



# AGENDA

Lincoln City Planning Commission Work Session  
Thursday, September 28, 2023, 12:30 PM  
Council Chambers,  
801 SW Highway 101 - 3rd Floor, Lincoln City, OR 97367

## I. CALL TO ORDER, ROLL CALL

## II. DISCUSSION ITEMS

2.1. Coastal Resources

2.2. Community Resiliency

2.3. Economic Development and Urbanization

2.4. Parks, Recreation, and Open Space

2.5. Land Use

## III. ADJOURN

## IV. PLANNING STAFF REPORT

*All information for this meeting is available on the City of Lincoln City website at [www.lincolncity.org](http://www.lincolncity.org). The meeting location is accessible to persons with disabilities. A request for an interpreter for the hearing impaired, for a hearing impaired device, or for other accommodations for persons with disabilities, should be made at least 48 hours in advance of the meeting. To request information in an alternate format or other assistance, please contact the City's ADA Coordinator, Kevin Mattias, at 541-996-1013 or [kmattias@lincolncity.org](mailto:kmattias@lincolncity.org). Visit the [ADA Accessibility / City of Lincoln City, OR](#) webpage to view how the City continues to remain in compliance with Title II of the Americans with Disabilities Act regarding City programs, services, processes, and facilities.*

*This meeting is a **work session only** and generally does not include public comment.*

# Planning Commission Communication

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## Coastal Resources

Meeting Date: September 28, 2023      Primary Staff Contact: AnneMarie Skinner  
 Department: Planning Commission      E-Mail: ASkinner@lincolncity.org  
 Secondary Dept:      Secondary Contacts:  
 Approval:      Estimated Time:

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**This draft for Coastal Resources for the September 28<sup>th</sup> work session represents the culmination of several work sessions, comments from the Commission, comments from city staff, public feedback, comments from three coastal resources specialists from the Department of Land Conservation and Development, feedback from Cascade Head Biosphere, and comments from Oregon Shores Conservation Coalition.**

The comments from Cascade Head Biosphere, Department of Land Conservation and Development, and Oregon Shores Conservation Coalition immediately follow this page. Following the comments is the Coastal Resources draft that incorporates those comments.

### **Attachments:**

Comments Coastal Resources from CHBR      (DOCX)  
 Comments Coastal Resources from DLCD      (DOCX)  
 Comments Coastal Resources from Oregon Shores      (DOCX)  
 Sept 28\_Coastal Resources (DOCX)

## 4<sup>th</sup> Draft for September 5, 2023 work session

### COASTAL RESOURCES

The Pacific Ocean is the foundational element of Lincoln City's coastal resources. The shores and beaches of Siletz Bay and the Siletz Bay Estuary, Devils Lake, Schooner Creek, Drift Creek and D River are other important coastal resources, along with the surrounding temperate rainforests. As local residents, we carry the responsibility of stewardship of our fragile and irreplaceable coastal resources.

**Commented [PR1]:** Drift Creek serves as part of LC water supply

Lincoln City has the unique and distinct feature of being part of the 102,110-acre Cascade Head Biosphere ReserveRegion, Oregon's only UNESCO Biosphere ReserveRegion. UNESCO defines a biosphere reserve-region as a learning place for sustainable development; a site for testing interdisciplinary approaches to understanding and managing changes and interactions between social and ecological systems; and a place that provides local solutions to global challenges. Biosphere reserves-regions can include terrestrial, marine and coastal ecosystems and have within their boundaries three areas: Core Protected Areas, Areas of Managed Use, and Areas of Cooperation. Ecosystems represented in the Cascade Head Biosphere Reserve reserveRegion are very diverse. Two major prairie headlands jut out into the Pacific Ocean. Also included are intertidal and sub-tidal regions extending three-miles out to sea. The recently restored Salmon River estuary provides a critical juncture between fresh and salt water and maintains staging areas for upstream spawning migrations of anadromous fish and rearing areas for juveniles and smolts. The forested ecosystems, including the Siuslaw National Forest and the Cascade Head Experimental Forest include very-productive young and mature (150 year-old) stands of Sitka spruce-western hemlock and Douglas fir (Pseudotsuga menziesii) forests with riparian areas and stream banks dominated by red alder. The biosphere region is home to four federally listed threatened or endangered species, the Northern Spotted Owl, Marbled Murrelet, Oregon Coast Coho Salmon, and Oregon Silverspot Butterfly. Spotted owl, marbled murrelet, coho salmon and Oregon silver spot butterfly are four federally listed endangered species that occur in the biosphere reserve.

**Commented [PR2]:** Term Reserve is being replaced by Region across US and Canada

**Commented [PR3]:** You could keep species name, but would want to add others too. Eg. Spruce, Doug Fir, etc

Lincoln City is also part of the Cascade Head Marine Reserve that stretches from north of between the Cascade Head headland and Lincoln City. The site includes a marine reserve surrounded by three marine protected areas that support scientific research of this unique marine habitat and biology. Habitats include emergent rocks, large boulders, and flat bedrock extending out into deeper waters, soft bottom habitats in shallower areas, and rocky intertidal habitats, which support resident Giant Pacific Octopus, Ling Cod, Bull Kelp, and a myriad of other species. Cascade Head Marine Reserve and Marine Protected Areas collectively are one of Oregon's five marine reserves and in also within the UNESCO biosphere region boundary.

Our coastal resources contain fish and wildlife habitat, exceptional aesthetic quality, and historical or archaeological value. Protecting our shorelands serves to protect our water quality, and the fish and wildlife habitat. Because coastal shorelands have such a strong nexus with the coastal waters beyond, and the estuarine resources in and among the coastal shorelands, Lincoln

City seeks to conserve and protect them, by directing development to the places that are most appropriate and present the lowest risk to human life, the environment, and/or property.

A classification of dune forms on which Lincoln City is built is contained in inventory material from Beaches and Dunes of the Oregon Coast, O.L.C. & D.L., 1975 and Environmental Hazard Inventory, Coastal Lincoln County, RNKR Associates, 1977. Lincoln City recognizes that protecting existing dune forms from degradation is vital to the subsistence of the community on, along, and in proximity to any dune forms.

#### Statewide Planning Goals Addressed

##### Goal 5: Natural Resources, Scenic and Historic Areas, and Open Spaces

ADD???

##### Goal 6 - Air, Water, and Land Resources Quality

ADD?

**Goal 16 – Estuarine Resources** “To recognize and protect the unique environmental, economic, and social values of each estuary and associated wetlands; and to protect, maintain, where appropriate develop, and where appropriate restore the long-term environmental, economic, and social values, diversity and benefits of Oregon’s estuaries.”

**Goal 17 – Coastal Shorelands** “To conserve, protect, where appropriate, develop and where appropriate restore the resources and benefits of all coastal shorelands, recognizing their value for protection and maintenance of water quality, fish and wildlife habitat, water-dependent uses, economic resources and recreation and aesthetics. The management of these shoreland areas shall be compatible with the characteristics of the adjacent coastal waters; and to reduce the hazard to human life and property, and the adverse effects upon water quality and fish and wildlife habitat, resulting from the use and enjoyment of Oregon’s coastal shorelands.”

**Goal 18 – Beaches and Dunes** “To conserve, protect, where appropriate develop, and where appropriate restore the resources and benefits of coastal beach and dune areas; and to reduce the hazard to human life and property from natural or man-induced actions associated with these areas.”

**Goal 19 – Ocean Resources** “To conserve marine resources and ecological functions for the purpose of providing long-term ecological, economic, and social value and benefits to future generations.”

#### GOAL

Preserve, conserve, protect, and where appropriate restore, the coastal resources of our community, including shorelands, beaches, rivers, forests, dunes, the Siletz Bay Estuary estuaries, and ocean resources, recognizing their value for protection and maintenance of water quality, fish and wildlife habitat, water-dependent uses, economic resources, recreation, and aesthetics.

## POLICIES/OBJECTIVES

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1. Using methodology from Oregon Administrative Rules, periodically review designated water-dependent shorelands (marine waterway) boundaries in Lincoln City for accuracy; re-define marine waterway area boundaries as determined by the outcome of the review to ensure continued protection of water-dependent uses.
2. Maximize the preservation, protection, and conservation of marine waterway areas by reviewing periodically, and updating if needed, the rules and regulations surrounding allowed development, development restrictions, and prohibitions in marine waterway areas.
3. Prioritize the update of the Lincoln City Estuary Management.
4. Partner and cooperate with Oregon Department of Fish and Wildlife to protect, preserve, and conserve fish and wildlife habitat in shorelands, beaches, dunes, and the Siletz Bay Estuary.
5. Review and update rules and regulations for ocean erosion control structures, such as jetties, bulkheads, seawalls, rip-rap, and similar to minimize impacts on water currents and erosion and accretion patterns, for consistency with Oregon Revised Statutes and Oregon Administrative Rules.
6. Prevent further erosion of bluffs and dunes to the extent possible, and periodically review the requirements for development in erosion hazard areas to ensure bluff and dune protections are maintained and the least amount of erosion possible occurs.
7. Work closely with government agencies at all levels, as well as private entities, to anticipate, monitor, and address any elements of climate change affecting the resources described in this chapter.
8. Foster community awareness of the unique environmental, economic, and social values of the Siletz Bay Estuary and associated wetlands, and protect, preserve, and restore/maintain these areas.
9. Provide opportunities for residents and visitors to learn how to reduce the hazards to human life and property from natural or human-induced actions associated with use and enjoyment of our beaches, dunes, and coastal shorelands through well-placed signage and engaging community events.
10. Develop and implement sustainable development codes and an ecotourism program that minimize negative impacts on coastal resources.
11. Foster partnerships with residents, businesses, the community, local education institutions, research organizations, and conservation groups to facilitate scientific research, monitoring, and conservation efforts focused on the city's coastal resources, beaches, dunes, shorelands, and estuary.

### 4<sup>th</sup> Draft for September 5, 2023 work session

## COASTAL RESOURCES

The Pacific Ocean is the foundational element of Lincoln City’s coastal resources. The shores and beaches of Siletz Bay and the Siletz Bay Estuary, Devils Lake, Schooner Creek, and D River are other important coastal resources. As local residents, we carry the responsibility of stewardship of our fragile and irreplaceable coastal resources.

Lincoln City has the unique and distinct feature of being part of the 102,110-acre Cascade Head Biosphere Reserve, Oregon’s only UNESCO Biosphere Reserve. UNESCO defines a biosphere reserve as a learning place for sustainable development; a site for testing interdisciplinary approaches to understanding and managing changes and interactions between social and ecological systems; and a place that provides local solutions to global challenges. Biosphere reserves include terrestrial, marine and coastal ecosystems. Ecosystems represented in the Cascade Head Biosphere Reserve ~~reserve~~ are very diverse. Two major prairie headlands jut out into the Pacific Ocean. The recently restored Salmon River estuary provides a critical juncture between fresh and salt water and maintains staging areas for upstream spawning migrations of anadromous fish and rearing areas for juveniles and smolts. The forested ecosystems include very productive young and mature (150 year-old) stands of Sitka spruce, ~~w~~Western hemlock and Douglas fir (*Pseudotsuga menziesii*) forests with riparian areas and stream banks dominated by red alder. Spotted owl, marbled murrelet, coho salmon and Oregon silver spot butterfly are four federally listed endangered species that occur in the biosphere reserve.

Lincoln City is also part of the Cascade Head Marine Reserve that stretches between the Cascade Head headland and Lincoln City. The site includes a marine reserve surrounded by three marine protected areas that support scientific research of this unique marine habitat. Habitats include emergent rocks, large boulders, and flat bedrock extending out into deeper waters, soft bottom habitats in shallower areas, and rocky intertidal habitats.

Our coastal resources contain fish and wildlife habitat, exceptional aesthetic quality, and historical or archaeological value. Protecting our shorelands serves to protect our water quality, and the fish and wildlife habitat. Because coastal shorelands have such a strong nexus with the coastal waters beyond, and the estuarine resources in and among the coastal shorelands, Lincoln City seeks to conserve and protect them, by directing development to the places that are most appropriate and present the lowest risk to human life or property.

Protecting these coastal areas and resources is valued for the ecosystem services they provide to the local economy and values of the community. Ecosystem services are positive benefits that ecological systems, habitats, or wildlife provide to humans. The Pacific Ocean, coastal shorelands, and estuaries of Lincoln City provide ecosystem services to nearby residents and the that include mitigation of the impacts of flooding and erosion due to storm surges, improvements in water quality through vegetation and substrate filtration, sequestration and storage of carbon by plants, trees, and algae, and improvements in air quality through plant photosynthesis and respiration. The cultural significance of this area as well as opportunities for recreation are also

**Commented [BR\*D1]:** Could provide context/elaborate on this significance like the following sentences.

**Commented [BR\*D2R1]:** Or integrate into next paragraph

**Commented [PL\*D3]:** Should it be clearer that the Salmon River is outside of the city limits but still an integral part of the area?

**Commented [BR\*D4]:** include

**Commented [BR\*D5]:** and resources of historical and archeological value.

considered important ecosystem services. Note that this is not intended to be an exhaustive list of all the ecosystem services coastal resources within the area provide to people.

A classification of dune forms on which Lincoln City is built is contained in inventory material from Beaches and Dunes of the Oregon Coast, O.L.C. & D.L.USDA Soil Conservation Service & Oregon Coastal Conservation and Development Commission, 1975 and Environmental Hazard Inventory, Coastal Lincoln County, RNR-RNRK Associates, 1977. Lincoln City recognizes that protecting existing dune forms from degradation is vital to the subsistence of the community on, along, and in proximity to any dune forms.

**Commented [RM\*D6]:** This is just a suggestion - thinking about incorporating ideas that are well known now that weren't talked about originally and are not in the planning goals, but might be good to highlight.

**Commented [PL\*D7R6]:** To this point, I think this is a good place to emphasize the economic and social benefits. As a tourist based economy (although regionally also includes fisheries), healthy functioning coastal resources are critical.

**Commented [BR\*D8R6]:** Agreed, elaborating on the recreational values to locals and tourists could be useful

**Commented [RM\*D9]:** Yes, I think you should include this. While it is outdated, it is still the best available data. We are funding DOGAMI to update this inventory mapping right now, so it will be available to replace this inventory soon, but not on the timeline you are currently on. It should be an easy replacement when its ready, though, to adopt.

**Statewide Planning Goals Addressed**

**Goal 16 – Estuarine Resources** “To recognize and protect the unique environmental, economic, and social values of each estuary and associated wetlands; and to protect, maintain, where appropriate develop, and where appropriate restore the long-term environmental, economic, and social values, diversity and benefits of Oregon’s estuaries.”

**Goal 17 – Coastal Shorelands** “To conserve, protect, where appropriate, develop and where appropriate restore the resources and benefits of all coastal shorelands, recognizing their value for protection and maintenance of water quality, fish and wildlife habitat, water-dependent uses, economic resources and recreation and aesthetics. The management of these shoreland areas shall be compatible with the characteristics of the adjacent coastal waters; and to reduce the hazard to human life and property, and the adverse effects upon water quality and fish and wildlife habitat, resulting from the use and enjoyment of Oregon’s coastal shorelands.”

**Goal 18 – Beaches and Dunes** “To conserve, protect, where appropriate develop, and where appropriate restore the resources and benefits of coastal beach and dune areas; and to reduce the hazard to human life and property from natural or man-induced actions associated with these areas.”

**Goal 19 – Ocean Resources** “To conserve marine resources and ecological functions for the purpose of providing long-term ecological, economic, and social value and benefits to future generations.”

**GOAL**

Preserve, conserve, protect, and where appropriate restore or develop, the coastal resources of our community, including shorelands, beaches, dunes, the Siletz Bay Estuary, and ocean resources, recognizing their value for protection and maintenance of water quality, fish and wildlife habitat, water-dependent uses, economic resources, recreation, and aesthetics.

**POLICIES/OBJECTIVES**

- 1. Using methodology from Oregon Administrative Rules, periodically review designated water-dependent shorelands (marine waterway) boundaries in Lincoln City for accuracy; re-define marine waterway area boundaries as determined by the outcome of the review to ensure continued protection of water-dependent uses.

2. Maximize the preservation, protection, and conservation of marine waterway areas by reviewing periodically, and updating if needed, the rules and regulations surrounding allowed development, development restrictions, and prohibitions in marine waterway areas.
3. Prioritize the update of the Lincoln City Estuary Management Plan.
4. Partner and cooperate with Oregon Department of Fish and Wildlife to protect, preserve, and conserve fish and wildlife habitat in shorelands, beaches, dunes, and the Siletz Bay Estuary.
5. Land-use management practices and non-structural solutions to problems of erosion and flooding shall be preferred to structural solutions and must be undertaken or evaluated before moving to structural solutions to problems or erosion and flooding.
5. Review and update rules and regulations for ocean erosion control structures, such as jetties, bulkheads, seawalls, ~~rip rap~~riprap, and similar techniques to minimize impacts on water currents and erosion and accretion patterns, for consistency with Oregon Revised Statutes and Oregon Administrative Rules.
6. Prevent further erosion of bluffs and dunes to the extent possible, and periodically review the requirements for development in erosion hazard areas to ensure bluff and dune protections are maintained and ~~the least amount of erosion possible occurs~~erosion is minimized.
7. Work closely with government agencies at all levels, as well as private entities, to anticipate, monitor, and address any elements of climate change affecting the resources described in this chapter.
8. Foster community awareness of the unique environmental, economic, and social values of the Siletz Bay Estuary and associated wetlands, and
- 8.9. ~~Protect, preserve, maintain, and restore~~maintain the Siletz Bay Estuary and its associated wetlands these areas.
- 9.10. Provide opportunities for residents and visitors to learn how to reduce the hazards to human life and property from natural or human-induced actions associated with use and enjoyment of our beaches, dunes, and coastal shorelands through well-placed signage and engaging community events.
- 10.11. Develop and implement sustainable development codes and an ecotourism program that minimize negative impacts on coastal resources.
- 11.12. Foster partnerships with residents, businesses, the community, local education institutions, research organizations, and conservation groups to facilitate scientific research, monitoring, and conservation efforts focused on the city's coastal resources, beaches, dunes, shorelands, and estuary.

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## 4<sup>th</sup> Draft for September 5, 2023 work session

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**Commented [PJ1]:** Is all of the city within the biosphere reserve? Otherwise, suggest stating which portion does.

**Commented [PJ2]:** Suggest stating more clearly the relationship of the city to the marine reserve and marine protected areas, i.e., where the reserve's southern boundary is located in relation to the city, and where the landward boundary (MLLW) is in relation to the city's beaches.

**Commented [PJ3]:** Suggest expanding to "...life, property, or ecosystem services."

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#### Statewide Planning Goals Addressed

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**Commented [PJ4]:** Do you want to consider Goal 7, Coastal Hazards. Dunes, estuarine and lower river marshes, and riparian zones, can help to protect communities against flooding, storm surges and the like.

#### GOAL

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#### POLICIES/OBJECTIVES

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3. Prioritize the update of the Lincoln City Estuary Management.
4. Partner and cooperate with Oregon Department of Fish and Wildlife to protect, preserve, and conserve fish and wildlife habitat in shorelands, beaches, dunes, and the Siletz Bay Estuary.
5. Review and update rules and regulations for ocean erosion control structures, such as jetties, bulkheads, seawalls, rip-rap, and similar forms of shoreline hardening to minimize impacts on water currents and erosion and accretion patterns, for consistency with Oregon Revised Statutes and Oregon Administrative Rules.
6. Prevent further erosion of bluffs and dunes to the extent possible, and periodically review the requirements for development in erosion hazard areas to ensure bluff and dune protections are maintained and the least amount of erosion possible occurs.
7. Work closely with government agencies at all levels, as well as private entities, to anticipate, monitor, and address any elements of climate change affecting the resources described in this chapter, with particular attention to the effects of sea level rise.-
8. Foster community awareness of the unique environmental, economic, and social values of the Siletz Bay Estuary and associated wetlands, and protect, preserve, and restore/maintain these areas.
9. Provide opportunities for residents and visitors to learn how to reduce the hazards to human life and property from natural or human-induced actions associated with use and enjoyment of our beaches, dunes, and coastal shorelands through well-placed signage and engaging community events.
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**Commented [PJ5]:** There is an Estuary Management Plan for every estuary. This presumably refers to the Siletz Bay Estuary Management Plan (?). Or is there an EMP for D River (a lot of small water bodies that don't fully meet the definition of "estuary" are nevertheless classed that way for planning purposes)? Are we correct in thinking that the Salmon River estuary lies entirely outside the L.C. boundaries? If we are just talking about the Siletz, then suggest this be rephrased as the Salmon River Estuary Management Plan. We would be glad to talk with you about this. There is a LOT we could say about EMPs. At the very least, we would suggest expanding this item to: "Prioritize a comprehensive update of the Siletz Bay Estuary Management Plan, in accordance with a guidance document provided by the Department of Land Conservation and Development, and fully engaging the community at each step of the process."

If there is an EMP for the D River, you could tweak the above to refer to both.

**Commented [PJ6]:** We would suggest language emphasizing preference for natural "infrastructure" and restoration, with hardened structures as a last resort.

**Commented [PJ7]:** We would recommend that the city's plan state as a goal protection of wetlands, restoration of shoreline habitats, and mitigation for any losses, as strategies to address climate change.

**Commented [PJ8]:** Count us in!

## Draft for September 28, 2023 work session Planning Commission

### COASTAL RESOURCES

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recreation. Because coastal shorelands have such a strong nexus with the coastal waters beyond, and the estuarine resources in and among the coastal shorelands, as well as with the human community, Lincoln City seeks to conserve and protect them, by directing development to the places that are most appropriate and present the lowest risk to life, property, or ecosystem services.

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## GOAL

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2. Protect marine waterway areas by reviewing periodically, and updating if needed, the rules and regulations surrounding allowed development, development restrictions, and prohibitions in marine waterway areas.
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4. Partner and cooperate with Oregon Department of Fish and Wildlife to protect fish and wildlife habitat in shorelands, beaches, dunes, and the Siletz Bay Estuary.
5. Land-use management practices and non-structural solutions to problems of erosion and flooding shall be preferred to structural solutions and must be undertaken or evaluated before moving to structural solutions to problems of erosion and flooding.
6. Review and update rules and regulations for ocean erosion control structures, such as jetties, bulkheads, seawalls, riprap, and similar techniques, emphasizing preference for natural infrastructure and restoration with hardened structures as a last resort, to minimize impacts

on water currents and erosion and accretion patterns and to be consistent with Oregon Revised Statutes and Oregon Administrative Rules.

7. Prevent further erosion of bluffs and dunes to the extent possible, and periodically review the requirements for development in erosion hazard areas to ensure bluff and dune protections are maintained and erosion is minimized.
8. Work closely with government agencies at all levels, as well as private entities, to anticipate, monitor, and address any elements of climate change affecting coastal resources, with particular attention to the impacts of sea level rise.
9. Foster community awareness of the unique environmental, economic, and social values of the Siletz Bay Estuary and associated wetlands.
10. Protect, preserve, maintain, and restore the Siletz Bay Estuary and its associated wetlands.
11. Provide opportunities for residents and visitors to learn how to reduce the hazards to human life and property from natural or human-induced actions associated with use and enjoyment of our beaches, dunes, and coastal shorelands.
12. Develop and implement sustainable development codes and an ecotourism program that minimize negative impacts on coastal resources.
13. Foster partnerships with residents, businesses, the community, local education institutions, research organizations, and conservation groups to facilitate scientific research, monitoring, and conservation efforts focused on the city’s coastal resources.

STATEWIDE PLANNING GOALS ADDRESSED	
	Citizen Involvement
	Land Use Planning
✓	Natural Resources, Scenic & Historic Areas, Open Spaces
✓	Air, Water and Land Resource Quality
✓	Areas Subject to Natural Hazards
	Recreational Needs
	Economic Development
	Housing
	Public Facilities & Services
	Transportation
	Energy Conservation
	Urbanization
✓	Estuarine Resources
✓	Coastal Shorelands
✓	Beaches and Dunes
✓	Ocean Resources

# Planning Commission Communication

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## Community Resiliency

Meeting Date: September 28, 2023      Primary Staff Contact: AnneMarie Skinner  
Department: Planning Commission      E-Mail: ASkinner@lincolncity.org  
Secondary Dept:      Secondary Contacts:  
Approval:      Estimated Time:

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**The draft for Community Resiliency included in this packet represents the culmination of several work sessions, many comments from the Planning Commissioners, and feedback from the public and city staff.**

**Attachments:**

Sept 28\_Community Resiliency      (DOCX)

## COMMUNITY RESILIENCY (Draft for 9/28 Planning Commission work session)

Lincoln City, like all coastal communities throughout Oregon, is vulnerable to a range of natural hazards, including, but not limited to, flooding, bluff and dune erosion, earthquakes, tsunamis, and wildfires. In addition, a number of priority climate risks have been identified for coastal communities including sea-level rise; increased coastal erosion; increased frequency and intensity of flooding; changes in hydrology; increased average temperatures; and a heightened risk of wildfires. Prioritizing community engagement is at the heart of our resiliency efforts. Dialogue, wisdom, and proactive participation build bonds to carry us through challenges and ensure our community resiliency.

In 2020, Lincoln County developed the Multi-Jurisdictional Natural Hazards Mitigation Plan to prepare for the long-term effects resulting from such natural hazards. It is impossible to predict when these hazards will occur or the extent to which they will affect our community. Lincoln City components of the Natural Hazards Mitigation Plan are adopted as a supplement to the Lincoln City Comprehensive Plan. We recognize that addressing these hazards requires a collaborative approach, not just from the government or private sector but from our interconnected community.

The following goal, policies, and objectives embody our collective vision, outlining strategies to mitigate hazards, promote sustainable infrastructure, and secure vital resources. Together, we create a vibrant and interconnected community, ready to face uncertainties and weather any storm.

### GOAL

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Ensure ongoing community resiliency by fostering a connected community that supports one another during crises and prioritizes access to essential resources. Protect human life, minimize damage to the natural and built environment, and facilitate rapid recovery from natural disasters and hazards, and prepare for and mitigate the impacts of climate change.

### POLICIES/OBJECTIVES

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#### GENERAL/OVERALL

1. Coordinate with all applicable agencies to develop and implement strategies, including development and zoning ordinances, to mitigate the effects of natural hazards and natural disasters. Document, evaluate, and communicate ongoing progress.
2. Build public awareness, participation, and support regarding the significance of community resiliency and facilitate collaborative efforts aimed at mitigating the effects of natural hazards.
3. To the greatest degree possible, design and construct critical infrastructure to withstand earthquakes, tsunamis, fires, and other natural disasters.
4. Restrict or prohibit development of all types in identified bluff erosion hazard areas until an assessment and review of the site is completed by an engineering geologist, certified to practice in Oregon, or geotechnical engineer registered and licensed to practice in Oregon.

#### CLIMATE RESILIENCY

1. Prioritize the development, adoption, and implementation of a Lincoln City climate action and sustainability plan.
2. Establish long-term facilities plans/master plans/systems plans for all city facilities to address improvement, replacement, and/or relocation needs. Protect, modify, replace, move, or abandon existing infrastructure at risk of damage from climate-related hazard events.

3. Consider and apply likely future climate conditions when updating standards for planning, design, construction, and maintenance of public facilities.
4. Consider long-range resource needs in addressing climate change.

**EMERGENCY PREPAREDNESS**

1. Collaborate with local, state, and federal agencies, planners, and emergency managers for the purpose of developing a culture of preparedness supporting evacuation route planning and other land use measures that minimize risk and maximize resilience from natural disasters.
2. Pre-plan emergency evacuation routes and evacuation route alternatives with specifications for varying conditions, as well as signage planning, in conjunction with current and future transportation system planning efforts.
3. Prepare for natural disasters in high risk areas by developing area-specific “response plans” to include participation by all affected property owners and applicable agencies/jurisdictions.
4. Prioritize the updating, adoption, and implementation of the Lincoln City Emergency Operating Plan that was prepared in 2012 and last modified in 2018.

<b>STATEWIDE PLANNING GOALS ADDRESSED</b>			
	Citizen Involvement	✓	Public Facilities & Services
✓	Land Use Planning	✓	Transportation
	Natural Resources, Scenic & Historic Areas, Open Spaces		Energy Conservation
	Air, Water and Land Resource Quality		Urbanization
✓	Areas Subject to Natural Hazards		Estuarine Resources
	Recreational Needs		Coastal Shorelands
	Economic Development		Beaches and Dunes
	Housing		Ocean Resources

# Planning Commission Communication

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## Economic Development and Urbanization

Meeting Date: September 28, 2023      Primary Staff Contact: AnneMarie Skinner  
Department: Planning Commission      E-Mail: ASkinner@lincolncity.org  
Secondary Dept:      Secondary Contacts:  
Approval:      Estimated Time:

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**The draft for Economic Development and Urbanization included in this packet represents the culmination of several work sessions, many comments from the Planning Commissioners, and feedback from the public and city staff (including the director of economic development and urban renewal).**

**Attachments:**

Sept 28\_Ec Dev and Urbanization (DOCX)

## Draft for September 28<sup>th</sup> Planning Commission work session

### ECONOMIC DEVELOPMENT AND URBANIZATION

Lincoln City thrives on its coastal location, attracting residents, retirees, and tourists alike. Our community's economy is built on a strong foundation of tourism, with vibrant local businesses and a diverse range of employers. Creative community events, farmers' and artist markets, and social activities breathe life into our parks, beaches, and commercial districts. Strengthening our local economy is not just good for growth, but for building resilience within our community. We recognize that a thriving local economy keeps the money, goods, and services circulating locally, benefiting residents and businesses alike. By fostering economic diversity, supporting local businesses, and embracing sustainability, we aim to create a prosperous and resilient Lincoln City while reflecting the values of our community and enhancing the well-being of our citizens.

Personal income data from the Oregon Employment Department for 2021 in Lincoln County shows that personal income in Lincoln County is broken up into three categories. Earnings contributed 45.6%, investments constituted 18.5%, and transfer payments to retirees made up 35.9% of the 2021 total personal income in Lincoln County. Even though the data is at a county level, with income from retirees comprising 35.9% of that income, it is important that our local economy provide options to serve the retired population to ensure that their income stays in our local economy. On a city level, the Oregon Employment Department showed 333 industrial (construction work is considered industrial) and 4,686 commercial jobs in Lincoln City in 2020.

Lincoln City has a long history of celebrating our creative economy. Initiatives like the "Finders Keepers" glass float campaign have already shown we are leaders in building programs that benefit the community at large. We are a community full of creative economic collaborations, artistic community events, and a notable amount of art galleries, studios, co-ops, and boutiques. We aim to increase our reputation as a great place for artists to live or visit.

We value our locally-owned businesses and entrepreneurs, recognizing their roles, not only in shaping our unique economic landscape but also in empowering our youth by showcasing what is possible in our growing town. With more and more small businesses opening, entrepreneurship proves to be a viable opportunity for local youth to earn a living wage and have the option to remain in Lincoln City into their adult lives. Encouraging entrepreneurship, particularly among young residents, is essential to cultivating future leaders and innovators.

The way in which the city grows is a vital economic concern, since our economic health depends on the area's seven miles of beaches, Devils Lake, D River, the Siletz Bay Estuary, biosphere reserve and marine reserve, designated open spaces, and coastal forests, swamps and marshes, and countless trails, all of which provide the primary draw to our visitors. By establishing and maintaining an urban growth boundary, the city provides for an efficient and cost effective transition of lands from rural to urban uses, while still preserving and conserving our vital natural resources. We take pride in fostering an economy that reflects our social and environmental values, ensuring long-term prosperity as our city grows.

## Statewide Planning Goals Addressed

**Goal 9 – “Economic Development”** “To provide adequate opportunities throughout the state for a variety of economic activities vital to the health, welfare, and prosperity of Oregon’s citizens

**Goal 14 – “Urbanization”** “To provide for an orderly and efficient transition from rural to urban land use, to accommodate urban population and urban employment inside urban growth boundaries, to ensure efficient use of land, and to provide for livable communities.”

### GOAL

Support a balanced, diverse, and resilient local economy that reflects the social and environmental values of the Lincoln City community as the city grows to accommodate urban population. Provide opportunities in the city for a wide variety of economic activities vital to a high quality of life and the health, welfare, prosperity, and well-being of the citizens of Lincoln City.

### POLICIES/OBJECTIVES

1. Support retention and expansion of local businesses, as well as recruitment of new businesses, that provide stable, living-wage jobs, capitalize on the city’s location and natural resources, and enhance the high quality of life.
2. Support the creation, development, and retention of small, entrepreneurial businesses.
3. Allow and encourage development of commercial and industrial areas, including affordable goods and products.
4. Enable increasing opportunities for residents to live close to where they work by continuing to increase the variety of housing and types of commercial businesses and services available throughout the city.
5. Ensure a suitable amount of land is provided for diverse commercial and industrial development.
6. Coordinate capital improvement investments between the city and the city’s urban renewal agency for economic benefit, including transportation and the expansion of public facilities.
7. Promote the valuing of arts, history, and culture to enhance the health of the local economy.
8. Provide for the orderly and efficient transition of land within the urban growth boundary from rural/forestry to urban uses, and from lower density to higher density development.
9. Foster a culture of economic diversity and sustainability by working with partners to support and assist the community’s citizens in obtaining vocational, technical, and employability skills that will result in living-wage employment.
10. Promote community events and social activities that inspire, incentivize, and encourage the upkeep, beautification, and overall appearance of commercial and industrial sites in the city.
11. Ensure that the city codes do not impede or prohibit the installation, growth, and maintenance of internet and wireless technology infrastructure and associated businesses.
12. Encourage compact development patterns within the city to optimize land use and promote efficient transportation systems.
13. Integrate principles of sustainable development and green infrastructure throughout city codes.
14. Implement strategies to encourage infill and revitalize and redevelop underutilized or blighted areas within the city, creating useable and attractive spaces for the community.

# Planning Commission Communication

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## Parks, Recreation, and Open Space

Meeting Date: September 28, 2023      Primary Staff Contact: AnneMarie Skinner  
Department: Planning Commission      E-Mail: ASkinner@lincolncity.org  
Secondary Dept:      Secondary Contacts:  
Approval:      Estimated Time:

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**The draft for Parks, Recreation, and Open Space included in this packet represents the culmination of several work sessions, many comments from the Planning Commissioners, and feedback from the public and city staff. The drafts and dates of work sessions have been shared with the Parks and Rec director, Sustainability Committee, Public Arts Committee, and the Parks and Rec Board.**

**Attachments:**

Sept 28\_Parks Rec Open Space      (DOCX)

## Draft for September 28<sup>th</sup> Planning Commission Work Session

### PARKS, RECREATION & OPEN SPACE

In 1967, Governor Tom McCall and the Oregon Legislature passed the Oregon Beach Bill, which ensured public ownership of all Oregon beaches, up to 16 vertical feet above the low tide line, which is under the jurisdiction of the state. Lincoln City has the unique characteristic of being adjacent to 7 miles of beaches. We endeavor to make our beaches accessible to all residents and visitors through beach access maintenance by providing opportunities to reserve wheelchairs and providing accessible pathways to the beach.

In addition, Lincoln City has done an outstanding job in preserving open space areas that are the envy of many communities around the state. These open space areas, along with the city's variety of parks and community recreation facilities, provide excellent opportunities for both passive and active recreational activities for residents and visitors. Among the city's unique recreational and open space assets are:

- Seven miles of continuous Pacific Ocean beach along the city's western edge;
- Devils Lake, the D River, Schooner Creek, Logan Creek, Siletz Bay, and associated tributaries, parks, and waysides, providing locations for picnicking, boating, fishing, and water play;
- Over 350 acres of open space, including The Knoll, wetlands, native trees and vegetation, walking trails, scenic views, and a range of passive recreation amenities;
- A variety of developed neighborhood and community parks, including a world class skate park, athletic fields, sports courts, and a new off-leash dog park completed in 2022; and
- An outstanding community center, including aquatic facilities, weight and cardiovascular training equipment, gym space, a walking/running track and community resource space.

The Parks and Recreation System Plan was adopted by City Council in 2016. The planning process included an inventory of city resources and a community profile, an assessment of community needs, recommendations and implementation strategies. This adopted plan is Appendix XX of this document and is incorporated hereinafter.

### Statewide Planning Goals Addressed

**Goal 5 – “Open Spaces, Scenic and Historic Areas and Natural Resources”** “To protect natural resources and conserve scenic and historic areas and open spaces.” Note: the scenic, historic areas, and natural resources portion of the goal is covered in Chapter **XXX** of this comprehensive plan.

**Goal 8 – “Recreation Needs”** “To satisfy the recreational needs of the citizens of the state and visitors and, where appropriate, to provide for the siting of necessary recreational facilities, including destination resorts.”

**Goal 12 – “Public Facilities and Services”** “To plan and develop a timely, orderly and efficient arrangement of public facilities and services to serve as a framework for urban and rural development.”

#### GOAL

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Provide and maintain a comprehensive system of parks, trails, open space areas, and recreation amenities that is accessible to residents and visitors of all ages and abilities, enhances the environmental and visual quality of Lincoln City, is dispersed throughout the city, and supports health and wellness.

#### POLICIES/OBJECTIVES

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1. Develop and maintain an interconnected, easily navigable system of trails, pathways, and other opportunities to travel to parks and open space facilities by walking, bicycling, driving, and transit.
2. Provide parks and recreation services that are inclusive, accessible, and culturally sensitive.
3. Celebrate and preserve the ecological integrity of Lincoln City’s open spaces by promoting and encouraging stewardship.
4. Continue to provide access to Lincoln City’s beaches and waterways, by providing off-site parking, restroom facilities, and waste bags and receptacles.
5. Ensure that parks and recreation facilities are enticing, clean, and safe and provide a diverse range of indoor and outdoor recreational activities, including opportunities for education, active recreation, and passive enjoyment of nature.
6. Ensure that open spaces are only for passive recreation.
7. Partner with appropriate agencies to ensure the safety and appropriate use of open spaces.
8. Maintain a Parks and Recreation Committee of citizens and professional staff. Periodically review Lincoln City's parks and recommend improvements and properties for park acquisition.
9. Work with community partners to provide indoor and outdoor recreation opportunities for activities, entertainment, passive and active recreation for individuals, families, children, teens, and senior adults.
10. Work with Oregon State Parks and Recreation to enhance and beautify state parks located within the city.
11. Ensure protection and preservation of city-owned significant natural resources by rezoning to the open space zone.
12. Ensure indoor family entertainment venues are allowed outright in the city’s commercial zones.

# Planning Commission Communication

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## Land Use

Meeting Date: September 28, 2023      Primary Staff Contact: AnneMarie Skinner  
Department: Planning Commission      E-Mail: ASkinner@lincolncity.org  
Secondary Dept:      Secondary Contacts:  
Approval:      Estimated Time:

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**This represents updating the language of the current land use designations. No changes are being made to the locations of these land use designations and no new assignments are being made. This is being kept as minor as possible because public outreach was not conducted regarding land use designations and whether specific tax lots or areas of town would/needed to be changed.**

### Attachments:

Sept 28\_Land Use (DOCX)

## Draft for September 28, 2023

### CHAPTER XX: LAND USE

Oregon law requires that each local government have and follow a comprehensive land use plan and implementing regulations. The city must develop the plan on a factual base and follow the plan when making decisions on appropriate zoning. The plan must comply with the requirements of each applicable statewide planning goal. The Oregon Land Conservation and Development Commission reviews the plan for compliance with the goals, and upon finding that the plan, as a whole, is consistent with the goals, will acknowledge or approve the plan. Once the plan is acknowledged, it replaces the statewide planning goals for the purposes of land use decision making.

Except for federal and tribal lands, every inch of Oregon is planned and zoned. The comprehensive plan and zoning ordinances are the guiding documents for local government land use decisions. They help create predictable outcomes for the people that live and operate businesses in the community for development of residences, commercial services, and industries. Comprehensive plans also guide public development – streets, municipal water, municipal sewer, and parks – and preservation and protection of natural resources.

Land use designations via the comprehensive plan map ensure an adequate supply of land for residential, commercial, employment/industrial, public facilities, and parks, recreation, and open space uses. The designations help ensure a livable, thriving, vibrant, and sustainable community. As a point of clarity, land use designations do not provide the rules, allowances and restrictions, or standards for development. Rather, land use designations are general in nature and the zoning classifications that implement the land use designations provide the specific details (allowed uses, conditional uses, prohibited uses, development requirements, restrictions, etc.). Also worth noting is that a site's zoning classification must align with the adopted land use designation shown for that site on the comprehensive land use map. Accordingly, if a property owner desires a zone change to accommodate a specific use, the property owner must also request an amendment to the comprehensive land use map *if* the site's current land use designation does not align with the chosen zone.

The city's land use designations are as follows:

#### Residential Urban Low Density Roads End (RULDRE)

The RULDRE land use designation provides for retention and maintenance of the historic and traditional nature of the Roads End neighborhood, to promote and encourage a suitable environment for low-density residential living, and to protect and stabilize the residential characteristics of the Roads End neighborhood. The RULDRE is intended primarily for the development of low-density residential dwellings. *(This renames the Single-Family Residential Roads End District and it is implemented with the R1RE Zone. Intention is to change the title to RRE Zone Single-Unit Residential Roads End)*

#### Residential Urban Low Density (RULD)

The RULD land use designation provides for lower-density development of residential dwellings, with compatible uses with compatible uses such as home occupations, accessory dwelling units, schools, and

parks. *(Note: this renames and combines the Low-Density Residential District, Medium-Density Residential District, and Single-Family Residential District and is implemented with the R1-5, R1-7.5, and R1-10 zones with the intention of changing those names to R5, R7.5, and R10 (Single-Unit Residential 5, Single-Unit Residential 7.5, and Single-Unit Residential 10). No need for the 1.)*

#### Residential Urban High Density (RUHD)

The RUHD land use designation provides for a wide variety of residential opportunities at higher densities and includes a wide and varied list of allowed housing and sheltering types. Offices, low-intensity neighborhood commercial business, and personal services establishments are allowed at a scale and intensity of use that is compatible with any and all adjacent residential uses. *(Note: this renames the current High-Density Residential District, updates language slightly and implemented with either the Multiple-Unit Residential or Recreation Residential zones.)*

#### Residential Employment (RE)

The RE land use designation provides for a complete, enduring, and sustainable neighborhood that facilitates housing opportunities for all levels of income, but primarily for the workforce. Permanent long-term housing is the primary use of areas with the RE land use designation. Supportive of the labor-intensive Commercial Recreation Resort land use designation, the RE designation will provide a mix of workforce housing types at higher densities to provide balanced housing opportunities for lower to middle incomes, and may include smaller, local, neighborhood-type goods and services businesses to accommodate the residents of the RE land use designation. *(Note: this renames the current Resort Residential Mixed Structure land use designation and updates the language slightly. Also note that the implementing zone of Residential Employment needs to be created and adopted as part of Title 17.)*

#### Commercial General (CG)

The CG land use designation provides for the creation of local service-type jobs and other local economic activity in a manner consistent with the character of the city. The CG land use designation also provides for the major and minor business and commercial activities of the city, as well as wide range of retail commercial uses and service opportunities, to meet the demands of the community. *(Note: This updates and renames the current General Commercial District and is implemented with the General Commercial zone)*

#### Commercial Tourism (CT)

The CT land use designation provides for the development of commerce, uses, services, and businesses having a strong tourist and tourism orientation. These may include motels, hotels, resorts, and other tourism-related lodging, eating and/or drinking establishments, tourism-related retail, and indoor or outdoor commercial amusement facilities. *(Note: this updates the Commercial Recreation District and changes the name; implemented with the Recreation Commercial zone)*

#### Commercial Recreation Resort (CRR)

The CRR land use designation provides for the establishment of complete, enduring, and sustainable resort commercial centers that deliver a distinct balance between nature and development, preserve environmental resources and ecological biodiversity, and facilitate economic activity with commercial attractions consistent with a coastal resort community. The designation is principally intended for

projects in proximity to environmentally sensitive areas, where the surrounding natural environment (including proximity to the ocean, lake, and forest) creates an attraction-like atmosphere similar to a destination resort. *(Note: This renames the current Recreation Resort Mixed Use land use designation and updates the language. The implementing zone is the Resort Community Commercial zone.)*

#### Commercial Tourism Residential (CTR)

The CTR land use designation provides for the development of areas of the city devoted to short-term rentals where such areas are in proximity to the community's attractions, tourism-related services and opportunities, or recreation. The CTR land use designation is intended to provide a location for tourists in a mixed-use setting that is less commercial than the CT land use designation but which has sufficiently sized public facilities and services to accommodate the intensity of temporary lodging. The CTR designation is intended for discrete geographic areas devoted to short-term rentals or as a transition between other commercial designations and purely residential designation, and therefore facilitates the protection and stability of established residential neighborhoods. *(Note: this renames the current Vacation Rental land use designation and updates it slightly. Implemented with the Vacation Rental Zone.)*

#### Professional Campus (PC)

The PC land use designation provides for the development of professional offices and institutions (government buildings, healthcare establishments, institutional facilities, and similar) in a concentrated area. The area including the hospital and related medical offices and clinics, nursing homes, and related uses is concentrated. *(Note: This updates the current Professional Campus designation and is implemented with the Professional Campus zone.)*

#### Employment Industrial (EI)

The EI land use designation provides for a mix of compatible light industrial, warehouse/storage, service, office, and wholesale uses. The land use designation also provides for more intensive and large-scale commercial enterprises. The intent behind the EI land use designation is to provide an area or areas where businesses are established that will create significant employment opportunities and provide living-wage jobs for members of the community, as well as providing needed light industrial, wholesale services, warehousing and storage, and similar for the city and the region. *(NOTE: this updates and renames the current Planned Industrial District and is implemented with the Planned Industrial zone.)*

#### Natural Resources Overlay Zone (NROZ)

The NROZ provides for the protection, maintenance, and enhancement of bodies of water, wetlands, riparian areas, estuaries, and fish and wildlife habitat areas identified as significant natural resources in the Comprehensive Plan Natural Resources Inventory. These resources are of value to the ecological and economic well-being of the community as well as the community's natural beauty and sustainability, and their protection and preservation contributes to a sustainable future for Lincoln City. Protection, preservation, maintenance, and enhancement of Lincoln City's significant natural resources will reduce adverse impacts from development on water quality and will reduce hazards to human life and property. *(Note: just updated the language a bit. No changes are being made to the Natural Resources Inventory.)*

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### Open Space (OS)

The OS land use designation provides for the protection, preservation, maintenance, and enhancement of natural resources, including but not limited to wetlands, riparian areas, and fish and wildlife habitat. These resources are of value to the ecological and economic well-being of the community as well as the community's natural beauty and sustainability, and their protection and preservation contributes to a sustainable future. The OS land use designation is intended to ensure that these lands remain in their natural state, including reclaimed areas, by protecting such areas from development and preserving as open space. *(Note this updates the current Open Space Zone designation in the comp plan and renames to Open Space and is implemented with the Open Space Zone in Title 17)*

### Public Facilities (PF)

The PF land use designation provides for the necessary park and recreational facilities and public facilities and waterways to ensure a safe and healthy community and to accommodate residential, commercial, and industrial growth. Lands containing municipal infrastructure facilities, including pump stations, wastewater and water treatment plants, stormwater facilities, water tanks and reservoirs, and radio towers, are included in the PF designation.

*(Note: the current comp plan does not have a PF land use designation, which means that the current zoning code does not have a Public Facilities Zone. This PF land use designation will cover areas of the city that need to be zoned to the Public Facilities Zone. After the comprehensive plan is adopted, then the Public Facilities Zone will need to be created and adopted into Title 17. Then, the areas in the city that contain public facilities (water reservoir, pump stations, waste water treatment facility, etc. will be rezoned to the Public Facilities Zone.)*

### Marine Waterway Areas (MWA)

The MWA land use designation provides for the preservation and protection of waterways in city limits for either water-related recreational uses or marine life. *(Note: the current comp plan does not have a Marine Waterway land use designation, so this creates that and it is implemented with the Marine Waterways Zone. Right now there are no tax lots zoned Marine Waterway, but there are tax lots owned by the city that do need to be zoned to the Marine Waterway zone and this will take place after the comprehensive plan update has been adopted.)*

### Park (P)

The P land use designation provides for the development and preservation of needed or desired park and/or recreational facilities to ensure a healthy and thriving community. All city-owned parks and the community center are included in this land use designation, as well as lands owned by Oregon Parks and Recreation or the United States. *(Note: this updates the current Park language in the current comp plan and these properties are zoned with the Park Zone.)*

### Oceanlake Area (OA)

The OA land use designation provides for the integration of residential, commercial, and recreational uses in a well-plan mixed-use environment in the Oceanlake area. The OA designation is intended to provide maximum flexibility in land use approval process while striving for excellence in design that is

compatible with the coastal and historic nature of the Oceanlake area. *(Note: this language is very slightly modified from the current language – implemented with the Oceanlake Plan Zone.)*

#### Nelscott Area (NA)

The NA land use designation provides for the integration of residential, commercial, and recreational uses in a pedestrian-oriented, mixed-used environment in the Nelscott area. The NA designation is intended to provide maximum flexibility in the land use that combines predictability and efficiency in the land use approval process while protecting the unique character of the Nelscott area. *(Note: this language is very slightly modified from the current language – implemented with the Nelscott Plan Zone.)*

#### Taft Village Core (TVC)

The TVC land use designation provides for a wide variety of uses, including retail, professional and business offices, service-oriented business, residences, and mixed-use developments within the core area of the village of Taft where concentrations of a variety of uses will encourage a pedestrian-oriented pattern of development. *(Note: this language is very slightly modified from the current language – implemented with the Taft Village Core Zone.)*

### **GOAL**

Ensure that the rate, amount, type, location, and cost of development will enhance Lincoln City's quality of life by establishing a land use planning process and policy framework as a basis for all decision and actions related to zoning and land use.

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### **POLICIES and OBJECTIVES**

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1. Utilize a range of land use planning tools to implement the goals, policies, and objectives of the comprehensive plan, including the development code.
2. Provide land use designations on the comprehensive plan map based on needs for residential, commercial, employment/industrial, public facilities, and parks and open space uses that will accommodate residential, commercial, and employment/industrial growth and that will ensure development is consistent and compatible with the city's resources.
3. Coordinate with adjacent jurisdictions, local service providers, and regional and governmental agencies to manage growth and development of Lincoln City.
4. Ensure annexation to the city occurs in an orderly and coordinated manner, and services are provided to support urban growth consistent with the comprehensive plan.

Addresses Statewide Planning Goal 2: To establish a land use planning process and policy framework as a basis for all decision and actions related to use of land and to assure an adequate factual base for such decisions and actions.