currently the new park will include multi-use playing fields, a covered picnic/event structure, others?? Also, access to the Siletz River is anticipated.
- An outstanding community center, including aquatic facilities, weight and cardiovascular training equipment, gym space, a walking/running track and a senior center.

Commented [KB1]: Should The Knoll be specifically mentioned or is it part of the 350 acres? Also, should anything be mentioned about near-by resources such as Cascade Head, Drift Creek Falls, others?

Deleted: ; and

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15. Partner with private and public agencies to provide indoor recreation opportunities that may utilize multi-use courts, such as pickle ball, racquetball, basketball, tennis, etc.
16. Periodically review the open space zoning ordinance and update as necessary to ensure that uses are consistent with open space values.
17. Ensure protection and preservation of city-owned significant natural resources by rezoning to the open space zone.
18. When considering parks and park improvements related to Siletz Bay and Devils Lake, the City shall evaluate the feasibility of boating facilities.
19. Bike ways?? Use language from current plan? Or, is this considered to be included in transportation. We have repeated some language as emphasis.
- 20.

Commented [KB2]: What does "well-connected" mean? That the parks are connected to each other somehow?? Or ??

Commented [KB3]: Is this just a better way of saying the same thing as #1?

Commented [KB4]: Maintained is an important component. An example of "not maintained" includes the tennis courts in Wecoma? near the beach.

Commented [KB5R4]: Also, suggest emphasizing adequate parking. There are some open space areas where parking is virtually non-existent.

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1st DRAFT for July 18, 2023

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[Did not copy well from pdf]

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Commented [SG1]: SORRY ABOUT APPEARANCE. THERE APPEARS TO BE A GLITCH IN THE PDF. HERE’S MY COMMENT: I’m not sure what is meant by “enhance” here. Is thinning a forested open space area that was logged years ago an example, with the intent of the open space area converting to a more natural old growth forest?

Commented [SG2]: delete

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18. 17. Ensure protection and preservation of city-owned natural resources of wetlands and riparian areas by rezoning to the open space zone.
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20. Commissioner Blackerby's suggested addition - bike ways - use language from current plan

Commented [SG3]: This goal needs to be rewritten to state very clearly that open spaces may ONLY be used for passive recreational activities.

Commented [SG4]: Provide an example of sustainable operation?

Commented [SG5]: I suggest deleting this one. If we do a good job providing parks and park facilities for our residents, tourists will also benefit, but I don't think developing parks for tourists should be a prime objective.

Commented [SG6]: I wonder if this is needed? Already a city practice and policy, correct?

Commented [SG7]: Murky. Rewrite to make your point clearer?

Commented [SG8]: Hmm. If the "protection, preservation..." is the current goal of the Open Space ordinance (and I think it is) why would the zoning ordinance need to be updated?

Commented [SG9]: Why was this draft sent out for us to review when it is not yet complete? Frustrating for us reviewers.

Comments for July 18, 2023 Planning Committee Work Session

Submitted by BB

1. Parks, Recreation and Open Space (1st Draft)

I would like to suggest that we add a policy/objective that is similar to #6 but is directed more specifically at our open spaces. I hear repeatedly from neighbors and other acquaintances that the city's open spaces are not considered safe. This is where, in their view, drugs are consumed, where the homeless encamp, and where thoughtless pet owners do not clean up after their dogs. Such a view is not without a basis, I have, if nothing else, noticed evidence of camping, drug use, and littering/dumping in both Agnes Creek and Nesika open spaces. In the Agnes Creek Open Space, a Sitka Spruce was recently set afire, badly scorching the trunk.

If the city intends to tout its trails, parks, and open spaces with the intention of drawing more people to them then it is essential that visitors and residents alike feel safe while using them. I am afraid that our open spaces are getting a bad reputation that is somewhat deserved, it might not be a sound advertising tactic to draw people to them given their current status.

So I propose we add a policy/objective along these lines: Ensure that open spaces and parks are properly monitored, policed, and maintained to deter drug use, camping, littering/dumping, and other abuses of the space.

MARCI BAKER**JULY 18, 2023**

Ecotourism Related Policies/Objectives for consideration:

- Collaborate with local businesses and organizations to create sustainable ecotourism practices, encouraging responsible visitor behavior, minimizing environmental impact, and supporting local conservation efforts.
- Promote sustainable transportation options, such as bike-sharing programs, public transit access to ecotourism sites, and electric vehicle charging infrastructure, to reduce the environmental impact of visitor transportation.
- Develop policies that encourage the development of low-impact accommodations, such as eco-lodges, glamping sites, and sustainable campgrounds, that blend with the natural environment and minimize resource consumption.
- Establish specific zoning districts or overlay zones that encourage and support ecotourism activities, such as nature-based recreation, wildlife viewing, and sustainable lodging.
- Encourage the development of eco-friendly accommodations, such as eco-lodges, eco-campsites, or environmentally conscious hotels, that prioritize sustainable practices and minimize their ecological footprint.
- Develop guidelines and standards for ecotourism infrastructure, including visitor centers, trails, and viewing platforms, to ensure they are designed and located in a way that minimizes environmental impacts and enhances visitor experiences.
- Establish buffer zones and wildlife corridors around ecologically significant areas to protect habitats, facilitate wildlife movement, and minimize the impact of development on sensitive species.
- Implement land use policies that minimize light pollution and protect dark skies, allowing for stargazing and astronomical tourism opportunities.
- Develop ecotourism-specific marketing campaigns and materials to attract visitors who are interested in experiencing and learning about the area's natural beauty, biodiversity, and conservation efforts.
- Collaborate with regional and state tourism boards and organizations to promote Lincoln City as an ecotourism destination within a broader sustainable tourism framework, encouraging visitors to explore the natural wonders of the region.
- Regularly review and update ecotourism-related policies and objectives to ensure they align with best practices and emerging trends in sustainable tourism, taking into account feedback from local stakeholders and the tourism industry.
- Implement adaptive management strategies for ecotourism-related land use, incorporating regular monitoring, evaluation, and feedback loops to continuously assess the effectiveness of policies and adapt them as needed for long-term success.

Planning Commission Communication

Comp Plan Update - Coastal Resources

Meeting Date: July 31, 2023 Primary Staff Contact: AnneMarie Skinner
Department: Planning Commission E-Mail: ASkinner@lincolncity.org
Secondary Dept: Secondary Contacts:
Approval: Estimated Time:

Attachments:

3rd Draft Coastal Resources (DOCX)
Combined comments for 7.31 packet (PDF)

3rd Draft

COASTAL RESOURCES

Lincoln City's single greatest resource is the Pacific Ocean. The scenic vista of the Pacific Ocean and its wide expanse of beaches is the element that draws tourists and provides the inspiration for the community's vigor. The shores and beaches of Siletz Bay and the Siletz Bay Estuary, Devils Lake, Schooner Creek, Drift Creek, and D River are other important resources that enhance the experience of visiting and living in Lincoln City.

Lincoln City has the unique and distinct feature of being part of the Cascade Head Biosphere Region, Oregon's only UNESCO Biosphere Reserve. The Biosphere Region is a 102,110-acre site designated originally in 1976 on the central Oregon Coast by the United Nations Man and Biosphere Program and reauthorized to the current footprint in 2017. The rare and diverse ecosystem includes the Salmon River and its estuary, a sandy littoral spit, densely forested uplands, a two-mile basalt headland covered in native coastal prairie, and a marine reserve stretching west into the waters of the Pacific. The city is also fortunate to be adjacent to the Cascade Head Marine Reserve, one of five Oregon marine reserves. The Cascade Head Marine Reserve stretches between the Cascade Head headland and Lincoln City. The site includes a marine reserve surrounded by three marine protected areas that support scientific research of this unique marine habitat.

These areas contain fish and wildlife habitat, exceptional aesthetic quality, or have historical or archaeological value. Protecting our shorelands serves to protect our water quality, and the fish and wildlife habitat. Because coastal shorelands have such a strong nexus with the coastal waters beyond, and the estuarine resources in and among the coastal shorelands, Lincoln City seeks to conserve and protect them, by directing development to the places that are most appropriate and present the lowest risk to human life or property.

A classification of dune forms on which Lincoln City is built is contained in inventory material from Beaches and Dunes of the Oregon Coast, O.L.C. & D.L., 1975 and Environmental Hazard Inventory, Coastal Lincoln County, RNKR Associates, 1977. Lincoln City is predominantly developed on older stabilized dune formations. Development has additionally occurred on older foredunes. Beach and dune forms that are identified as hazard erosion areas are submitted to provisions of the Natural Hazards goals and policies.

In the Cutler City area, development has occurred on stabilized foredunes. The Cutler City area is protected by the Salishan Spit, and active foredune. It is unlikely, given the extensive residential development and shoreline protection undertaken along the Salishan Spit that breaching of the foredune would be allowed to occur. In addition, extensive development occurring along the stabilized foredune in the Cutler City area will prevent the breaching of this area.

Lincoln City recognizes that protecting existing dune forms from degradation is vital to the subsistence of the community on, along, and in proximity to any dune forms.

Statewide Planning Goals Covered

Goal 16 – Estuarine Resources “To recognize and protect the unique environmental, economic, and social values of each estuary and associated wetlands; and to protect, maintain, where appropriate develop, and where appropriate restore the long-term environmental, economic, and social values, diversity and benefits of Oregon’s estuaries.”

Goal 17 – Coastal Shorelands “To conserve, protect, where appropriate, develop and where appropriate restore the resources and benefits of all coastal shorelands, recognizing their value for protection and maintenance of water quality, fish and wildlife habitat, water-dependent uses, economic resources and recreation and aesthetics. The management of these shoreland areas shall be compatible with the characteristics of the adjacent coastal waters; and to reduce the hazard to human life and property, and the adverse effects upon water quality and fish and wildlife habitat, resulting from the use and enjoyment of Oregon’s coastal shorelands.”

Goal 18 – Beaches and Dunes “To conserve, protect, where appropriate develop, and where appropriate restore the resources and benefits of coastal beach and dune areas; and to reduce the hazard to human life and property from natural or man-induced actions associated with these areas.”

Goal 19 – Ocean Resources “To conserve marine resources and ecological functions for the purpose of providing long-term ecological, economic, and social value and benefits to future generations.”

GOAL

Preserve, conserve, protect, and where appropriate restore, the significant coastal resources of our community, including our shorelands, beaches, dunes, estuaries, and ocean resources, recognizing their value for protection and maintenance of water quality, fish and wildlife habitat, water-dependent uses, economic resources, recreation, and aesthetics.

POLICIES/OBJECTIVES

1. Using methodology from Oregon Administrative Rules, periodically review designated water-dependent shorelands (marine waterway) boundaries in Lincoln City for accuracy; re-define marine waterway area boundaries as determined by the outcome of the review to ensure continued protection of water-dependent uses.
2. Continue the designation of Devils Lake as a marine waterway area and review its boundary to ensure maximum protection of Devils Lake for water-dependent uses.
3. Review the portions of Siletz Bay, Schooner Creek, Drift Creek, and D River within city limits to identify the establishment of new or additional marine waterway areas for protection of water-dependent uses.
4. Maximize the preservation, protection, and enhancement of marine waterway areas, review periodically and update if needed the rules and regulations surrounding allowed development, development restrictions, and prohibitions in marine waterway areas.
5. Develop, adopt, and implement a current estuary management plan to designate appropriate uses for different areas within the estuary based on biological and physical characteristics and features,

and to provide for review of proposed estuarine alterations to assure they are consistent with overall management objectives and that adverse impacts are minimized.

6. Partner and cooperate with Oregon Department of Fish and Wildlife to protect fish and wildlife habitat in shorelands, beaches, dunes, and the Siletz Bay Estuary.
7. Continue to rely on Lincoln County and the State of Oregon to ensure that the Salishan Spit protects the Siletz Bay, including the Taft and Cutler City areas of Lincoln City.
8. Review and update rules and regulations for ocean erosion control structures, such as jetties, bulkheads, seawalls, rip-rap, and similar to minimize impacts on water currents and erosion and accretion patterns, for consistency with Oregon Revised Statutes and Oregon Administrative Rules.
9. Prevent further erosion of bluffs and dunes to the extent possible, and periodically review the requirements for development in erosion hazard areas to ensure bluff and dune protections are maintained and the least amount of erosion possible occurs.
10. Work closely with government agencies at all levels, as well as private entities, to address any elements of climate change potentially or actually affecting the resources described in this chapter.
11. Foster community awareness of the unique environmental, economic, and social values of the Siletz Bay Estuary and associated wetlands, and protect, preserve, and restore/maintain these areas.
12. Consider the benefits of our coastal shorelands, recognizing their value for protection and maintenance of water quality, fish and wildlife habitat, water-dependent uses, economic resources and recreation and aesthetics.
13. As appropriate and applicable, conserve, protect, and restore the resources and benefits of coastal beach and dune areas.
14. Protect, preserve, and conserve marine resources and ecological functions for the purpose of providing long-term ecological, economic, and social value and benefits.
15. Provide opportunities for residents and visitors to learn how to reduce the hazards to human life and property from natural or human-induced actions associated with use and enjoyment of our beaches, dunes, and coastal shorelands through well-placed signage and engaging community events.

COASTAL RESOURCES COMMENTS
TORY MCOMIE
JULY 18, 2023

I need more time to review this. You can read my opening notes. This is really important and this document has so many errors and omissions I can't respond to it adequately. You need more input from organizations like Drift Creek Watershed and Oregon Shores Conservation Coalition.

This is a very confusing section. Since, as I stated in another section, Lincoln City has no jurisdiction over the beach. Our police department does not respond to poachers. That responsibility falls on the Oregon State Troopers wildlife poaching team. We very sadly do nothing as a city to respond to marine mammal stranding. Jim Rice does that for ODFW and when I call he often says let nature takes its course. Like the elephant seal pup who stranded here July 3rd and died July 5th suffering thru fireworks and beachfires. I took it upon myself to put up some signs. We need to do more to help wildlife and be aware that at certain times of the year, certain animals need to use our beach or they will die. This is the second elephant seal that has stranded on Roads End beach on July 3rd in the past few years. It's going to happen again, can't we be more humane?

As for the Biosphere, it's only a talking point as far as I'm concerned.

CRITICALLY IMPORTANT: We also are adjacent to the no harvest zone of the Cascade Head Marine Reserve. We should do more for wayfaring and educating the public about the rules for harvesting marine life.

COASTAL RESOURCES COMMENTS STEVE GRIFFITHS JULY 18, 2023

Lincoln City's single greatest resource is the Pacific Ocean. The scenic vista of the Pacific Ocean and its wide expanse of beaches is the element that draws tourists and provides the inspiration for the community's vigor. The shores and beaches of Siletz Bay and the Siletz Bay Estuary, Devils Lake, Schooner Creek, Drift Creek, and D River are other important resources that enhance the experience of visiting and living in Lincoln City.

Lincoln City has the unique and distinct feature of being part of the Cascade Head Biosphere Region, Oregon's only UNESCO Biosphere Reserve. The Biosphere Region is a 102,110-acre site designated originally in 1976 on the central Oregon Coast by the United Nations Man and Biosphere Program and reauthorized to the current footprint in 2017. The rare and diverse ecosystem includes the Salmon River and its estuary, a sandy littoral spit, densely forested uplands, a two-mile basalt headland covered in native coastal prairie, and a marine reserve stretching west into the waters of the Pacific. The city is also fortunate to be adjacent to the Cascade Head Marine Reserve, one of five Oregon marine reserves. The Cascade Head Marine Reserve stretches between the Cascade Head headland and Lincoln City. The site includes a marine reserve surrounded by three marine protected areas that support scientific research of this unique marine habitat.

These areas contain fish and wildlife habitat, exceptional aesthetic quality, or have historical or archaeological value. Protecting our shorelands serves to protect our water quality, and the fish and wildlife habitat. Because coastal shorelands have such a strong nexus with the coastal waters beyond, and the estuarine resources in and among the coastal shorelands, Lincoln City seeks to conserve and protect them, by directing development to the places that are most appropriate and present the lowest risk to human life or property.

A classification of dune forms on which Lincoln City is built is contained in inventory material from Beaches and Dunes of the Oregon Coast, O.L.C. & D.L., 1975 and Environmental Hazard Inventory, Coastal Lincoln County, RNKR Associates, 1977. Lincoln City is predominantly developed on older stabilized dune formations. Development has additionally occurred on older foredunes. Beach and dune forms that are identified as hazard erosion areas are submitted to provisions of the Natural Hazards goals and policies.

In the Cutler City area, development has occurred on stabilized foredunes. The Cutler City area is protected by the Salishan Spit, and active foredune. It is unlikely, given the extensive residential development and shoreline protection undertaken along the Salishan Spit that breaching of the foredune would be allowed to occur. In addition, extensive development occurring along the stabilized foredune in the Cutler City area will prevent the breaching of this area.

Lincoln City recognizes that protecting existing dune forms from degradation is vital to the subsistence of the community on, along, and in proximity to any dune forms.

Commented [SG1]: Add "and retirees"?

Commented [SG2]: The seven miles of beach from Roads End in the north to the mouth of the Siletz River should be included here.

Commented [SG3]: Is Drift Creek within the city's boundary?

Commented [SG4]: Change to "Reserve". Region is incorrect

Commented [SG5]: Reserve

Commented [SG6]: Change to "area"

Commented [SG7]: Change to "Cascade Head Marine Reserve"? See next sentence.

Commented [SG8]: Much of this is not within Lincoln City. Should that clarification be made?

Commented [SG9]: Delete

Commented [SG10]: Delete

Commented [SG11]: This has already been stated.

Commented [SG12]: This paragraph can be tightened significantly. Do you want to mention that the health of our coastal forests helps protect the quality of our drinking water?

Commented [SG13]: What is the difference between a stabilized dune formation and an older foredune? Do we have hazard erosion areas within the city?

Commented [SG14]: an

Commented [SG15]: delete and replace with "could"

Commented [SG16]: What is the source of these claims? I think the Salishan Spit could easily be breached with rising sea levels which will also serve to inundate Cutler City. Please provide a citation.

Commented [SG17]: Meaning unclear

COASTAL RESOURCES COMMENTS

STEVE GRIFFITHS

JULY 18, 2023

GOAL

Preserve, conserve, protect, and where appropriate restore, the significant coastal resources of our community, including our shorelands, beaches, dunes, estuaries, and ocean resources, recognizing their value for protection and maintenance of water quality, fish and wildlife habitat, water-dependent uses, economic resources, recreation, and aesthetics.

Commented [SG18]: Any areas identified to date?

Commented [SG19]: change to estuary. Siletz Bay Estuary

POLICIES/OBJECTIVES

1. Using methodology from Oregon Administrative Rules, periodically review designated water-dependent shorelands (marine waterway) boundaries in Lincoln City for accuracy; re-define marine waterway area boundaries as determined by the outcome of the review to ensure continued protection of water-dependent uses.
2. Continue the designation of Devils Lake as a marine waterway area and review its boundary to ensure maximum protection of Devils Lake for water-dependent uses.
3. Review the portions of Siletz Bay, Schooner Creek, Drift Creek, and D River within city limits to identify the establishment of new or additional marine waterway areas for protection of water-dependent uses.
4. Maximize the preservation, protection, and enhancement of marine waterway areas, review periodically and update if needed the rules and regulations surrounding allowed development, development restrictions, and prohibitions in marine waterway areas.

5. Develop, adopt, and implement a current estuary management plan to designate appropriate uses for different areas within the estuary based on biological and physical characteristics and features, and to provide for review of proposed estuarine alterations to assure they are consistent with overall management objectives and that adverse impacts are minimized.

Commented [SG20]: meaning not clear. Do you mean updating the current estuary management plan for Siletz Bay?

Commented [SG21]: I suggest this be changed to read that the only alterations that can be made, based on solid science, would be those that serve to enhance the natural qualities of Siletz Bay. It's a major wildlife habitat.

6. Partner and cooperate with Oregon Department of Fish and Wildlife to protect fish and wildlife habitat in shorelands, beaches, dunes, and the Siletz Bay Estuary.
7. Continue to rely on Lincoln County and the State of Oregon to ensure that the Salishan Spit protects the Siletz Bay, including the Taft and Cutler City areas of Lincoln City.
8. Review and update rules and regulations for ocean erosion control structures, such as jetties, bulkheads, seawalls, rip-rap, and similar to minimize impacts on water currents and erosion and accretion patterns, for consistency with Oregon Revised Statutes and Oregon Administrative Rules.

Commented [SG22]: What's the source of this recommendation?. I've heard that prior to development on the Spit, the ocean would occasionally breach the spit – with the positive result of naturally souring the bay and washing much of its sand back out to the ocean, making the waters in the bay much deeper.

Commented [SG23]: Good!

Prevent further erosion of bluffs and dunes to the extent possible, and periodically review the requirements for development in erosion hazard areas to ensure bluff and dune protections are maintained and the least amount of erosion possible occurs.

10. Work closely with government agencies at all levels, as well as private entities, to address any elements of climate change potentially or actually affecting the resources described in this chapter.
11. Foster community awareness of the unique environmental, economic, and social values of the Siletz Bay Estuary and associated wetlands, and protect, preserve, and restore/maintain these areas.

Commented [SG24]: I suspect there is enough scientific evidence available now to be more specific than this. How will the city address rising sea levels and their impact on low-lying areas of our community?

COASTAL RESOURCES COMMENTS
STEVE GRIFFITHS
JULY 18, 2023

- 12. Consider the benefits of our coastal shorelands, recognizing their value for protection and maintenance of water quality, fish and wildlife habitat, water-dependent uses, economic resources and recreation and aesthetics.
- 13. As appropriate and applicable, conserve, protect, and restore the resources and benefits of coastal beach and dune areas.
- 14. Protect, preserve, and conserve marine resources and ecological functions for the purpose of providing long-term ecological, economic, and social value and benefits.
- 15. Provide opportunities for residents and visitors to learn how to reduce the hazards to human life and property from natural or human-induced actions associated with use and enjoyment of our beaches, dunes, and coastal shorelands through well-placed signage and engaging community events.

Commented [SG25]: Is this redundant? What action(s) do you want as a result?

Commented [SG26]: Be specific. What dune areas to be exact?

COASTAL RESOURCES COMMENTS
MARCI BAKER
JULY 18, 2023

Coastal Resources

- Is our single greatest resource the Pacific Ocean?
- Is our intent to prioritize the ocean over all other bodies of water, and if so do our policies/objectives reflect that?
- Would a policy or objective addressing weighing the impacts of drive-on beach access on our coastal resources vs recreational value vs community sentiments be appropriate in this chapter?

#10 - Work closely with government agencies at all levels, as well as private entities, to anticipate, monitor and address any elements of climate change potentially or actually affecting the resources described in this chapter.

#12 & 13 - would like to discuss with Commission

Note: I was able to tune into the webinar about the updating of the Yaquina Bay Estuary Plan, which is being worked on collaboratively with the County, surrounding municipalities, DLCD, a consulting company, and Oregon Shores (nonprofit) to hopefully set a model for other small communities to address their plans in an affordable, but effective way - since most, like ours, are far outdated.

LINK: Check out **OregonShores.org** as they work with groups like us doing projects like this.

COASTAL RESOURCES COMMENTS

MARCI BAKER

3rd Draft Commissioner Baker's Notes (Marcia's)

JULY 18, 2023

COASTAL RESOURCES 3rd Draft

Lincoln City's single greatest coastal resource is the Pacific Ocean. The scenic vista of the Pacific Ocean and its wide expanse of beaches is the element that draws tourists and provides the inspiration for the community's vigor. The shores and beaches of Siletz Bay and the Siletz Bay Estuary, Devils Lake, Schooner Creek, ~~and~~ Drift Creek, ~~and~~ D River are other important resources that enhance the experience of visiting and living in Lincoln City. (is there intent behind the first sentence prioritizing the ocean over all other bodies of water, and if so - do our policies & objectives reflect this?)

Lincoln City has the unique and distinct feature of being part of the Cascade Head Biosphere Region, Oregon's only UNESCO Biosphere Reserve. The Biosphere Region is a 102,110-acre site designated originally in 1976 on the central Oregon Coast by the United Nations Man and Biosphere Program and reauthorized to the current footprint in 2017. The rare and diverse ecosystem includes the Salmon River and its estuary, a sandy littoral spit, densely forested uplands, a two-mile basalt headland covered in native coastal prairie, and a marine reserve stretching west into the waters of the Pacific. The city is also fortunate to be adjacent to the Cascade Head Marine Reserve, one of five Oregon marine reserves. The Cascade Head Marine Reserve stretches between the Cascade Head headland and Lincoln City. The site includes a marine reserve surrounded by three marine protected areas that support scientific research of this unique marine habitat.

These areas contain fish and wildlife habitat, exceptional aesthetic quality, or have historical or archaeological value. Protecting our shorelands ~~also help~~ serves to protect our water quality, and the fish and wildlife habitat. Because ~~they~~ coastal shorelands have such a strong nexus with the coastal waters beyond, and the estuarine resources in and among the coastal shorelands, Lincoln City seeks to conserve and protect them, ~~while~~ by directing development to the places that are most appropriate and present the lowest risk to human life or property.

A classification of dune forms on which Lincoln City is built is contained in inventory material from Beaches and Dunes of the Oregon Coast, O.L.C. & D.L., 1975 and Environmental Hazard Inventory, Coastal Lincoln County, -RNKR Associates, 1977. Lincoln City is predominantly developed on older stabilized dune formations. Development has additionally occurred on older foredunes. **Some** (All?) beach and dune forms are identified as hazard erosion areas and are submitted to provisions of the Natural Hazards goals and policies.

In the Cutler City area, development has occurred on stabilized foredunes. The Cutler City area is protected by the Salishan Spit, ~~and~~ an active foredune. It is unlikely, given the extensive residential development and shoreline protection undertaken along the Salishan Spit that breaching of the foredune would be allowed to occur. In addition, extensive development occurring along the stabilized foredune in the Cutler City area will prevent the breaching of this area.

Lincoln City recognizes that protecting **any** (all?) existing dune forms from degradation is vital to the subsistence of the community on, along, and in proximity to any dune forms.

Statewide Planning Goals Covered

COASTAL RESOURCES COMMENTS

MARCI BAKER

JULY 18, 2023

Goal 16 – Estuarine Resources “To recognize and protect the unique environmental, economic, and social values of each estuary and associated wetlands; and to protect, maintain, where appropriate develop, and where appropriate restore the long-term environmental, economic, and social values, diversity and benefits of Oregon’s estuaries.”

Goal 17 – Coastal Shorelands “To conserve, protect, where appropriate, develop and where appropriate restore the resources and benefits of all coastal shorelands, recognizing their value for protection and maintenance of water quality, fish and wildlife habitat, water-dependent uses, economic resources and recreation and aesthetics. The management of these shoreland areas shall be compatible with the characteristics of the adjacent coastal waters; and to reduce the hazard to human life and property, and the adverse effects upon water quality and fish and wildlife habitat, resulting from the use and enjoyment of Oregon’s coastal shorelands.”

Goal 18 – Beaches and Dunes “To conserve, protect, where appropriate develop, and where appropriate restore the resources and benefits of coastal beach and dune areas; and to reduce the hazard to human life and property from natural or man-induced actions associated with these areas.”

Goal 19 – Ocean Resources “To conserve marine resources and ecological functions for the purpose of providing long-term ecological, economic, and social value and benefits to future generations.”

Maybe the intro can be broken into the four headings under the goals. Was looking for a good place to add the intro from the draft on Estuarine Resources and it felt thrown in regardless of where I tried it.

GOALS

Preserve, ~~Conserve~~, protect, and where appropriate restore, the significant coastal resources of our community including our shorelands, beaches, dunes, and ocean and estuarine resources, including our shorelands, beaches, dunes, estuaries, and ocean resources, recognizing their value for protection and maintenance of water quality, fish and wildlife habitat, water-dependent uses, economic resources, recreation, and aesthetics.

POLICIES/OBJECTIVES

1. Using methodology from Oregon Administrative Rules, periodically review designated water-dependent shorelands (marine waterway) boundaries in Lincoln City for accuracy; re-define marine waterway area boundaries as determined by the outcome of the review to ensure continued protection of water-dependent uses.
2. Continue the designation of Devils Lake as a marine waterway area and review its boundary to ensure maximum protection of Devils Lake for water-dependent uses.
3. Review the portions of Siletz Bay, Schooner Creek, ~~D River~~, and Drift Creek, and ~~D River~~ within city limits to identify the establishment of new or additional marine waterway areas for protection of water-dependent uses.
4. Maximize the preservation, protection, and enhancement of marine waterway areas, review periodically and update if needed the rules and regulations surrounding allowed development, development restrictions, and prohibitions in marine waterway areas.
5. Update and adopt the estuary management plan for the Siletz Bay Estuary.
 - #1 From Estuarine Resources Draft -
 - “Develop and implement a current estuary management plan to designate appropriate uses for different areas within the estuary based on biological and physical characteristics and features, and

COASTAL RESOURCES COMMENTS

MARCI BAKER

JULY 18, 2023

to provide for review of proposed estuarine alterations to assure they are consistent with overall management objectives and that adverse impacts are minimized.”

6. Partner and cooperate with Oregon Department of Fish and Wildlife to protect fish and wildlife habitat in shorelands, beaches, dunes, and the Siletz Bay Estuary.
7. Continue to rely on Lincoln County and the State of Oregon to ensure that the Salishan Spit protects the Siletz Bay, including the Taft and Cutler City areas of Lincoln City.
8. Review and update rules and regulations for ocean erosion control structures, such as jetties, bulkheads, seawalls, rip-rap, and similar to minimize impacts on water currents and erosion and accretion patterns, for consistency with Oregon Revised Statutes and Oregon Administrative Rules.
9. Prevent further erosion of bluffs and dunes to the extent possible, periodically review the requirements for development in erosion hazard areas to ensure bluff and dune protection are maintained and the least amount of erosion possible occurs.
10. Work closely with government agencies at all levels, as well as private entities, to anticipate, monitor and address any elements of climate change potentially or actually affecting the resources described in this chapter.
11. Foster community awareness of the unique environmental, economic, and social values of the Siletz Bay Estuary and associated wetlands, ~~and : As appropriate and applicable, protect, preserve, and maintain, and restore/maintain~~ these areas.
12. Consider the benefits of our coastal shorelands, recognizing their value for protection and maintenance of water quality, fish and wildlife habitat, water-dependent uses, economic resources and recreation and aesthetics.
13. As appropriate and applicable, conserve, protect, and restore the resources and benefits of coastal beach and dune areas.
14. Protect, preserve, and conserve marine resources and ecological functions for the purpose of providing long-term ecological, economic, and social value and benefits.
15. Provide opportunities for residents and visitors to learn how to reduce the hazards to human life and property from natural or human-induced actions associated with use and enjoyment of our beaches, dunes, and coastal shorelands through well placed signage and engaging community events.

Would a policy or objective addressing weighing the impacts of drive-on beach access on our coastal resources vs recreational value vs community sentiments be appropriate in this chapter?

Should DLWD be mentioned anywhere?

COASTAL RESOURCES COMMENTS**MARCI BAKER****JULY 18, 2023****Other potential Policies & Objectives:**

1. Develop and implement an Estuarine Resources Management Plan to protect and enhance the unique environmental, economic, and social values of the estuaries and associated wetlands in Lincoln City.
2. Establish and enforce regulations to minimize adverse impacts and ensure the long-term preservation of Oregon's estuaries and their diverse ecosystems.
3. Identify and designate protected areas within the estuaries and wetlands that are of high ecological significance, focusing on habitat conservation and restoration efforts.
4. Promote sustainable development practices in estuarine areas, considering the compatibility of land use activities with the adjacent coastal waters.
5. Encourage public participation and stakeholder engagement in the management and decision-making processes related to estuarine resources.
6. Implement monitoring programs to assess the health and ecological condition of Lincoln City's estuaries and wetlands on a regular basis.
7. Foster partnerships with local organizations, academic institutions, and government agencies to conduct research and implement estuarine restoration projects.
8. Develop educational programs and materials to raise community awareness about the importance of estuarine resources and the need for their protection and restoration.
9. Implement zoning regulations and development guidelines that prioritize water quality protection, fish and wildlife habitat conservation, and water-dependent uses in coastal shorelands.
10. Ensure that development activities in coastal shorelands are conducted in a manner that is compatible with the natural characteristics and ecological functions of the adjacent coastal waters.
11. Promote sustainable tourism practices that minimize the impact on coastal shorelands, while still providing economic benefits to the community.
12. Encourage the restoration and enhancement of degraded coastal shoreland areas through the implementation of appropriate management practices and restoration projects.
13. Establish setbacks and buffer zones along the shoreline to protect coastal shorelands from erosion and other hazards, while allowing for natural processes to occur.
14. Implement measures to reduce pollution and runoff from land-based activities that could negatively affect water quality and fish and wildlife habitat in coastal shorelands.
15. Support community initiatives and programs that promote public access to and enjoyment of coastal shorelands while ensuring the protection of natural resources.
16. Develop and implement a comprehensive Beach and Dune Management Plan that addresses erosion control, dune restoration, and public safety in coastal beach and dune areas.
17. Implement measures to reduce the risk of erosion and protect coastal properties by promoting the use of natural erosion control methods and avoiding hard shoreline stabilization structures.
18. Conduct regular monitoring and assessments of beach and dune areas to identify changes, establish restoration priorities, and guide management actions.
19. Encourage the use of native vegetation in dune restoration projects to stabilize sand dunes, enhance biodiversity, and provide habitat for coastal wildlife.

COASTAL RESOURCES COMMENTS**MARCI BAKER****JULY 18, 2023**

20. Collaborate with relevant stakeholders to establish sustainable fishing and aquaculture practices that conserve ocean resources, protect marine ecosystems, and support the long-term viability of coastal communities.

These policies aim to exceed the Oregon Statewide planning goals by emphasizing the protection, conservation, restoration, and sustainable management of estuarine resources, coastal shorelands, beaches, dunes, and ocean resources in Lincoln City.

Do these our draft policies comprehensively address...

Goal 16 - Estuarine Resources:

- The need to develop and implement an Estuarine Resources Management Plan to designate appropriate uses for different areas within the estuary based on biological and physical characteristics and features.
- The requirement to review proposed estuarine alterations to assure they are consistent with overall management objectives and minimize adverse impacts.

Goal 17 - Coastal Shorelands:

- The emphasis on reducing the hazard to human life and property resulting from the use and enjoyment of coastal shorelands.
- The consideration of compatibility between management of shoreland areas and the characteristics of adjacent coastal waters.

Goal 18 - Beaches and Dunes:

- The specific mention of reducing hazards to human life and property from natural or human-induced actions associated with beach and dune areas.

Goal 19 - Ocean Resources:

- The explicit focus on conserving marine resources and ecological functions for the purpose of providing long-term ecological, economic, and social value and benefits to future generations.

Potential Goal Specific Policies:

Goal 16 - Estuarine Resources:

1. Update and subsequently adopt the updated estuary management plan for the Siletz Bay Estuary.

COASTAL RESOURCES COMMENTS**MARCI BAKER****JULY 18, 2023**

Goal 17 - Coastal Shorelands: 2. Maximize the preservation, protection, and enhancement of marine waterway areas, periodically reviewing and updating the rules and regulations surrounding allowed development, development restrictions, and prohibitions in marine waterway areas.

3. Review and update rules and regulations for ocean erosion control structures, such as jetties, bulkheads, seawalls, rip-rap, and similar, to minimize impacts on water currents and erosion and accretion patterns, for consistency with Oregon Revised Statutes and Oregon Administrative Rules.
4. Prevent further erosion of bluffs and dunes to the extent possible, periodically reviewing the requirements for development in erosion hazard areas to ensure bluff and dune protection and the least amount of erosion possible.
5. Consider the benefits of our coastal shorelands, recognizing their value for protection and maintenance of water quality, fish and wildlife habitat, water-dependent uses, economic resources, and recreation and aesthetics.
6. As appropriate and applicable, conserve, protect, and restore the resources and benefits of coastal beach and dune areas.

Goal 18 - Beaches and Dunes: 7. Prevent further erosion of bluffs and dunes to the extent possible, periodically reviewing the requirements for development in erosion hazard areas to ensure bluff and dune protection and the least amount of erosion possible.

8. Consider the benefits of our coastal shorelands, recognizing their value for protection and maintenance of water quality, fish and wildlife habitat, water-dependent uses, economic resources, and recreation and aesthetics.
9. As appropriate and applicable, conserve, protect, and restore the resources and benefits of coastal beach and dune areas.
10. Provide opportunities for residents and visitors to learn how to reduce the hazards to human life and property from natural or human-induced actions associated with use and enjoyment of our beaches, dunes, and coastal shorelands.

Goal 19 - Ocean Resources: 11. Review and update rules and regulations for ocean erosion control structures, such as jetties, bulkheads, seawalls, rip-rap, and similar, to minimize impacts on water currents and erosion and accretion patterns, for consistency with Oregon Revised Statutes and Oregon Administrative Rules.

12. Work closely with government agencies at all levels, as well as private entities, to address any elements of climate change potentially or actually affecting the resources described in this chapter.
13. Foster community awareness of the unique environmental, economic, and social values of the Siletz Bay Estuary and associated wetlands and protect, preserve, and restore/maintain these areas.
14. Protect, preserve, and conserve marine resources and ecological functions for the purpose of providing long-term ecological, economic, and social value and benefits.

COASTAL RESOURCES COMMENTS**MARCI BAKER****JULY 18, 2023**

Here are the contextual changes between the May 16th and June 20th drafts of the Economic Development and Urbanization section:

1. In the June 20th draft, the Confederated Tribes of Siletz Indians are listed as "the Confederated Tribes of Siletz Indians" (previously "Confederated Tribes of Siletz Indians").
2. The June 20th draft adds the mention of "transit and electric vehicle charging stations" to the list of investments made to support the business community.
3. The May 16th draft includes the phrase "in the same way they used to rely on roads to get to work" when referring to the reliance on high-speed internet infrastructure for work-from-home employees. This phrase is not present in the June 20th draft.
4. The June 20th draft replaces "public art" with "placemaking, public art" in the list of investments made to support the business community.
5. The May 16th draft includes a sentence about the importance of serving the retiree population to ensure their income stays in the local economy. This sentence is not present in the June 20th draft.
6. The June 20th draft adds "transit and electric vehicle charging stations" to the list of investments made to support the business community.
7. The June 20th draft replaces "restrict" with "restrict or require the implementation of protective measures" in the policy regarding the development of lodging facilities and higher-density residential housing in tsunami inundation zones.
8. The June 20th draft replaces "façade improvement loans, energy efficiency loans, business expansion loans" with "façade improvement loans, energy efficiency loans, business expansion loans, and a local economic development program support grant for partnering organizations" when mentioning the variety of programs to provide funding to leverage private investment.

Do these policies meet the goals?

Goal 9 - Economic Development:

- includes policies related to job growth, business retention and expansion, and fostering entrepreneurship, it does not explicitly mention the goal of providing "adequate opportunities throughout the state for a variety of economic activities vital to the health, welfare, and prosperity of Oregon's citizens." This aspect of creating opportunities for a variety of economic activities is not specifically addressed.

Goal 14 - Urbanization:

- includes a policy for the orderly and efficient transition of land within the urban growth boundary, but it does not directly address the goal of accommodating urban population and urban employment inside urban growth boundaries to ensure efficient land use and provide for livable communities. The policy does not explicitly mention accommodating urban population or employment.

COASTAL RESOURCES COMMENTS
BRIAN BUNNETT
JULY 18, 2023

1. Coastal Resources (3rd Draft)

This suggestion, if found acceptable, could easily be part of the Natural, Scenic, and Historic Resources goal if it does not belong here. However that may be, I encourage my colleagues on the Commission and on the staff to consider adding a policy/objective prohibiting beach parking, specifically at NW 15th Street. This suggestion is certain to have its detractors since by allowing vehicles on the beach at that location more parking is made available, parking that is often otherwise difficult to find. But there are safety, environmental, and aesthetic reasons that outweigh the convenience of parking on the beach. The beach and Lincoln City are very closely joined, if we do harm to the beach we will ultimately harm the city too.

So I propose we add something like: Eliminate beach parking.

COASTAL RESOURCES COMMENTS
KIM BLACKERBY
APRIL 18, 2023

2nd Draft April 18, 2023 Work Session--Blackerby

COASTAL RESOURCES

Lincoln City's single greatest resource is the Pacific Ocean. The scenic vista of the Pacific Ocean and its wide expanse of beaches is the element that draws tourists and provides the inspiration for the community's vigor. The shores and beaches of Siletz Bay and the Siletz Bay Estuary, Devils Lake, Schooner Creek, and Drift Creek are other important resources that enhance the experience of visiting and living in Lincoln City.

These areas contain fish and wildlife habitat, exceptional aesthetic quality, or have historical or archaeological value. Shorelands also help protect our water quality, and the fish and wildlife habitat. Because they have such a strong nexus with the coastal waters beyond, and the estuarine resources in and among the coastal shorelands, Lincoln City seeks to conserve and protect them, while directing development to the places that are most appropriate and present the lowest risk to human life or property.

A classification of dune forms on which Lincoln City is built is contained in inventory material from Beaches and Dunes of the Oregon Coast, O.L.C. & D.L., 1975 and Environmental Hazard Inventory, Coastal Lincoln County, RNKR Associates, 1977. Lincoln City is predominantly developed on older stabilized dune formations. Development has additionally occurred on older foredunes. Some beach and dune forms are identified as hazard erosion areas and are submitted to provisions of the Natural Hazards goals and policies.

In the Cutler City area, development has occurred on stabilized foredunes. The Cutler City area is protected by the Salishan Spit, and active foredune. It is unlikely, given the extensive residential development and shoreline protection undertaken along the Spit that breaching of the foredune would be allowed to occur. In addition, extensive development occurring along the stabilized foredune in the Cutler City area will prevent the breaching of this area.

Lincoln City has three isolated areas of open dune sand. These three areas are surrounded by development. Extensive sand mining has occurred in two of the areas in the past. Protection of any of these dune areas for low intensive uses is prohibitive. However, Lincoln City recognizes that protecting the any existing dune forms from further degradation is vital to the subsistence of the community on, along, and in proximity to these any dune forms.

Statewide Planning Goals Covered

Goal 16 – Estuarine Resources “To recognize and protect the unique environmental, economic, and social values of each estuary and associated wetlands; and to protect, maintain, where appropriate develop, and where appropriate restore the long-term environmental, economic, and social values, diversity and benefits of Oregon’s estuaries.”

Goal 17 – Coastal Shorelands “To conserve, protect, where appropriate, develop and where appropriate restore the resources and benefits of all coastal shorelands, recognizing their value for protection and maintenance of water quality, fish and wildlife habitat, water-dependent uses, economic resources and recreation and aesthetics. The management of these shoreland areas shall be compatible

Commented [KB1]: Should the Biosphere and Marine Reserve be mentioned?

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Commented [KB2]: Apparently we don't know where these areas of open dune sand are located. So, if we don't know where they are, why should they be included.

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COASTAL RESOURCES COMMENTS

KIM BLACKERBY

APRIL 18, 2023

with the characteristics of the adjacent coastal waters; and to reduce the hazard to human life and property, and the adverse effects upon water quality and fish and wildlife habitat, resulting from the use and enjoyment of Oregon's coastal shorelands."

Goal 18 – Beaches and Dunes "To conserve, protect, where appropriate develop, and where appropriate restore the resources and benefits of coastal beach and dune areas; and To reduce the hazard to human life and property from natural or man-induced actions associated with these areas."

Goal 19 – Ocean Resources "To conserve marine resources and ecological functions for the purpose of providing long-term ecological, economic, and social value and benefits to future generations."

GOALS

To ensure land use planning considers the significant coastal resources of our community, including our shorelands, beaches, estuaries and ocean resources.

OR

To conserve, protect, where appropriate, develop and where appropriate restore the resources and benefits of Lincoln City's shorelands, beaches, and ocean and estuarine resources, recognizing their value for protection and maintenance of water quality, fish and wildlife habitat, water-dependent uses, economic resources, recreation, and aesthetics.

Commented [KB3]: I prefer this goal statement. The second one is too wordy to me.

POLICIES

1. Using methodology from Oregon Administrative Rules, periodically review designated water-dependent shorelands (marine waterway) boundaries in Lincoln City for accuracy; re-define marine waterway area boundaries as determined by the outcome of the review to ensure continued protection of water-dependent uses.
2. Continue the designation of Devils Lake as a marine waterway area and review its boundary to ensure maximum protection of Devils Lake for water-dependent uses.
3. Review the portions of Siletz Bay, Schooner Creek, and Drift Creek within city limits to identify the establishment of new or additional marine waterway areas for protection of water-dependent uses.
4. To maximize the preservation, protection, and enhancement of marine waterway areas, review periodically and update if needed the rules and regulations surrounding allowed development, development restrictions, and prohibitions in marine waterway areas.
5. Update and adopt the estuary management plan for the Siletz Bay Estuary.
6. Prohibit the breaching of foredunes.
7. Partner and cooperate with Oregon Department of Fish and Wildlife to protect fish and wildlife habitat in shorelands, beaches, dunes, and the Siletz Bay Estuary.
8. Continue to rely on Lincoln County and the State of Oregon to ensure that the Salishan Spit protects the Siletz Bay, including the Taft and Cutler City areas of Lincoln City.
9. Review and update rules and regulations for ocean erosion control structures, such as jetties, bulkheads, seawalls, rip-rap, and similar to minimize impacts on water currents and erosion and accretion patterns, for consistency with Oregon Revised Statutes and Oregon Administrative Rules.

COASTAL RESOURCES COMMENTS
KIM BLACKERBY
APRIL 18, 2023

10. To prevent further erosion of bluffs and dunes to the extent possible, periodically review the requirements for development in erosion hazard areas to ensure bluff and dune protection and the least amount of erosion possible.

POSSIBLE ADDITIONS

- Foster community awareness of the unique environmental, economic, and social values of the Siletz Bay **Estuary** and associated wetlands, ~~and~~ As appropriate and applicable, protect, maintain, ~~where appropriate~~ develop, and ~~where appropriate~~ restore these areas.
- Consider the benefits of our **coastal shorelands**, recognizing their value for protection and maintenance of water quality, fish and wildlife habitat, water-dependent uses, economic resources and recreation and aesthetics.
- As appropriate and applicable, ~~C~~conserve, protect, ~~where appropriate~~ develop, and ~~where appropriate~~ restore the resources and benefits of coastal **beach and dune** areas.
- Protect and Cconserve **marine resources** and ecological functions for the purpose of providing long-term ecological, economic, and social value and benefits.
- Reduce the hazard to human life and property from natural or human-induced actions associated with use and enjoyment of our beaches, dunes, and coastal shorelands.

DRAFT